JOSH GREEN, M.D. GOVERNOR KE KIA'ĀINA



# OFFICE OF ENTERPRISE TECHNOLOGY SERVICES KE'ENA HO'OLANA 'ENEHANA

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August 14, 2024

The Honorable Ronald D. Kouchi President of the Senate and Members of the Senate Thirty-Second State Legislature State Capitol, Room 409 Honolulu, Hawaii 96813 The Honorable Scott K. Saiki Speaker and Members of the House of Representatives Thirty-Second State Legislature State Capitol, Room 431 Honolulu, Hawai'i 96813

Aloha Senate President Kouchi, Speaker Saiki, and Members of the Legislature:

Pursuant to HRS section 27-43.6, which requires the Chief Information Officer to submit applicable independent verification and validation (IV&V) reports to the Legislature within ten days of receiving the report, please find attached the report the Office of Enterprise Technology Services received for the State of Hawai'i, Department of Commerce and Consumer Affairs, Business Registration Modernization Project.

In accordance with HRS section 93-16, this report may be viewed electronically at <a href="http://ets.hawaii.gov">http://ets.hawaii.gov</a> (see "Reports").

Sincerely,

Christine M. Sakuda Chief Information Officer State of Hawai'i

Attachment



MONTHLY IV&V REVIEW REPORT

June 30, 2024 | Version 1.0



# *Table of Contents*

Appendix D: Comment Log on Draft Report



EXECUTIVE SUMIMARY	
Background	
IV&V Dashboard	4
IV&V Summary	į
IV&V OBSERVATIONS	N/A
Appendix A: IV&V Criticality and Severity Ratings	-
Appendix B: Industry Standards and Best Practices	Q
Appendix C: Prior Observations Log	12



30

# Document History

DATE	DESCRIPTION	AUTHOR	VERSION
07/26/24	Monthly IV&V Review Report Draft created	Diana Dumitrascu	0.0
08/09/24	Monthly IV&V Review Report finalized	Todd Nacapuy	1.0



### **BACKGROUND**

The State of Hawaii (State), Department of Commerce and Consumer Affairs (DCCA) contracted Century Computers, Inc. (Pacxa) on July 1, 2022 to provide services for the Business Registration Modernization (BRM) Project to redesign the Business Registration (BREG) Division's business registration processes and modernize its systems. DCCA contracted Aalta LLC (Aalta) to provide project management services for DCCA and also contracted Accuity LLP (Accuity) to provide Independent Verification and Validation (IV&V) services for the BRM Project. The project had a three-month pause to reassess the technology solution and design, and restarted on November 20, 2023.

Our initial assessment of project health was provided in the first Monthly IV&V Review Report as of August 31, 2022. IV&V's contract was extended to match the revised project timeline, and Monthly IV&V Review Reports will be issued through July 2024 to continually update and evaluate project progress and performance.

The project sustained another two-month pause. Based upon a June 27, 2024 weekly update meeting and according to a June 26, 2024 Status and Coordination Meeting project report, the project resumed in June 2024. A new change order was made between PACXA and the DCCA extending the project schedule and moving out the "Go-Live" date to November 15, 2024, however, no formal documentation was provided to verify this change and related details. This report will be noted as necessary.

Our IV&V Assessment Areas include People, Process, and Technology. IV&V has areas of limited visibility or access to all project activities that may limit a complete identification of project risks.

The IV&V Dashboard and IV&V Summary provide a quick visual and narrative snapshot of both the project status and project assessment as of June 30, 2024. Ratings are provided monthly for each IV&V Assessment Area (refer to Appendix A: IV&V Criticality and Severity Ratings). The overall rating is assigned based on the criticality ratings of the IV&V Assessment Categories and the severity ratings of the underlying observations.

#### **PROJECT RESTART**

"Though we may not have reached the heights we anticipated yesterday, TODAY is a brand new day to begin a new climb."

- Chinouye J. Chidolue



# PROJECT ASSESSMENT

**JUNE 2024** 

**SUMMARY RATINGS** 

**OVERALL RATING** 



Limited information available for conclusive observations and recommendations.

**PEOPLE** 



**PROCESS** 



**TECHNOLOGY** 



**CRITICALITY RATINGS** 

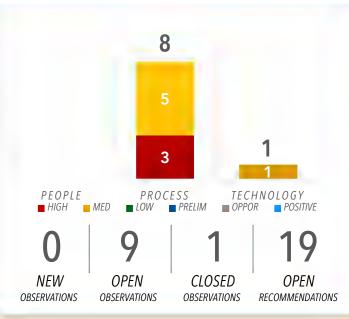
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NA *N/A* 

### **IV&V OBSERVATIONS**



### PROJECT BUDGET \*



### **KEY PROGRESS & RISKS**

- The project restarted in June 2024. IV&V has not received the change order to date and cannot verify the effective date, the amount of additional project costs, and whether the schedule has been rebaselined.
- Linvio integration, DocuSign conversion, and two full data test loads are complete.
- Sprint 12 development was completed.
- Project team meetings including risk discussions have resumed.
- OCM activities were conducted including a meeting and a newsletter that was distributed on June 24, 2024
- A revised project management plan (PMP) was submitted to the DCCA. The updated PMP's approval is dependent on the successful completion of the Sprints 7-9 demo which is scheduled for the first week of July.
- A new business analyst manager was added to the AST team. A transition period is expected.
- Delayed feedback for earlier Sprints increases the risk of project development delays.



\*\*\* A change order was reported to have been signed which restarted the project in June 2024.

# JUNE 2024 · BRM PROJECT

APR	MAY	JUNE	IV&V ASSESSMENT AREA	IV&V SUMMARY
NA	NA	R	Overall	The project restarted in June 2024. A change order was signed by DCCA and Pacxa. IV&V has not received nor is able to verify the effective date, the amount of additional project costs, and whether the schedule has been rebaselined. If the change order does not address and alleviate the concerns regarding scope, schedule, and budget, the overall project risk will be red. The latest verified schedule included and a Go-Live date of July 22, 2024 which will not be met.
				Development progress occurred. However, because of the restart certain activities such as the acceptance of deliverables will need to be repeated.
				Project Schedule: According to the June 26, 2024 project status report, the Go-Live date has been extended to November 15, 2024. Furthermore, the project management plan has been updated and submitted to the DCCA. It is pending approval. (2024.01.001).
				Project Costs: Updated project costs are presently unknown. A Pacxa/AST change order presentation dated April 5, 2024 was the last known update. The presentation included several options with different defined scope of work and cost estimates. IV&V did not receive the final signed change order.
				Quality: Quality metrics are currently included in the project status report. Recommendations on modifying the burndown chart and velocity metrics are provided in Appendix C, process observation (2024.04.001). Updating the reporting metrics will provide a clearer understanding of project progress.
				Project Success: The signed DCCA and Pacxa change order is needed to determine the total scope of work and total project costs. The modified burndown chart, velocity metric, work completed, and actual project spend are needed to be able to provide a clearer picture on overall project success.
				For these reasons, IV&V is constrained in terms of depth of analysis. While ratings could be assigned to most areas in this report, insufficient information and the recent project restart prevent a determination of trends and trajectory.
			People	• A new business analyst manager was added to the AST team. A transition period is expected.
NA	NA	(NA)	Team, Stakeholders,	<ul> <li>Steering committee and project status meetings have restarted in June 2024.</li> </ul>
			& Culture	<ul> <li>The OCM team met and released a newsletter on June 24, 2024.</li> </ul>
				<ul> <li>The DCCA team is engaged and is actively questioning project development during project meetings.</li> </ul>
				• IV&V is unable to assign a rating for this category without additional insight and data to determine whether insufficient resources is one of the key underlying factors responsible for the ongoing challenges faced by this project.

# JUNE 2024 · BRM PROJECT

APR	MAY	JUNE	IV&V ASSESSMENT AREA	IV&V SUMMARY
NA	NA	R	Process Approach & Execution	<ul> <li>Sprint demos are lagging behind project development. Sprint 7-9 demo is scheduled for the first week of July. However, Sprint 12 development has already occurred. There is concern that if feedback is provided for prior sprints, either the update will be delayed or not included at all. If the feedback is a refinement or related to a must-have requirement, it should be addressed. Furthermore, it is unclear as to the review process for changes made as a result of sprint demo feedback. DCCA should be provided an opportunity to receive an update or view any changes made.</li> <li>A lessons learned review is recommended to help overcome repetitive project challenges and avoid future delays. This issue is discussed in Appendix C, process observation (2024.04.001).</li> <li>Communication and collaboration has improved with the restart of project meetings, sprint reviews, and project status summaries.</li> <li>A revised project management plan was submitted. Deliverable approval is contingent upon the successful completion of Sprints 7-9.</li> <li>Performance metrics were reported in the project summary report. Recommendations on modifying the metrics are provided in Appendix C, process observation (2024.04.001).</li> <li>In accordance with PMBOK Section 11.2.3 reviewing risks and maintaining a risk registry help to keep a project on track and help resolve issues that were identified quickly. Recommendations on modifying the risk log are provided in Appendix C, process (2023.02.001).</li> <li>IV&amp;V's rating is based on the assumption that a change order document between DCCA and Pacxa occurred and is pending verification with a formal change order document.</li> </ul>
NA	NA		Technology System, Data, & Security	<ul> <li>Development progress occurred. Sprint 12 was completed. Development for Sprint 13 has started.</li> <li>SFDC full data load testing of 2 cycles is complete. Data migration load 2.1 was completed.</li> <li>Mapping is completed.</li> <li>The data conversion and migration plan, deployment plan, security management plan, system architecture and design documentation have been updated and need to be reviewed and approved.</li> <li>Quality metrics are being reported. Recommendations on modifying the quality metrics are provided in Appendix C, process observation (2024.04.001).</li> <li>The June 26, 2024 project summary report stated that they are preparing to data migration to run data load cycle 3.0.</li> <li>A governance structure is needed for DCCA's single-org Salesforce architecture (2023.05.002).</li> <li>IV&amp;V's rating is based on the assumption that a change order document between DCCA and Pacxa occurred and is pending verification with a formal change order document.</li> </ul>

### Appendix A: IV&V Criticality and Severity Ratings

#### **IV&V CRITICALITY AND SEVERITY RATINGS**

Criticality and severity ratings provide insight on where significant deficiencies are observed and immediate remediation or risk mitigation is required. Criticality ratings are assigned to the overall project as well as each IV&V Assessment Area. Severity ratings are assigned to each risk or issue identified.

#### **Criticality Rating**

The criticality ratings are assessed based on consideration of the severity ratings of each related risk and issue within the respective IV&V Assessment Area, the overall impact of the related observations to the success of the project, and the urgency of and length of time to implement remediation or risk mitigation strategies. Arrows indicate trends in the project assessment from the prior report and take into consideration areas of increasing risk and approaching timeline. Up arrows indicate adequate improvements or progress made. Down arrows indicate a decline, inadequate progress, or incomplete resolution of previously identified observations. No arrow indicates there was neither improving nor declining progress from the prior report.



A **RED**, high criticality rating is assigned when significant severe deficiencies were observed and immediate remediation or risk mitigation is required.

A YELLOW, medium criticality rating is assigned when deficiencies were observed that merit attention. Remediation or risk mitigation should be performed in a timely manner.

A **GREEN**, low criticality rating is assigned when the activity is on track and minimal deficiencies were observed. Some oversight may be needed to ensure the risk stays low and the activity remains on track.

A GRAY rating is assigned when the category being assessed has incomplete information available for a conclusive observation and recommendation or is not applicable at the time of the IV&V review.



**TERMS** 

**RISK** 

**ISSUE** 

An event that has not

happened yet.

An event that is

has already

happened.

already occurring or

#### **Severity Rating**

Once risks are identified and characterized, Accuity will examine project conditions to determine the probability of the risk being identified and the impact to the project, if the risk is realized. We know that a risk is in the future, so we must provide the probability and impact to determine if the risk has a Risk Severity, such as Severity 1 (High), Severity 2 (Moderate), or Severity 3 (Low).

While a risk is an event that has not happened yet, an issue is something that is already occurring or has already happened. Accuity will examine project conditions and business impact to determine if the issue has an Issue Severity, such as Severity 1 (High/Critical Impact/System Down), Severity 2 (Moderate/Significant Impact), or Severity 3 (Low/Normal/Minor Impact/Informational).

Observations that are positive, preliminary concerns, or opportunities are not assigned a severity rating.





#### **POSITIVE**

Celebrates high performance or project successes.

### PRELIMINARY CONCERN

Potential risk requiring further analysis.



# Appendix B: Industry Standards and Best Practices

STANDARD	DESCRIPTION
ADA	Americans with Disabilities Act
ADKAR®	Prosci ADKAR: Awareness, Desire, Knowledge, Ability, and Reinforcement
BABOK® v3	Business Analyst Body of Knowledge
DAMA-DMBOK® v2	DAMA International's Guide to the Data Management Body of Knowledge
PMBOK® v7	Project Management Institute (PMI) Project Management Body of Knowledge
SPM	PMI The Standard for Project Management
PROSCI ADKAR®	Leading organization providing research, methodology, and tools on change management practices
SWEBOK v3	Guide to the Software Engineering Body of Knowledge
IEEE 828-2012	Institute of Electrical and Electronics Engineers (IEEE) Standard for Configuration Management in Systems and Software Engineering
IEEE 1062-2015	IEEE Recommended Practice for Software Acquisition
IEEE 1012-2016	IEEE Standard for System, Software, and Hardware Verification and Validation
IEEE 730-2014	IEEE Standard for Software Quality Assurance Processes
ISO 9001:2015	International Organization for Standardization (ISO) Quality Management Systems – Requirements
ISO/IEC 25010:2011	ISO/International Electrotechnical Commission (IEC) Systems and Software Engineering – Systems and Software Quality Requirements and Evaluation (SQuaRE) – System and Software Quality Models
ISO/IEC 16085:2021	ISO/IEC Systems and Software Engineering – Life Cycle Processes – Risk Management
IEEE 16326-2019	ISO/IEC/IEEE International Standard – Systems and Software Engineering – Life Cycle Processes – Project Management
IEEE 29148-2018	ISO/IEC/IEEE International Standard – Systems and Software Engineering – Life Cycle Processes – Requirements Engineering



STANDARD	DESCRIPTION
IEEE 15288-2023	ISO/IEC/IEEE International Standard – Systems and Software Engineering – System Life Cycle Processes
IEEE 12207-2017	ISO/IEC/IEEE International Standard – Systems and Software Engineering – Software Life Cycle Processes
IEEE 24748-1-2018	ISO/IEC/IEEE International Standard – Systems and Software Engineering – Life Cycle Management – Part 1: Guidelines for Life Cycle Management
IEEE 24748-2-2018	ISO/IEC/IEEE International Standard – Systems and Software Engineering – Life Cycle Management – Part 2: Guidelines for the Application of ISO/IEC/IEEE 15288 (System Life Cycle Processes)
IEEE 24748-3-2020	IEEE Guide: Adoption of ISO/IEC TR 24748-3:2011, Systems and Software Engineering – Life Cycle Management – Part 3: Guide to the Application of ISO/IEC 12207 (Software Life Cycle Processes)
IEEE 14764-2021	ISO/IEC/IEEE International Standard for Software Engineering – Software Life Cycle Processes – Maintenance
IEEE 15289-2019	ISO/IEC/IEEE International Standard – Systems and Software Engineering – Content of Life Cycle Information Items (Documentation)
IEEE 24765-2017	ISO/IEC/IEEE International Standard – Systems and Software Engineering – Vocabulary
IEEE 26511-2018	ISO/IEC/IEEE International Standard – Systems and Software Engineering – Requirements for Managers of Information for Users of Systems, Software, and Services
IEEE 23026-2015	ISO/IEC/IEEE International Standard – Systems and Software Engineering – Engineering and Management of Websites for Systems, Software, and Services Information
IEEE 29119-1-2021	ISO/IEC/IEEE International Standard – Software and Systems Engineering – Software Testing – Part 1: Concepts and Definitions
IEEE 29119-2-2021	ISO/IEC/IEEE International Standard – Software and Systems Engineering – Software Testing – Part 2: Test Processes
IEEE 29119-3-2021	ISO/IEC/IEEE International Standard – Software and Systems Engineering – Software Testing – Part 3: Test Documentation
IEEE 29119-4-2021	ISO/IEC/IEEE International Standard – Software and Systems Engineering – Software Testing – Part 4: Test Techniques
IEEE 1484.13.1-2012	IEEE Standard for Learning Technology – Conceptual Model for Resource Aggregation for Learning, Education, and Training
ISO/IEC TR 20000- 11:2021	ISO/IEC Information Technology – Service Management – Part 11: Guidance on the Relationship Between ISO/IEC 20000-1:2011 and Service Management Frameworks: ITIL®
ISO/IEC 27002:2022	Information Technology – Security Techniques – Code of Practice for Information Security Controls



STANDARD	DESCRIPTION
FIPS 199	Federal Information Processing Standard (FIPS) Publication 199, Standards for Security Categorization of Federal Information and Information Systems
FIPS 200	FIPS Publication 200, Minimum Security Requirements for Federal Information and Information Systems
NIST 800-53 Rev 5	National Institute of Standards and Technology (NIST) Security and Privacy Controls for Federal Information Systems and Organizations
NIST Cybersecurity Framework v1.1	NIST Framework for Improving Critical Infrastructure Cybersecurity
LSS	Lean Six Sigma





Appendix C: Prior Observations Log



# Appendix C: Prior Observations Log

CCECCNAENIT	ODCEDVATION		ODICINAL	CURRENT							
SSESSMENT REA	OBSERVATION ID			CURRENT SEVERITY	OBSERVATION	ANALYSIS	RECOMMENDATIONS	STATUS	STATUS UPDATE	CLOSED DAT	E CLOSURE REASON
ocess	2024.05.001	Risk	N/A	High	The suspension of project management and governance activities while technical activities continue may result in lack of clear direction, incomplete functionality	Project management and governance activities were halted for two months due to the analysis of a change request submitted by Pacxa on April 5, 2024 requesting additional time and resources for the BRM project. DCCA and Pacxa sponsors and leaders are actively discussing the change request; however, increased transparency and communications with IV&V and the full Steering Committee is recommended.  Although critical project management tasks such as risk, schedule, quality, and overall project management were suspended, key technical activities in the areas of data migration and system development continued. For example, as	2024.05.001.R1 – During the partial pause, maintain a balance between technical, project management and governance activities to ensure effective project execution.  If project resources are a concern during the pause, determine the right method of oversight and reporting such as less meetings, streamlined reporting, and utilizing technology tools to help summarize meeting minutes.  Ensure that any issues or concerns that arise during the pause are addressed in a timely manner, and that stakeholders remain engaged and committed to the project  I 2024.05.001.R2 – Provide oversight and processes for ongoing technical activities to prevent wasted effort and resources.  Confirm that all work being prioritized and done aligns with project goals and the approved scope and project requirements to prevent rework.  Have clear communication channels and reporting in place to communicate status and ensure team members, leadership, and other stakeholders can raise questions, issues, or concerns.  Develop processes to ensure that the quality of the work is maintained and data migration and system development work is not compromised.  2024.05.001.R3 – Proactively prepare for the plan forward so the team is productive once the change request is approved.	CLOSED	6/30/24: Closed as project management and governance activities have resumed in June.		Closed as a new change order was made between DCCA and Pacxa, pending IV&V verification with a formal document.
ocess	2024.04.001	Issue	High	High	The failure to capture and integrate lessons learned from earlier project phases and restarts, is leading to the repetition of the same project challenges.	Lessons learned sessions provide a valuable opportunity to reflect on the project and identify areas for improvement, which can lead to more efficient and effective project processes and project management in the future. The BRM project was initially paused in August 2023 for three months as the decision on the new solution architecture and design was being assessed. The project restarted in November 2023 which resulted in Pacxa's new technology partner, AST, and new members being added to the project management team.  The project encountered multiple obstacles and delays since its restart, which can be attributed to several factors, including the absence of a comprehensive project schedule, misalignment of workload and scope expectations, unclear roles and responsibilities, need for greater project management support, and ambiguity surrounding development methodologies and reporting (2023.08.001, 2023.02.002, 2023.02.001, 2024.01.001, 2024.01.002, and	2024.04.001.R1 – Conduct formal lessons learned meetings. Encourage open and honest discussion so stakeholders share their experiences and perspectives on what could have been done differently and what they learned. Analyze the collected information, look for common themes, and identify the root causes of issues that need to be addressed.  2024.04.001.R2 – Incorporate lessons learned and any resulting actions into the new revised schedule and processes. Prioritize based on relevance to upcoming activities. Develop high-level timeline and tasks for addressing deficiencies and begin tracking progress.	Open	05/31/24: Per the Project Sponsor, the PMs will not conduct activities such as lessons learned sessions until the partial pause is lifted.  IV&V will continue to monitor the project's progress related to capturing and addressing lessons learned.  6/30/24: No lessons learned formal meeting has been noted to date. The updated project schedule is pending approved by DCCA.		
ocess	2024.02.001	Issue	High	Moderate	A lack of agreement on a path forward and the critical changes needed for	2024.02.001). As this project is partially paused again, if lessons learned and the root causes of challenges are not captured from the previous project implementation phases, the project will lose the opportunity to incorporate process improvements for future phases and projects.  The project has faced a number of challenges and setbacks since its restart, which can be attributed to various factors such as lack of detailed project	2024.02.001.R1 – Improve communication and collaboration.  • Establish clear communication channels and protocols to ensure that project	Open	03/31/24: DCCA and Pacxa discussed and are working to address twelve concerns raised regarding project methodology, reporting, and development progress. Team Pacxa is		
					course correction, may hinder the likelihood of overall project success and result in the recurrence of the same project issues.	schedule with clear assignments, misinterpretation of workload expectations, unclear roles and responsibilities among project managers, and confusion regarding development methodologies and approaches.  DCCA communicated twelve concerns to Pacxa related to many areas including project methodology, reporting, development progress, participation of project resources, data migration, etc. Pacxa provided a preliminary written response to all twelve concerns, which reflected difference	stakeholders are on the same page.  Obtain agreement on project status reports and metrics to help keep everyone informed with the relevant and valuable information to monitor if the project is on track.  CLOSED: 2024.02.001.R2 – Develop an action plan to achieve project success.  Review lessons learned from previous sprints and develop a plan to prevent the		providing daily summaries of activities performed in development, testing, design, data migration and integrations. A clear, defined action plan may be needed to make significar improvements.  04/30/24: Accuity converted this from a risk to an issue. The DCCA Project Sponsor informed IV&V that most SI and PM activities have been paused. Accuity closed the recommendations related to reviewing lessons learned and developing an action plan and opened separate IV&V observation to capture the issue (2024.04.001).  05/31/24: Due to the project's partial pause and suspension of project management and governance activities, IV&V does not have any updated information.  IV&V will continue to monitor this as the project determines and work together towards a path forward.		

SSESSMENT OBSERVATION ID	TYPE	ORIGINAL SEVERITY	CURRENT SEVERITY	OBSERVATION	ANALYSIS	RECOMMENDATIONS	STATUS	STATUS UPDATE	CLOSED DATE CLOSURE REASON
rocess 2024.01.001	Issue	Moderate	Moderate	manage resources, quality, and timeliness of project execution.	An PMP is necessary to rebase line the project.  2024.001.001- The current high-level project schedule lacks sufficient detail to ensure that the project team has a comprehensive understanding of all project activities, and the project managers can better estimate the time and resources required for each task. Given that there are less than six months before system deployment and the project is experiencing some delays, it is vital that a detailed work breakdown structure (WBS) of the project scope and requirements is broken down into smaller, components that can be easily scheduled and tracked. For example, the current schedule is too high-level. It is unclear who is preforming key critical project activities related to data extraction, cleansing, conversion, and validation. Based on ongoing discussions, a meeting is planned in February to build the schedule out with additional detail.	2024.01.001.R1 – Improve the project schedule by creating a WBS broken down into smaller, more manageable components.  • Provide the appropriate detail of tasks, durations, due dates, milestones, and key work products. Both DCCA- and Pacxa-assigned tasks and resources should be clearly reflected in the project schedule, including data validation and user		02/29/24: Accuity converted this from a risk to an issue, and increased the severity rating from Level 2 (Moderate) to Level 1 (High). The Go-Live date of July 2024 is not feasible and under revision. The project's lack of rigorous schedule management practices led to the inability to plan and execute against its planned project timeline.  03/31/24: The revised Go-Live date of July 2024 will not be met and the project's revised schedule is expected in April. Careful planning and analysis will be needed to develop a realistic timeline.  04/30/24: The project will be delayed and the revised schedule is highly dependent on the revised change request and resulting decisions on the path forward. Without significant changes made to actively monitor the project schedule and key metrics, delays will continue, and the same issues will continue to hinder project performance even under a revised project schedule.  05/31/24: The July 2024 Go-Live date will not be met and the new project timeline is highly dependent on the pending change request and resulting decisions on the path forward. Due to the project's partial pause and suspension of project management and governance activities, IV&V does not have any updated information.  IV&V will continue to monitor the project's schedule management processes.  6/30/24: A revised project management plan was submitted to the DCCA and is pending	

SESSMENT OBSERVATION TYPE		CURRENT SEVERITY	OBSERVATION	ANALYSIS	RECOMMENDATIONS	STATUS	STATUS UPDATE	CLOSED DATE	CLOSURE REASON
2024.01.002 Issue	Moderate	High	Unclear sprint planning and execution may result in misalignment of sprint goals and objectives, low quality of work, and potential rework.	The project executed Sprints 1 and 2 without providing a clear understanding of sprint goals. Pacxa provided a preliminary report showing 13 items completed, 10 items in progress, 4 to be started and 1 blocked item. For the first two sprints, the team did not review the product backlog, discuss priorities and dependencies, or agree upon the sprint goal. As a result, there is not a clearly defined sprint goal, a prioritized and refined backlog, a clear understanding of the total number of development items, or a detailed plan for the remaining sprints. Furthermore, the project did not hold a sprint review meeting to demonstrate the work completed, share testing or quality assurance results, or hold a retrospective to reflect on ways to improve future sprints.  For future Sprints, Pacxa will work more closely with DCCA stakeholders for greater transparency and collaboration. Meetings have been scheduled to refine requirements, review acceptance criteria, and prioritize the backlog. Pacxa is proposing skipping Sprint 3 from the total of 8 planned sprints to allow for more sprint planning starting with Sprint 4, allowing DCCA to have more involvement in the requirements prioritization and a shared understanding among the team of the work to be completed. It will be		Open	02/29/24: Accuity converted this from a risk to an issue, and increased the severity rating from Level 2 (Moderate) to Level 1 (High). More rigor on sprint planning and execution is needed to get the project back on track, prevent further delays, and increase mutual understanding.  03/31/24: The project completed approximately 34% of known development work, with only two sprints remaining. Given the current pace of development, a significant number of additional sprints may be required to complete the new BRM solution. A Sprint 6 demo was conducted and Sprint 7 development is in progress. The total number of remaining sprints to complete development still needs to be determined.  04/30/24: System development is significantly delayed. Sprint 8 is the last planned sprint and almost complete. The number of additional sprints needed to complete development is still unknown.  05/31/24: Some system development work is currently underway; however, the absence of reporting and quality metrics makes it difficult to ascertain the extent of work in progress, completed, and remaining. Refer to observation 2024.05.001 related to the suspension of project management and governance activities while technical activities continue.  1//28/24: Project meetings have resumed. A summary report has been created and two key metrics the burn down chart and velocity metrics were included 1) see recommendation 2024.06.001. 2) Based on the, "Burn down chart-Sprint 12 as of 6/26" it appears that story points goals were not realized. 3) Furthermore, it appears that IV&V and DCCA do not have access to Pacxa's Jira site where the backlog is stored. 4) Lastly, Sprint 7 to 9 demo is scheduled for the first week of July, however, development for Sprint 12 has already ended. IV&V is concerned about delayed		
nnology 2023.05.002 Risk	N/A	Moderate	to oversee multiple applications in a single Salesforce organization may lead to errors with application development, data management, integration, maintenance, and operations of the applications.	application is in DCCA's main Salesforce instance with DCCA's other applications. Besi+H12des a Salesforce Governance whitepaper and best practices document that was provided in December 2023, there has been no other significant progress made to address this gap. An effective governance model is important to provide proper oversight and management of DCCA's	2023.05.002.R1 – Create a plan and assign responsibilities to develop a formal governance structure.  • Clearly define the scope of the governance structure, which applications it will oversee, and what activities it will cover.  • Identify all stakeholders who will be impacted by the governance structure.  • Determine the governance structure, policies, and guidelines that will govern the development, change management, issue resolution, security, maintenance, and operations of the applications.	Open	feedback from prior sprints, the ability of Pacxa to respond, and whether DCCA will be able to 06/30/23: The discovery of the Salesforce application in DCCA's main organization was completed. In July, the Discovery analysis of the remaining application's code will be completed in order for DCCA leaders to make an informed decision regarding the overall solution design and architecture.  07/31/23 and 08/31/23: The Discovery Assessment Report outlining the impacts of moving the current implementation to DCCA's main Salesforce Org was completed; however, additional information and the final decision is still pending.  12/31/23: With the project restart, the project will move forward with placing the BRM application in DCCA main Salesforce organization. As the revised System Architectures and Design Documentation of the solution is due in late January, IV&V will continue to monitor this observation.  01/31/24 and 02/29/24: Pacxa is conducting meetings to address questions regarding integrations with the payment processing system and other applications within DCCA's main Salesforce organization.  03/31/24: This observation was changed from a preliminary concern to a risk as enough time has passed knowing the BRM solution will be housed in DCCA's existing salesforce instance. The planning around the development of a formal governance structure should begin.  04/30/24 and 05/31/24: Due to the partial project pause placed on many project activities this month by the DCCA executive sponsor, IV&V does not believe any progress was made on addressing this risk.		

ESSMENT A	OBSERVATION ID	TYPE	ORIGINAL SEVERITY	CURRENT SEVERITY	OBSERVATION	ANALYSIS	RECOMMENDATIONS	STATUS	STATUS UPDATE	CLOSED DATE CLOSURE REASON
ess	2023.02.001	Issue	Moderate	Moderate	Current risk management processes		2024.06.001- Adding risks provided in the IV&V reports helps to ensure that other	i i	03/31/23: Strong risk management is required as the project continues to be confronted	
					aren't communicating risks or executing	·	identified issues, concerns, and observations are properly discussed and		by technology challenges, unanticipated changes, and delays. Additional focus on	
					risk mitigating tasks early enough which	many instances where delays and risks are not proactively communicated. For	decisioned.		identifying root causes of risks and challenges, and executing mitigation plans timely will	
					may impact project scope, schedule, and	example, although risks are discussed at weekly status meetings; the risk			help reduce ongoing concerns.	
					costs.	regarding adequate data storage was not communicated for three weeks after	2023.02.001.R1 – Foster an open, transparent culture where it is safe and			
						initial discovery. Also, the project was not made aware that 25 out of 111	comfortable to discuss risks.		04/30/23: Accuity observed more active discussion and logging of project risks; however,	
						(23%) user stories tagged for Sprint 2 were at risk of not being completed until	Foster a culture of having candid dialogue, discussing potential risks, asking		improvement still needs to be made in the development of risk mitigation strategies,	
						after the Sprint was completed.	difficult questions, and holding each other accountable.		change management processes, communication of risks by all stakeholders, and	
									accountability. As the project direction shifts and multiple workstreams reassess their tasks	
							2023.02.001.R2 – In instances where changes are unavoidable, the project team		and responsibilities, it is paramount that risks continue to be discussed openly and timely.	
						· ·	should initiate change management processes early.			
		discussion of risks and issues is expected and encouraged.  during this period of transition and replanning. As the project's Discovery photograph prolonged, it is critical that the team promote a healthy culture of transparent	05/31/23 and 06/30/23: Project risks and mitigation plans should be actively discussed							
						discussion of risks and issues is expected and encouraged.	communicated.		during this period of transition and replanning. As the project's Discovery phase is	
									prolonged, it is critical that the team promote a healthy culture of transparency to support	
									the active identification of risks and development of risk mitigation plans.	
									07/31/23 and 08/31/23: As the project pivots direction, it is important that any potential	
									risks and issues are promptly identified and addressed.	
									12/31/23: Closed due to the restart of the project. Accuity will reassess the risk	
									management process when project activities and meetings commence.	
									01/31/24: Reopened due to the need for more formalized risk management processes	
									given the aggressive timeline and current project delays. As there are no separate risk	
									meetings, the team needs to ensure risks are identified, addressed, and mitigated timely.	
									There are risks raised in January and there appear to be differences in the understanding	
									and plan for mitigating risks.	
									02/29/24: Accuity converted this from a risk to an issue, and increased the severity rating	
									from Level 2 (Moderate) to Level 1 (High). Current risk management practices did not	
									prevent this project from reaching this state. Risk management processes need to be	
									revisited and improved to actively prevent and mitigate current and future project risks.	
									03/31/24: The Pacxa team formalized the use of a team risk log to track and report risks	
									starting in March. Improvements are still needed in this area to proactively identify,	
									discuss, and mitigate risks.	
									04/30/24 and 05/31/24: As limited project activities are still executed, risk management	
									activities should also continue to identify any risks and issues that need to be mitigated or	
									addressed.	

OBSERVATION ID	TION			CURRENT SEVERITY	OBSERVATION	ANALYSIS	RECOMMENDATIONS	STATUS	STATUS UPDATE	CLOSED DATE	CLOSURE REASON
ID 2023.02.002				Moderate	Untimely and insufficient completion of	Aalta was contracted to provide various project, oversight, risk, and quality management services to DCCA. Aalta's deliverables were defined; however, many key deliverables are still pending including the criticality and risk assessment (CARA) report, interim User Acceptance Testing (UAT) Plan, project success metrics, and performance work statement (PWS) dashboard.	2023.02.002.R1 – Clarify roles and expectations of DCCA PM  •Clarify and prioritize purpose and expectations of project manager contracted services in light of project risks and lessons learned  2023.02.002.R2 – Develop a project schedule to manage Aalta tasks and deliverables  •Provide the appropriate detail of tasks, durations, due dates, milestones, and deliverables.  •Consider either developing a separate schedule or incorporating into Pacxa's project schedule.	STATUS Open	Refer to prior Monthly IV&V Reports for status updates before May 2023.  05/31/23 and 06/30/23: Aalta's progress on outstanding responsibilities is still unclear. More active project management support is needed to optimize project resources, reduce project stress for employees, communicate expectations, and improve resource planning for project activities. A formalized approach and process for adequately reviewing and approving project deliverables such as design documentation is also needed (2023.05.001) 07/31/23 and 08/31/23: Aalta's new project manager is getting up to speed on the project and helping to coordinate the results of the Discovery Analysis and next steps. The Project PM's need to work together to address systemic project challenges such as ongoing project delays, resource management, and the need for more formalized processes.  12/31/23: Accuity decreased the severity rating from Level 1 (High) to Level 3 (Low) with the restart of the project. Although project deliverables and activities appear to be delayed in the first six weeks, Aalta's role in supporting project oversight and execution is unknown.  01/31/24: Aalta is meeting regularly with the project sponsor and Pacxa PM; however, IV&V has limited visibility into those interactions. As some deliverables need improvement or appear identical to the ones submitted in the original project phase, DCCA and Aalta should carefully review them to avoid previous project issues. Aalta did not complete formal deliverable review checklists on submitted deliverables. Review of Pacxa deliverables using the comment log was not provided timely, and the deliverable review process is being reevaluated by DCCA and Aalta.  02/29/24: Accuity increased the severity rating from Level 3 (Low) to Level 2 (Moderate). The role of the PM is to actively identify and address risks before they become issues.  03/31/24: The PMs are working closer together to address concerns; however, DCCA's PM should take a more proactive approach to ensuring the project is back on track		CLOSURE REASON
2022.08.006	06 Risk	ik	Low	Moderate		y Project goals were drafted; however, quantitative success metrics were not yet	·	Open	Refer to prior Monthly IV&V Reports for status updates before February 2023.		
					lead to differences in the interpretation of project success.	defined. Clear and measurable success metrics ensure that everyone is working to the same definition of success, that progress can be monitored, and corrective actions can be taken if necessary.	2022.08.006.R1 – Formalize measurable goals and success metrics.  •Consider financial, nonfinancial, tangible, and intangible metrics such as operational key performance indicators (KPIs), customer or employee satisfaction, user adoption, return on investment, or cycle or processing times.  •Consider benefits realization management objectives as well as alignment to BREG goals.		02/28/23: Accuity increased the severity rating from Level 3 (Low) to Level 2 (Moderate). Project success metrics are delayed and may lead to differences in the interpretation of project success. The DCCA PM plans to finalize the metrics in March 2023.  03/31/23: Project success metrics are still not defined and an updated target date is not available.  04/30/23: Project success metrics are under development and expected in May 2023.		
							<ul> <li>2022.08.006.R2 – Collect baseline data and monitor progress.</li> <li>Consider methods for collecting data such as process mining, surveys, queries, observation, or open forums.</li> <li>Consider sources of data such as legacy systems, operations, and internal and external stakeholders.</li> </ul>		05/31/23: Draft project success metrics were provided in May and are being updated to reflect comments received. A target date for finalization is unknown.  06/30/23, 07/31/23, and 08/31/23: Project success metrics are overdue and still pending finalization.  12/31/23: Accuity decreased the severity rating from Level 2 (Moderate) to Level 3 (Low) with the project restart. IV&V reviewed this finding with both PMs in December 2023, emphasizing the importance to define project success metrics considering lessons learned from the past efforts. The project did define critical success factors as part of the Project Restart Kick-off meeting, and should now develop specific metrics that will be used to		

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									measure project success and to monitor how well the project is meeting its goals and objectives.	
									01/31/24 and 02/29/24: Accuity reviewed the Project Management Plan DED and commented on the need for project success metrics.	
									03/31/24: The development of project success metrics is being tracked as an action item for the project managers.	
									04/30/24 and 05/31/24: The development of project success metrics is on pause and would be important to establish to ensure the project team holds the same definition of future success.	
									IV&V will review the development and communication of success metrics in the upcoming months.	
									6/30/2024: The project restarted in June 2024. Regularly scheduled project meetings provides updates on key development metrics. The severity level has been reduced as a	
cess	2023.08.001	Risk	High	High	Insufficient quality management practices	Quality Management is a vital part of project management involving planning,	2024.06.001- Review the quality deliverables and recommendations provided	Open	12/31/23: Closed due to the restart of the project. Accuity will reassess quality	
					may lead to rework and impact the	executing, and monitoring to ensure activities and deliverables meet project	below.		management process and practices when applicable.	
					quality, performance, and functionality of	requirements and customer needs. A number of project deliverables were				
					the solution.	provided; however, more rigor is needed to ensure stronger execution of	2023.08.001.R1 – Improve the execution of the project's quality plans.		03/31/24: Reopened as the project has completed five sprints; however, has not	
						quality activities:	• Clarify project team's quality roles and responsibilities and assign specific quality		developed a Quality Management Plan or started reporting on key metrics such as quality	
						Quality Management Plan: Pacxa developed a quality plan in December	tasks.		assurance testing metrics.	
						2022 describing the approach, processes, and controls put in place to ensure				
							standards.		04/30/24: Detailed quality metrics, including testing metrics for sprint development, are	
						<ul> <li>Quality Assurance Surveillance Plan: Aalta provided their quality plan in December 2022 with guidelines DCCA will use in evaluating the technical</li> </ul>	• If quality standards are not being met, document the gap, the quality improvements that need to be made, and take corrective action.		overdue. Sprint 7 development work was completed and Sprint 8 is in progress.	
						performance of the system integrator. As the DCCA project manager, it			05/31/24: While the project is on partial pause, quality metrics are not being reported to	
						outlines its quality responsibilities as overseeing the quality aspects of the	2023.08.001.R2 – Conduct periodic technical reviews to increase visibility of		ensure proper oversight. While technical activities continue, the analysis of metrics help	
							development best practices.		ensure the quality of processes and the overall solution.	
						inspection and acceptance of all reports.	Consider discussing development practices updates and key development			
							metrics (e.g., % of configuration using out-of-the-box features; % of code customized, % of apex code considered to be high complexity, etc.) at technical		IV&V will review the development and communication of quality metrics.	
						Review.	reviews.		6/30/24: The project restarted in June 2024. Based on the June 26, 2024 project status	
						, ,	Consider including technical SMEs from all stakeholder groups for meaningful		report, the quality management plan DEL-10 and quality management reports DEL-11 will	
						in the project, including project managers, team members, vendors, and users.	review and feedback.	reviewed by QA staff are being reported. The backlog that are await	be resubmitted for approval on July 12, 2024. Furthermore, story points that are being	
						All stakeholders must work together to establish clear quality objectives,			reviewed by QA staff are being reported. The backlog that are awaiting QA review is also	
						define the quality standards, and implement quality control processes. Roles and responsibilities should be clearly communicated and reinforced so stakeholders know their role in executing plans and utilizing quality metrics			being reported. Additional QA resources have been added along with daily monitoring.	
						effectively. Despite the delivered quality plans and reports, the project still				
						displayed signs that the execution of quality activities could be improved.				
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ASSESSMENT AREA	OBSERVATION ID	TYPE	ORIGINAL SEVERITY	CURRENT SEVERITY	OBSERVATION	ANALYSIS	RECOMMENDATIONS	STATUS	STATUS UPDATE	CLOSED DATE	CLOSURE REASON
						<ul> <li>The project does not have a clear requirements management process in place and did not identify noncompliance with the FedRAMP-certified environment requirement until March 2023.</li> <li>Based on the results of an independent Salesforce Health Check, a substantial quantity of code with high complexity was identified, along with opportunities to enhance coding practices.</li> <li>The Client Interim Review resulted in over 40 defects and 105</li> </ul>					
Process	2023.12.001	Prelim	N/A	N/A	Slow project restart may impact the timeliness of project activities and deliverables	Not having any formal team meetings for the first seven weeks of a project may make it difficult to meet an ambitious timeline. As Sprint 1 is scheduled to begin January 2, 2024 and be completed by January 22, 2024, it is unclear if the current timeline is realistic or achievable. Sprint 1's prioritized backlog or user stories or features that will be worked on is unknown.  Possible root causes or contributing factors is a new Pacxa project manager, availability of resources during the holidays, delayed access to the Salesforce sandbox environment, and need for additional project management support. DCCA and Pacxa's project managers are working closely to discuss project			01/31/24: Closed as formal weekly project meetings started in January. Risks and recommendations regarding schedule management practices were incorporated into 2024.01.001.	01/31/24	Closed as project activities started in January. The need for more rigorous chedule management practices was incorporated into 2024.01.001.

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AREA	ID	TYPE	SEVERITY	SEVERITY	OBSERVATION	ANALYSIS	RECOMMENDATIONS	STATUS	STATUS UPDATE	CLOSED DAT	E CLOSURE REASON
Technology	2023.05.001	1 Risk	High	High	Insufficient review of design documentation may lead to inaccurate development impacting the quality of the solution.	Review (CIR) executed in May 2023. DCCA and Pacxa are jointly reviewing these findings to properly categorize them for appropriate future action. These are some preliminary CIR results and are subject to change pending additional clarification and information:  • 67 Enhancements: The item is not working per the approved design specification, or there are small changes needed to correct the item.  • 47 Worked as Designed: The items worked as intended.  • 34 More Information Needed: The items require additional information from DCCA for Pacxa to properly categorize them.  • 33 Defects: The items were not working per design.  • 19 Triage in process: Findings are being discussed and triaged by the DCCA and Pacxa.  During these meetings to triage and understand the CIR findings, IV&V observed a gap between the way Pacxa thought some items should function according to approved design documentation, and how DCCA expected the item to work according to internal operations, policies, rules, or a combination of these. IV&V recommended that Pacxa perform a walkthrough of JAD 13 design documentation and what DCCA needed to review as part of their quality review and acceptance process of design documentation. It was discovered that the process for deliverable review and acceptance was not actively coordinated with key DCCA SMES and Aalta to ensure that accepted	resources to revisit and review previously approved design deliverables from JAD 1 to JAD 12.  • Clarify and prioritize purpose, responsibilities, and expectations of project members in light of resource constraints.  • Consider sharing the workload with more DCCA project team members to assist with the workload and who will be involved in future CIR and user acceptance testing.  • Aalta conduct an independent review of deliverables based on best practices and JAD sessions, support DCCA's review process, and consider holding sessions with key SMEs to walkthrough/discuss design documentation.  2023.05.001.R2 – Develop a process for reviewing design documentation for current and future JAD sessions.  • Consider sharing the workload with more DCCA project team members to assist with the workload and who will be involved in future CIR and user acceptance testing.  • DCCA and Pacxa continue to work collaboratively during JAD sessions to actively give feedback, call out areas of complexity, and clearly work through business scenarios.  • Aalta should conduct an independent review of deliverables and continuously look for ways to facilitate and improve the deliverable review process. Aalta's deliverable review checklists should check the quality of Pacxa's deliverables against predefined standards, criteria, requirements, DCCA business rules, and		06/30/23: DCCA completed thorough reviews of JAD 13 and 14 design documents timely. The Pacxa functional team will conduct additional design sessions to address the design gaps discovered in the previously approved design documentation.  07/31/23: DCCA reviewed JAD 15 and 16 design documentation timely. For JAD 1 to JAD 12, Pacxa plans to update the previously approved design documents based on information gathered during the CIR triage sessions and send them to DCCA for review and approval.  08/31/23: All project resources are on hold, including updating and reviewing design documents.  12/31/23: Closed due to the restart of the project. Accuity will reassess this process of design documentation review when applicable.		Closed due to the restart of the project with a new project team and processes.

SSESSMENT OBSERVATION ID	TYPE	ORIGINAL SEVERITY	CURRENT SEVERITY	OBSERVATION	ANALYSIS	RECOMMENDATIONS	STATUS	STATUS UPDATE	CLOSED DAT	E CLOSURE REASON
1 1 2000 00 004	Issue	High	High	Uncertainty regarding the solution capabilities, architecture, and design could lead to corrective actions and impact project planning, costs, and schedule.	A lack of clarity around the platform and architecture decisions made at the beginning of the project, and the impacts of the outstanding technical questions is resulting in lack of confidence that the stakeholders have a full understanding of the systems, requirements, and integrations.  • A requirement of the solution was that the solution be hosted by a "FedRAMP Certified" Cloud Service Provider. Pacxa is in discussions with Clariti as they are not confident that the right licenses were procured.  • DocuSign does not support all the required, critical features required by DCCA and will require implementation of other tools or other workaround solutions.  • Pacxa identified the need for more data storage in Salesforce to continue with their migration activities.  • There is no documentation available for the validation and logic embedded within DCCA's current Kofax scanners, so Pacxa must reverse engineer and confirm user requirements.  • The Architecture and Technical Design deliverable is not scheduled to be delivered until November 2023, which is only one month prior to the planned Go-live date of December 2023. In light of recent concerns, DCCA has requested that this deliverable be provided earlier; however, a completion date is still pending.  It is crucial for DCCA and Pacxa to work closely together on an overall solution. The project schedule will need to reflect the path forward and any corrective actions and rework which may impact project resources, costs, and	2023.03.001.R1 – Strategic choices regarding system architecture and design should be revisited.  •Perform a thorough review and tracking of technical requirements to identify all major gaps. Assign risk/criticality ratings for each identified gap.  •Evaluate how each option addresses all major gaps.  •Consider impacts to current phase as well as total solution/project; short-term costs and total cost of ownership (TCO); and impacts to the implementation plan and users.  2023.03.001.R2 – Review and agree on solution architecture and design.  •Conduct a thorough review of the Architecture and Technical Design to ensure mutual understanding.  2023.03.001.R3 – Formally document the technology decisions and follow the project's established change management process.  •Formally document the decision. Consider using Aalta's proposed Decision Analysis and Resolution (DAR) Process to analyze and document the pending technology options.  •Follow the project's approved Change Management Plan to fully assess, document, and approve the change.  •Document plans to address and mitigate the known impacts, gaps, and risks with the selected option.  2023.03.001.R4 - Conduct a lessons learned meeting to identify areas for improvement and avoid past project challenges.	Closed	04/30/23: DCCA and Pacxa are reviewing different options for the overall solution architecture and design, including options to meet the FedRAMP cloud requirement. The decision is expected in May. We added two additional recommendations, 2023.03.001.R3 and 2023.03.001.R4, to document the technology decisions, follow the project's established change management process, and conduct a lessons learned meeting.  05/31/23: Pacxa completed 60% of their Discovery session to determine the impacts of a single-org Salesforce architecture and other technical decisions on the timeline, costs, resources, and other project activities. The Discovery session is delayed as Pacxa waits for additional administrative access and separate environment to complete the remaining analysis. Pacxa needs to complete their Discovery session as part of the change management process. Aalta requested that key DCCA members document their evaluation of the technology options using the Decision Analysis and Resolution (DAR) Process and this is targeted for completion in June.  06/30/23: There is still no decision on the new solution architecture and design. The discovery of the Salesforce application in DCCA's main organization was completed. In July, the Discovery analysis of the remaining application's code will be completed resulting in a report of findings, solution options, and estimated costs in order for DCCA leaders to make an informed decision.  07/31/23: The Discovery Assessment Report outlining the impacts of moving the current implementation to the DCCA Main Salesforce Org was completed; however, additional information and the final decision are still pending.	12/31/23	Closed due to the restart of the project with a new project team and processes.

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ASSESSMENT	OBSERVATION	ORIGINAL	CURRENT							
AREA	ID TYPE	SEVERITY	SEVERITY	OBSERVATION	ANALYSIS		STATUS	STATUS UPDATE		E CLOSURE REASON
Process	2023.01.001 Risk	N/A	High	The DCCA PM's delay in developing	This was originally reported in the January 2023 IV&V Monthly Report as a	2023.01.001.R1 – DCCA PM to formalize and communicate a clear process to	Closed	02/28/23: This was originally reported in the January 2023 IV&V Monthly Report as a	12/31/23	Closed due to the restart of the
				processes to trace, test, and approve	, -	review and accept project requirements and deliverables.		preliminary concern but is upgraded to a risk in the February 2023 report.		project with a new project team and
				requirements may impact the ability to	The second secon	•Define roles and responsibilities of project team members to eliminate	1			processes.
				ensure the overall BRM solution fulfills al		duplication of efforts or process gaps.		03/31/23: Aalta provided a high-level walkthrough of the Smartsheets		
				requirements and expectations.	· ·	•Streamline the use of tools and clearly define the steps to ensure requirements		tool showing how Pacxa's contract requirements will be tracked. The Smartsheets tool is		
					tracking, and reporting and dashboard capabilities.	satisfaction.		still being refined and access is still pending. Furthermore, a process for traceability and		
						•Communicate DCCA PM and SME roles and responsibilities for reviewing the		validation against the requirements traceability matrix (RTM) is also being developed. For		
					Per contract requirements, the Aalta PM is responsible for working with DCCA to develop objective and measurable standards that are traceable to the	Tullillment of requirements after JAD Sessions and Sprint Demonstrations.		deliverable tracking, Deliverable Review Checklists are still pending for Pacxa deliverables		
						2023.01.001.R2 – Develop clear traceability and understanding of all contract		04/30/23: Accuity increased the severity rating from Level 2 (Moderate) to Level 1 (High).		
					objectives of the system integrator (SI) contract and reconcile the gap on an ongoing basis. Aalta is developing a requirements dashboard using	requirements.	l)	As the FedRAMP cloud requirement gap should have been caught earlier, the importance		
					Smartsheets for tracking Pacxa's contract requirements. Although the project	l l '		of timely and active tracing of requirements is an important lesson learned for this project.		
					kicked-off Development Sprint 3, the Smartsheets tool is still incomplete, has			The process to trace, test, and approve requirements is still pending.		
					· · ·	Proposal, RTM, proposals, best and final offer documents, and contracts.		The process to trace, test, and approve requirements is still pending.		
					requirements are still not defined.	Troposal, Krivi, proposals, best and final offer documents, and contracts.	1	05/31/23: IV&V and the project managers brainstormed ways to trace, test, and approve		1
					requirements are sum not defined.			requirements. A formalized requirements management process is still urgently needed.		
					Furthermore, as there are currently four separate tools with various project			requirements. At formalized requirements management process is still digently needed.		
					requirements, clarifying who is cross-referencing the requirements, contract			06/30/23, 07/31/23, and 8/31/23: Pacxa and DCCA worked together to develop an		
					deliverables, and project objectives is paramount to ensuring there is no			approach to tracking DCCA's solution requirements in the ADO tool. DCCA's PM now		
					duplication of efforts or gaps in the process.			needs to formalize and communicate a clear process to review and accept project		
					1) Smartsheets Tool: Aalta loaded Pacxa's contract requirements into			requirements.		
					Smartsheets. It has contract requirements, but does not include all					
					functional/technical requirements or project deliverables.			12/31/23: Closed due to the restart of the project. Accuity will reassess requirements		
					2) ADO Tool: Pacxa uses this tool to track their development work including			management processes when applicable.		
					user stories, bugs, features, test cases, and defects.					
					3) Requirements Traceability Matrix (RTM): The RTM maps the projects		1			
					functional and technical requirements to each epic and feature in the ADO					
					Tool. The one-to-many mapping of requirements to user stories may increase					
					the complexity of testing, approving, and validating requirements.					
					4) Microsoft Project Schedule Tool: Pacxa's document deliverables are being					
					traced in both the Smartsheets tool and Microsoft Project Schedule. Aalta's					
					deliverables are not being tracked in any tool.					
					The project has completed 8 of 19 planned JAD sessions. After each JAD					
					session, Pacxa provides design documents with process flow diagrams, use					
					cases, use case diagrams, and other information for the SI to build and test the					
					solution. It is unclear if these documents are being thoroughly reviewed by					
			-		DCCA and cross-checked against the contractual documents and the RTM to					

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AREA	OBSERVATION TY			CURRENT SEVERITY	OBSERVATION	ANALYSIS	RECOMMENDATIONS	STATUS	STATUS UPDATE	CLOSED DATE	E CLOSURE REASON
Technology	2023.01.002 Ris	k N	Moderate	Moderate		areas, there are a number of outstanding items that were planned to begin already, that are delayed such as:		Closed	02/28/23: Some data conversion activities are progressing; however, there are continued delays due to the reliance on third-party vendors and other pending decisions.  03/31/23: Progress continues to be made for the various data conversion phases; however, they are behind schedule. The largest risk remains with the RDPMS to DocuSign Conversion. There is a currently a DocuSign limitation with the bulk import process, and alternative bulk upload approaches are being investigated and developed. Pacxa needs to develop an approach to test that all documents are uploading to DocuSign in the correct folder with the proper metadata. An approach to address how previously scanned documents can be converted to consumable format for the new Clariti solution is still pending.  04/30/23, 05/31/23, 06/30/23, and 07/31/23: Limited progress continues to be made for the various data conversion phases. Some phases and activities are dependent on storage and other technical decisions.  08/31/23: The DCCA BRM Project Sponsor officially put the project on hold on August 17, 2023, suspending all project meetings and activities, including data conversion.		Closed due to the restart of the project with a new project team and technology solution.
Process	2022.09.001 Ris	k L	OW	High	Current project delays may impact the overall project timeline.	The Planning and Discovery stages were expected to be completed in early October 2022 but are estimated to be two weeks behind schedule. The detailed project schedule is a deliverable of the Planning stage and the	2022.09.001.R1 – Improve schedule management processes.  •Identify and address the root causes of the delays.  •Implement processes to monitor and report task delays.  •Consider using project performance metrics to better detect schedule trends an		Refer to prior Monthly IV&V Reports for status updates before December 2022.  12/31/22: The baseline project schedule was approved; however, there are some delayed tasks. Additional improvements are needed to more closely monitor the schedule and project progress.  01/31/23: There are some delayed technology activities that may impact future JAD sessions and the overall timeline if not addressed in the upcoming weeks. These delays are being tracked on the RAID Log.  02/28/23 and 03/31/23: Accuity increased the severity rating from Level 2 (Moderate) to Level 1 (High). It is unclear if ongoing schedule delays will impact the overall timeline. Additionally, key pending decisions and technical issues could significantly impact the ability to meet the aggressive December 2023 Go-Live date.  04/30/23, 05/31/23, 06/30/23, and 07/31/23: The change in architecture and design will push back the December 2023 Go-Live date. The project schedule will be re-baselined upon making key technical decisions. Some project deliverables and activities are on hold, delayed, or will need to be updated based on the technology direction selected.  08/31/23: Due to the full pause and time taken to complete a comprehensive review, the project costs and schedule will be impacted.		Closed due to the restart of the project with a new project team and processes.

ASSESSMENT	OBSERVATION TYPE		CURRENT SEVERITY	OBSERVATION	ANALYSIS	RECOMMENDATIONS	STATUS	STATUS UPDATE	CLOSED DATE	E CLOSURE REASON
People	2022.08.002 Risk		Moderate	Insufficient DCCA project resources may lead to project delays, reduced project performance, or turnover of project resources.	efficiently perform project work to achieve the aggressive high-level timeline. DCCA did contract an external full-time Project Manager (Aalta) who officially onboarded at the end of August 2022. Having a dedicated and experienced resource in the Project Manager role has been shown to increase project success compared to a resource who is often pulled back to perform regular job duties. DCCA also appointed resources for the OCM and communications lead roles; however, other project roles and resources are not yet identified. The new DCCA Project Manager is working to identify the additional DCCA workstream lead roles (e.g., data conversion lead, testing lead) needed to efficiently and effectively perform project work as well as identify potential candidates within DCCA to fill these lead roles. A common issue in SOH modernization projects is that assigned resources must often balance competing priorities of project work and ongoing operational work. Additionally, assigned resources don't always have the necessary experience or knowledge of how to perform the project tasks. It is critical that a resource plan to backfill and train DCCA resources is developed to prevent project delays.	2022.08.002.R1 – Evaluate project resource needs and acquire additional resources.  •Estimate resource time requirements and identify required knowledge or skillsets.  •Develop a plan to minimize the impact to operations (e.g., backfill, reassign work) so that assigned project resources are not pulled back from project work.  •Get commitments from resources and management for the time needed to perform project work.  2022.08.002.R2 – Provide adequate training and support to assigned resources to be able to perform role.  •Consider performing general project management training so that resources understand general project processes and the purpose of project activities.  •Consider providing additional support and information to resources regarding best practices and common approaches for assigned tasks or areas of	Closed	Refer to prior Monthly IV&V Reports for status updates before December 2022.  12/31/22: Project team members are generally able to keep up with current project activities. Additional project activities involving DCCA team members will begin to run in parallel with development Sprint 1 in January 2023.  01/31/23: Project managers are working closely together and developed an approach to proactively communicate project activities and better facilitate the coordination of DCCA project resources. With growing technology delays, it is important to clarify technical lead roles to ensure tasks are assigned and completed timely (See 2023.01.002).  02/28/23: Progress continues to be made in many project workstreams, but stronger task management, communication, and coordination of resources may help facilitate the completion of action items and ongoing delays.  03/31/23: Accuity increased the severity rating from Level 3 (Low) to Level 2 (Moderate). The Client Interim Review and JAD 13 sessions are going to occur simultaneously in May. IV&V has raised the concern regarding resource constraints during this period, but the PMs feel confident that the DCCA resources will be adequate to perform these tasks at the same time. A schedule and resource plan for the Client Interim Review including assigned test scripts is still pending.  04/30/23: Proper resource management planning is still a need. The impact of the pending technical decisions on resources should be carefully assessed, including the need for a revised resource management plan.  05/31/23: Accuity increased the severity rating from Level 2 (Moderate) to Level 1 (High). With the need to revisit and review JAD 1 to JAD 12 design documents, and stay current with reviewing current JAD sessions, a clearly defined process and reasonable schedule is needed to support project staff given their heavy workloads (2023.05.001).  06/30/23: DCCA project members actively participated in Joint Application Design (JAD) sessions, completed a detailed review of JAD 13 and 14 design d	12/31/23	Closed due to the restart of the project with a new project team and schedule.

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ASSESSMENT	OBSERVATION	ORIGINAL	CURRENT							
AREA	ID TYPE	SEVERITY	SEVERITY	OBSERVATION	ANALYSIS	RECOMMENDATIONS	STATUS	STATUS UPDATE	CLOSED DAT	E CLOSURE REASON
Process	2022.11.001 Risk	Moderate	Moderate	1 2	contract. The following is a summary of IV&V observations regarding the Aalta contract:  •A number of reports, activities, and work products were discussed in Aalta's methodology as described in their proposal; however, it is unclear if these are to be performed.  •Based on the description of the activities and work products from Aalta's proposal, it seems that some of these tasks would have been already performed as a part of the planning stage.  •A project schedule of Aalta tasks (e.g., reports, work products, deliverables) is pending.  •Some of Aalta's scope of work and deliverables overlap with Pacxa's contract (e.g., organizational change management plan, training plan).  •In the first three months of Aalta's contract, Aalta's lead project manager changed three times which may have contributed to the delayed execution of tasks.	<ul> <li>For activities that Aalta only assists with, clearly outline the respective roles and responsibilities of each party.</li> <li>Consider whether contract deliverables and activities still make sense for the areas of overlapping scope of work.</li> <li>2022.11.001.R2 – Provide schedule information for Aalta tasks.</li> <li>Provide the appropriate detail of tasks, durations, due dates, milestones, and deliverables.</li> <li>Consider either developing a separate schedule or incorporating into Pacxa's project schedule.</li> </ul>	Closed	12/31/22: Accuity decreased the severity rating from Level 2 (Moderate) to Level 3 (Low) at Aalta clarified and delivered some of their contract deliverables including monthly reports, project management plan, and quality assurance surveillance plan. Additional clarification of Aalta's contract requirements and deliverables is needed.  01/31/23: Aalta confirmed their contract deliverables. A timeline and schedule for open deliverables is still pending.  02/28/23: Accuity increased the severity rating from Level 3 (Low) to Moderate as many key PM deliverables are still pending including the criticality and risk assessment (CARA) report, interim User Acceptance Testing (UAT) Plan, project success metrics, and performance work statement (PWS) dashboard. Although some preliminary drafts and demos have been provided, additional information is needed on how to implement those plans and processes to successfully execute upcoming project activities (see preliminary concern 2023.02.002).  03/31/23: Although the UAT Plan is still high level, Aalta held several meetings to walk through UAT responsibilities and processes. A high-level walkthrough of the PWS dashboard was provided showing how Pacxa's contract requirements will be tracked.	4	Closed as Aalta's project deliverables were defined. The recommendation to provide schedule information for Aalta's tasks was incorporated into observation 2023.02.002.
People	2022.08.003 Risk	Low	Low	A delay in formalizing the executive steering committee may limit the strategic guidance and support to the project.	A clear understanding of the Aalta's scope of work, approach, and timeline is  The Pacxa kickoff presentation noted that a governance model will be developed. The topic of a steering committee was also raised during meetings. However, the selection of the steering committee members and kickoff of the committee meetings are still pending.	2022.08.003.R1 – Assemble and formalize an executive steering committee.  •The size and selection of committee members should balance the representation of key stakeholders with the need for efficient decision making.  •Formalize the committee mission, responsibilities, and the types and the thresholds of decisions that need committee approval in a steering committee charter.	Closed	09/30/22: DCCA is still in the process of formalizing steering committee members and documenting the governance model.  10/31/22: The steering committee members were selected and the first meeting is expected to be scheduled in November 2022. Committee meetings should commence soon to ensure there is adequate guidance, support, and oversight of the project.  11/30/22: The project governance model was established and the first executive steering committee (ESC) meeting was held.	11/30/22	Closed as the governance model was established.
Process	2022.08.004 Risk	Low	Low	A lack of cost management practices may lead to unexpected or improper costs.		2022.08.004.R2 – Develop DCCA cost management processes.  • Develop processes to prepare cost variance analysis and reports.  • Develop processes to monitor contract deliverables against payment terms.	111	<ul> <li>09/30/22: The contracted DCCA Project Manager will be responsible for monitoring and reporting costs for the project contracts. DCCA still needs to determine who will be responsible for managing and procuring other project costs (e.g., additional licensing, project tools).</li> <li>10/31/22: Processes for monitoring contract costs and tracking a comprehensive project budget still need to be formalized.</li> <li>11/30/22: The additional procurement for licensing was completed. Other costs related to a conversion tool for proprietary format files and the project management tool will be covered by Pacxa's contract and are not additional project costs. The contracted DCCA project manager will identify potential project costs and will be responsible for monitoring Pacxa contract deliverables for milestone payments.</li> </ul>		Closed as sufficient cost management processes are in place.

ASSESSMENT AREA	OBSERVATION ID		ORIGINAL SEVERITY	CURRENT SEVERITY	OBSERVATION	ANALYSIS	RECOMMENDATIONS	STATUS	STATUS UPDATE	CLOSED DATE	CLOSURE REASON
Process	2022.08.007	Risk	Prelim	Moderate	Key technical decisions are pending and may impact the project schedule and costs (Updated).	This was originally reported in the August 2022 IV&V Monthly Report as a preliminary concern but was upgraded to a risk in September 2022.  There are some key technical decisions that are pending (e.g., DocuSign repository, Salesforce org, NIC). Pending decisions could impact progress for configuring the solution for the upcoming Joint Application Design (JAD) sessions in late October 2022 as well as the development of the data conversion plan. These key technical decisions need to be made in a timely manner to prevent impact to the project schedule. Further discussions are stil needed to understand potential costs, project impact, and risk mitigation options. A plan of action needs to be developed and closely monitored to manage the many individual but critical tasks needed for timely resolution.	•Detail out the tasks, targeted due dates, and responsible parties.	Closed	09/30/22: This was originally reported in the August 2022 IV&V Monthly Report as a preliminary concern but was upgraded to and rewritten as a risk this month with recommendations. The project team did discuss a couple possible mitigation strategies to minimize the potential impact to the project schedule of the pending technical decisions. However, there may be other risks that these strategies will create. While it is critical that the decisions are made in a timely manner, it is also important that these options and associated risks must be thoroughly discussed and fully understood by the Project.  10/31/22: Progress was made on key technical decisions but final resolution is still pending.  11/30/22: Key technical decisions were made regarding the system architecture of the DocuSign and Salesforce orgs. Decisions were also made regarding data conversion (e.g., conversion tool, NIC) allowing data conversion planning activities to move forward.	11/30/22	Closed as key decisions were made. Although this risk was addressed, the execution and implementation of the decisions will continue to be monitored for impact to the project. Additionally, as the speed of execution to make these decisions could be improved, we will continue to evaluate schedule management processes in observation 2022.08.002.
People	2022.08.001	Positive	N/A	N/A	The project team environment between Pacxa and DCCA is collaborative and respectful.	The project team members regularly seek feedback, input, and clarification in an open and respectful manner. The experience and knowledge of Pacxa team members combined with the dedication and high level of engagement from DCCA SMEs support the positive project team environment.	N/A	Closed	N/A	09/30/22	Closed as this is a positive observation.
Process	2022.08.005	Opportunit y	N/A	N/A	Implementation of recurring meetings help to promote frequent and focused discussions.	Recurring meetings help to promote collaboration and transparency, engage project team members, and coordinate various workstreams. They also provide regular touchpoints and communication channels to help keep critical project activities moving forward. Recurring project management meetings provide visibility of all project activities to Pacxa, DCCA, as well as IV&V. Recurring technical meetings have worked well in other projects as standing meeting to discuss different technical issues or topics. Recurring risk meetings promote regular and focused discussion of risks and mitigation strategies.	2022.08.005.R1 – Implement recurring meetings.  •Ensure meetings are productive and fosters open and safe communication.  •Adjust the cadence as needed depending on the needs and activities of the project.	Closed	09/30/22: Weekly project manager and team meetings were implemented. DCCA also plans to kickoff recurring technical meetings in October 2022. Risks will be discussed in the weekly team meetings. The need for separate risk-focused meetings will be reassessed later.	09/30/22	Closed as the Project established a plan for recurring meetings and began to implement meetings.





# **Comment Log on Draft Report**

#### **BRM Project: IV&V Document Comment Log**





ID#	Page #	Comment	Commenter's Organization	Accuity Resolution
1		No DCCA or Pacxa comments.		
2				
3				
4				
5				



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