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December 18, 2023

The Honorable Ronald D. Kouchi President of the Senate and Members of the Senate Thirty-Second State Legislature State Capitol, Room 409 Honolulu, Hawai'i 96813 The Honorable Scott K. Saiki Speaker and Members of the House of Representatives Thirty-Second State Legislature State Capitol, Room 431 Honolulu, Hawai'i 96813

Aloha Senate President Kouchi, Speaker Saiki, and Members of the Legislature:

Pursuant to HRS section 27-43.6, which requires the Chief Information Officer to submit applicable independent verification and validation (IV&V) reports to the Legislature within ten days of receiving the report, please find attached the report the Office of Enterprise Technology Services received for the State of Hawai'i, Department of Human Services, Systems Modernization Project.

In accordance with HRS section 93-16, this report may be viewed electronically at <u>http://ets.hawaii.gov</u> (see "Reports").

Sincerely,

Douglas Murdock Chief Information Officer State of Hawai'i

Attachments (2)



Hawaii Department of Human Services Systems Modernization Project

Final IV&V Status Report for Reporting Period: November 1 – 30, 2023

Submitted: December 15, 2023



Solutions that Matter

Overview

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Solutions that Matter

Executive Summary



Executive Summary



At the end of November, the Epic Demos for Release12 have not been conducted and it is unclear whether development changes will be required based on DHS feedback. With development scheduled to end next month, IV&V is concerned that the Epic Demos may uncover functional limitations that cannot be corrected in the remaining development time.

The ASI has planned System Integration Testing (SIT) to informally start in December. DHS approval of the SIT test cases is a key component of the entry criteria for SIT. To mitigate the risk of starting SIT before development is complete and before all SIT tests are developed, the ASI would need to execute all SIT tests after both are done.

DHS and the ASI started weekly meetings with the Food and Nutrition Service (FNS) in November. This is a positive step as FNS needs to approve the Project's entry into Final Acceptance Testing (FAT) they must receive timely information on the SNAP System Integrity Review Tool (SIRT) progress and status of the Project.

IV&V opened a new project risk about implementing a Core Solution for go-live. Some BES functionality deferred to post-golive in the last two releases may increase risks related to user adoption/buy-in and may result in workarounds. Additionally, FNS must approve the functionality in BES before the pilot. Completing the postponed scope while supporting BES in production could also result in resource challenges for both the ASI and DHS.

Sep	Oct	Nov	Category	IV&V Observations
M	M	M	Project Management	IV&V opened a new risk this month focused on the Project's intent to go live with a Core Solution. The deferral of some contractual requirements to post-go-live releases may require manual workarounds that impact user buy-in. Mitigation needs to be closely managed.

Executive Summary



Sep	Oct	Nov	Category	IV&V Observations
M	М	M	System Design	The ASI has 9 Sprint and 28 Epic Demo's outstanding at the end of November 2023. This is a significant amount of BES functionality that DHS will be verifying to meet contract and design requirements. There is a risk to the project if DHS identifies defects that cannot be resolved prior to Pilot, meaning DHS will need to define workarounds until the ASI can resolve the defects in production.
M	M	Z	Configuration and Development	Interface development delays are expected to result in an overlap of development and integration testing with the start of SIT. This is not a recommended practice but was proposed so that the start of SIT is not delayed. Interface functionality will be delivered to DHS to validate before SIT is complete.
M	M	M	Integration and Interface Management	The ASI communicated challenges in testing interfaces with the interface partners. They are developing an Interface Test Plan and will share it with DHS in December.
н	н	н	Testing	Planning continues for ASI-led SIT and DHS-led FAT. IV&V has two concerns: 1) Formal SIT starting before development is completed and 2) the training approach for new DHS FAT testers, neither of which aligns with software development best practices.
M	M	Н	Security and Privacy	Many sections of the Security Plan are not ready for a formal review by DHS/IV&V. Specifically, the Secure Enclave design and implementation and some technical documentation are incomplete. Considering the required level of effort and limited time prior to Pilot, this is now a high risk to the project.

As of the November 2023 reporting period, PCG is tracking 12 open findings (8 risks, 4 issues) and has retired a total of 68 findings. Of the 12 open findings, 2 are High, 6 are Medium, and 4 are Low.



The following figure provides a breakdown of the 80 IV&V findings (positive, risks, issues, concerns) by status (open, retired).





Findings Retired During the Reporting Period

#	Finding	Category
	None	



Findings Opened During the Reporting Period

Finding	Catego	ry
Risk - Implementing a Core Solution for go-live carries inherent risks that may impact overall project success and reduce user adoption. Medium		
Observation: The project has elected to implement a Core Solution at go-live to meet their stated timeline. This version is generally referred to in Agile software development as a Minimum Viable Product (MVP), which is a simplified version of a product that 1) offers functionality that meets the core needs of users, 2) can accelerate the timeline for go-live, and 3) allows the project to get real-world feedback from users to refine future product development.	Project Management	
Significance : Introducing an MVP product entails inherent risks, such as potential challenges in securing user buy-in. This can result in limited user adoption, user dissatisfaction, and negative publicity, particularly considering the financial investment made for the delivery of limited functionality.		
ommendations		Progress
	version	In process
Prioritize feedback from users and FNS to ensure the solution meets their core needs and so users are clear on what features they are, and are not, getting.		In process
Actively monitor, assess, and address potential challenges throughout the development process including code quality, cutting scope to meet development milestones, insufficient user validation of demonstrated functionality, and fully defined workarounds to accommodate for the missing functionality.		In process
ith a system that provides more comprehensive functionality, requires fewer workarounds, and increa		In process
	Risk - Implementing a Core Solution for go-live carries inherent risks that may impact overall project success and reduce user adoption. Medium Observation: The project has elected to implement a Core Solution at go-live to meet their stated timeline. This version is generally referred to in Agile software development as a Minimum Viable Product (MVP), which is a simplified version of a product that 1) offers functionality that meets the core needs of users, 2) can accelerate the timeline for go-live, and 3) allows the project to get real-world feedback from users to refine future product development. Significance: Introducing an MVP product entails inherent risks, such as potential challenges in securing user buy-in. This can result in limited user adoption, user dissatisfaction, and negative publicity, particularly considering the financial investment made for the delivery of limited functionality. commendations trease OCM efforts to effectively manage user, general public, and legislative expectations for BES is go-live. rioritize feedback from users and FNS to ensure the solution meets their core needs and so users are n what features they are, and are not, getting. ctively monitor, assess, and address potential challenges throughout the development process include out quality, cutting scope to meet development milestones, insufficient user validation of demonstrate inclinality, and fully defined workarounds to accommodate for the missing functionality.	Risk - Implementing a Core Solution for go-live carries inherent risks that may impact overall project success and reduce user adoption. Medium Observation: The project has elected to implement a Core Solution at go-live to meet their stated timeline. This version is generally referred to in Agile software development as a Minimum Viable Product (MVP), which is a simplified version of a product that 1) offers functionality that meets the core needs of users, 2) can accelerate the timeline for go-live, and 3) allows the project to get real-world feedback from users to refine future product development. Project Significance: Introducing an MVP product entails inherent risks, such as potential challenges in securing user buy-in. This can result in limited user adoption, user dissatisfaction, and negative publicity, particularly considering the financial investment made for the delivery of limited functionality. commendations recease OCM efforts to effectively manage user, general public, and legislative expectations for BES version a go-live. rioritize feedback from users and FNS to ensure the solution meets their core needs and so users are clear in what features they are, and are not, getting. ctively monitor, assess, and address potential challenges throughout the development process including be quality, cutting scope to meet development milestones, insufficient user validation of demonstrated inctionality. HS carefully assesses whether the advantages of a timely release outweigh the advantages of going live ith a system that provides more comprehensive functionality, requires fewer workarounds, and increases



Preliminary Concerns Investigated During the Reporting Period

#	Finding	Category
	Preliminary Concern – The current approach to Final Acceptance Testing (FAT) may not be complete, which increases the likelihood of missed deadlines.	
	DHS planning for FAT has continued through November, however, there are concerns related to FAT preparation:	
84	• DHS confirmed over 60 FAT resources will be running tests, the majority without FAT/UAT experience or BES familiarity. However, as of the 11/30 schedule, there are no tasks for FAT test team training.	Testing
	• FAT planning is reliant on knowing the complete scope of BES functionality to be included in Go-Live. The DHS request for the complete scope of what is in and out of scope for Go-Live has not been answered.	
	 The ASI has provided open BES Demo environments and Learning Management System modules as an aid to the DHS FAT test team, but it is unclear if this approach to training will provide an adequate understanding of BES for test case development and overall testing. 	

Recommendations	Progress
Conduct comprehensive FAT planning, including what is in and out of scope for Go-Live.	In process
DHS and ASI collaborate to define the magnitude of training support the ASI will provide for FAT.	In process

Project Management

#	Key Findings	Criticality Rating
29	Issue – Uncertainty and/or a lack of communication around long-term architecture decisions could impact the project budget, schedule, system design, and planning decisions.	
	IV&V continues to have concerns about certain architecture components that have yet to be clearly defined, and the extent to which the functionality of these components has been widely communicated. Comprehensive details about the secure enclave, disaster recovery, and time travel have yet to be broadly communicated.	L

Recommendations		
 The ASI should continue to update the BI-12 System Architecture Deliverable with additional details as they become available and with any finalized architectural changes. 	In process	
 DHS should continue to ask the ASI to perform due diligence in any recommendation for foundational architecture change decisions and continue to review with appropriate DHS stakeholders (e.g., KOLEA) to assure a common understanding of the implications of these decisions. 	In process	
 The Project should continue to ensure communication between development leads and architecture leads to assure optimal collaboration on possible architecture changes that could impact decisions in each area. 	In process	



Project Management

#	Key Findings	Criticality Rating
	Issue – A BES Project schedule based on inaccurate estimations diminishes effective planning and resource management, which could result in late deliverables, cost increases, and a late go-live.	
74	Additional development and testing sprints were added to the schedule, supporting IV&V's concern that the effort required for completing the core solution for BES continues to be under-estimated; potentially resulting in missed implementation milestones. The additional development sprints for interfaces will overlap with Integration Testing (INT) and the start of SIT in order to meet the Pilot and Go-Live dates.	M
Recommendations		Progress

Monitor, evaluate and revise scheduling estimates for accuracy.	In Process
 ASI plan and execute Epic development so that Epic demos can occur earlier in the release schedule and allow time for possible revisions. 	Not Started
 ASI hosts a weekly meeting with DHS and IV&V to review all changes to the project schedules (Primary and DDI). 	In Process
 ASI provide details on how Velocity measures were used to develop estimations for development effort in new version of DDI schedule 	In Process



Project Management

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£	Key Findings	Criticality Rating
	Risk – The Lead Project Manager position remains vacant which may slow down the pace of the project and/or cause project delays/rework.	
7	DHS has filled the Project Manager position with the promotion of the Assistant Project Manager. In addition, two temporary (<90 days) positions have been filled to support the BES Project and the Project Manager. DHS leadership is directly providing project management support while planning to recruit for the Assistant Project Manager position. IV&V will monitor this concern and assess the impact of these staffing changes.	L

Recommendations	Progress
DHS works to fill the Assistant Project Manager position as soon as possible.	In Process
DHS brings in temporary help to support the BES Project	Completed
DHS Leadership look for ways to assist with project tasks to help with the Project Manager's workload.	In Process





Integration and Interface Management

#	Key Findings	Criticality Rating
	Issue – The lack of early planning and coordination with interface partners may result in schedule delays.	
	Two of the 23 MOA/MOUs (DLIR and DoTAX) are not signed and remain outstanding. DHS continues efforts to complete these agreements to minimize further impact on the project. This finding is now an issue due to the realized impact to the project.	
63	The SSA interface requires documentation to be submitted 120 days before the pilot's data usage. This SSA documentation is expected to be ready by December 15th, 107 days prior to the April 1st pilot. Although the SSA has informally stated that they can complete the review within the shorter timeframe, a risk exists to the availability of the SSA data.	M
	The interface testing team was organized in November, but planning has not begun, and meetings have not commenced. Interface testing remains unscheduled and is a growing concern as the Pilot date approaches. The ASI in internally reviewing the Interface Test Plan and will share it with DHS in December.	

Recommendations	
Complete all MOAs and obtain approval.	In process
Confirm testing dates with interface partners in writing.	In process
 Complete early proof of concept interfaces to avoid unexpected delays due to external organization miscommunications or their own internal delays in assisting the BES project. 	Not started



Configuration and Development

#	Key Findings	Criticality Rating
70	Risk – Insufficient configuration management could lead to development confusion and reduce the effectiveness of defect resolution. The ASI has yet to provide a detailed list of configuration items to DHS and IV&V. IV&V has restated this request to the ASI so that the level of detail is clear.	L

R	ecommendations	Progress
•	ASI adhere to plans for configuration management as documented in BI-6 DDI Plan, Section 5.2 and clarify details and/or any changes with DHS.	In process
•	ASI validate plans for configuration management with DHS and agree on a meaningful set of configuration items or settings they will track.	In process
•	DHS and ASI work to clarify/solidify plans for the potential use of configuration management tools and DHS work to fund and procure a CM tool, as required, to avoid any negative impacts to the project.	In process



Configuration and Development

#	Key Findings	Criticality Rating
80	Risk – Development delays could negatively impact the project schedule and delay go-live. The ASI reported delays in interface design and development, and unplanned development effort required to unwind EBT functionality deferred to post-go-live due to a missing requirement for PIN issuance. Additional development sprints were added to address the delays, and these sprints resulted in a planned overlap of development and INT with SIT. IV&V remains concerned that additional development delays could require further reduction of scope and system features.	м

R	ecommendations	Progress
•	DHS request the ASI strategically add the right project team resources to effectively increase velocity. Note that adding additional junior resources may not be as effective as staffing additional expert-level development, analysis, and other resources that can lead and mentor junior resources.	In process
•	ASI effectively track and regularly provide DHS (potentially via the weekly DDI status meeting) with an accurate velocity (e.g., story points per day/week/month) and assure that the current velocity is accurately and consistently reflected in the project schedule.	In process
•	The ASI should provide DHS with the time needed to effectively evaluate the software demonstrations (demos) and elicit productive design discussions with DHS attendees during each demo.	In process
•	ASI regularly reports estimated story points for the total remaining project work to reach go-live and presents a dynamic burn-down chart to track the progress.	Not started



System Design

#	Key Findings	Criticality Rating
	Risk – The planned BES infrastructure is complex which could be difficult to implement and maintain and could lead to schedule/cost impacts.	
73	Some components of the BES system infrastructure have yet to be finalized and tested, it remains unclear how or if the added complexity will impact project schedules and budgets going forward. The ASI has reported that they are close to finalizing the Secure Enclave infrastructure to house FTI data. The ASI appears to be making progress on DR plans and designs.	L

Recommendations		Progress
•	ASI develop a process to closely monitor cloud and other product changes (software updates/new releases), manage changes, and regression test once updates are applied.	In process
•	The project team work to establish strong governance over the utilization and maintenance of various tools/components.	In process
•	ASI allot time in the schedule to conduct proof of concepts to assure infrastructure components work as expected.	In process
•	ASI maintain a detailed schedule for DevOps implementation tasks to avoid unexpected delays that could delay project milestones and the critical path.	In process

System Design

#	Key Findings	Criticality Rating
86	Issue – Limited collaboration between the ASI and DHS in the design process could lead to BES usability issues and functionality gaps in the application and not meeting critical business needs for DHS and State clients. As of the end of November, the ASI has nine Sprint demos to execute and all 28 Epic demos. Depending on the outcome, this could cause the ASI to extend development while testing is occurring or defer the	M
	functionality to post-Pilot, creating additional unplanned work for DHS.	

Recommendations	
 Include a wide enough audience in all design and demo sessions to validate FNS and DHS functional and technical requirements and system usability. 	In Process
 Perform Sprint and Epic demos in alignment with development sprint completion (demo functionality/requirements as they are developed) to get early feedback on work products. 	Not Started
 Perform comprehensive (demo all requirements) review during Epic demos, not just the items that were added/updated, allowing DHS to provide early feedback on possible issues/gaps that might not be apparent when focusing on specific functionality. 	Not Started
 ASI and DHS re-evaluate the effectiveness of the recorded Sprint review process to ensure that designs align with DHS expectations. 	In Process

Testing

#	Key Findings	Criticality Rating
	Risk - The Americans With Disabilities Act (ADA) Section 508 compliance tool has not been installed timely for the Project, which may cause significant rework.	
67	 Approximately 150 ADA-related defects remained outstanding at the end of November. With minimal time remaining for development work and the possibility of more ADA defects identified as development continues, IV&V has requested reporting on; functionality to be developed that needs to be ADA-tested functionality developed that needs to be ADA-tested functionality developed that has been ADA-tested functionality developed this information will be provided in the November reporting period, however, the ADA metrics for the month of November have not yet been delivered. If considerable progress is not available for DHS to verify, the risk criticality rating may increase to High in December. 	M

Recommendations	Progress
The ADA tool meets contractual and project requirements.	In process
The ASI communicates a plan for ADA test execution.	In process
 The ASI communicates how the tool will be used to report compliance and non-compliance and how non- compliance will be addressed/corrected 	In process
• The ASI provides DHS/IV&V reports from the ADA tool execution and explain how to interpret the results.	In process
 ASI/Project monitor their new ADA processes to determine if effective and can address all ADA defects prior to SIT. 	Not Started

Testing

#	Key Findings	Criticality Rating
	Issue – Gaps in test coverage and slower-than-expected progress in testing may result in schedule delays if subsequent test phases uncover a higher volume of defects and user feedback than initially anticipated.	
	During November, the ASI continued to create and update the SIT test cases. As reported last month, until this is completed DHS cannot evaluate the test cases for full coverage of BES functionality and provide proper sign-off to enter SIT. While these concerns are still present, the peer review process implemented by the ASI has resulted in improved quality and completeness of the test cases.	
83	There is additional concern related to the entry criteria for Release 12 SIT. SIT test cases, as part of BI-20, are scheduled for completion on 12/18 but the schedule reflects a 12/4 start date for SIT. DHS is reviewing SIT scripts as they are written, but the full magnitude of SIT test scripts will be unclear until the delivery of BI-20 on 12/18. Scope for SIT includes retests of Release 0.11 functionality and defect corrections which is part of regression testing. This should be clearly defined and specified to avoid improper entry to SIT before Release 12 development is complete. A SIT Go/No-Go decision meeting on 12/29/2023 was added to the BES Schedule. If this is the formal start to SIT, testing done before this SIT period would need to be rerun.	H

Recommendations	Progress
Monitor INT/SIT closely for both breadth and depth of testing to ensure the system is adequately tested.	In process
 The project team reviews the SIT Entry and Exit criteria and revises them as needed to ensure UAT/FAT begins with the best system possible. 	In process
 ASI should determine the root cause of the failure to identify simple defects in INT and SIT and implement effective improvement processes to confirm early testing is adequate before entering UAT/FAT 	In process





Security and Privacy

#	Key Findings	Criticality Rating
82	Risk – The lack of technical documentation may lead to incorrect implementation statements or delay the System Security Plan (SSP). During November, the ASI and DHS Security SMEs focused on the design of the secure enclave. The Security SMEs have considered the "assured workload" service from Google for applying security controls for the secure enclave. IV&V is concerned about whether the entire system will be built and documented in time for a third-party security assessment to occur in early 2024. Considering the level of effort outstanding and time remaining before Pilot, IV&V is raising the Criticality Rating to "High.	Н

Recommendations	Progress
Determine when the infrastructure design baseline will be completed.	In process
Determine when documentation will be created, updated, and available for the SSP authors.	In process
 Collaborate and communicate with SSP authors about when reliable and correct documentation will be available. 	In process
 Perform a full review of all SSP controls for content and accuracy that have been written as drafts prior to December 15th, 2023. This will allow the SSP authors to update controls with changes from Design through Implementation. 	Not Started







IV&V Engagement Status



IV&V Engagement Area	Sep	Oct	Nov	Comments
IV&V Budget				
IV&V Schedule				
IV&V Deliverables				PCG submitted the final October IV&V Monthly Status Report.
IV&V Staffing				Erik Torring has joined the IV&V team, assuming the responsibilities of Ryan Tan, who is departing the project.
IV&V Scope				



IV&V Activities



- IV&V activities in the November reporting period:
 - Completed October Monthly Status Report
 - Ongoing Review the BES Project Artifacts and Deliverables
 - Ongoing Attend BES Project meetings, (see <u>Additional Inputs</u> pages for details)
 - Reviewed available ASI contracts and contract amendments documentation
- Planned IV&V activities for the December reporting period:
 - Ongoing Observe BES Design and Development sessions as scheduled
 - Ongoing Observe Bi-Weekly Project Status meetings
 - Ongoing Observe Weekly Architecture meetings
 - Ongoing Observe Weekly Security meetings
 - Ongoing Monthly IV&V findings meetings with the ASI
 - Ongoing Monthly IV&V Draft Report Review with DHS, ETS and ASI
 - Ongoing Participate in Bi-Weekly DHS and IV&V Touch Base meetings
 - Ongoing Review BES artifacts and deliverables

Deliverables Reviewed



Deliverable Name	Deliverable Date	Version
BI-5 Project Schedule - BES 2023 Primary	11/08/2023, 11/14/2023, 11/22/2023, 11/28/2023	N/A
BI-5 Project Schedule - BES 2023 DDI	11/08/2023, 11/14/2023, 11/22/2023, 11/28/2023	N/A
BI-10	11/16/2023	N/A
BI-13	11/06/2023	N/A

Additional Inputs – Artifacts



Artifact Name	Artifact Date	Version
BES 2023 Design Kanban board	N/A	N/A
FNS Handbook 901	01/2020	V2.4
NIST Special Publication 800-53 Security and Privacy Controls for Information Systems and Organizations	12/20/2020	Rev.5
SNAP_System_Integrity_Review_Tool	Sept 2022	N/A
Interface Dashboard – Confluence page	N/A	N/A
BES 2023 Implementation Planning – Confluence page	N/A	N/A
R0.12 Epic Assignment	N/A	N/A
UAT Testing Dashboard	N/A	N/A
R0.12 Epic and Sprint Demo Recordings	N/A	N/A
ADA dashboard	N/A	N/A

Additional Inputs



Meetings and/or Sessions Attended/Observed:

- 1. IV&V Team Meeting 11/2/2023, 11/6/2023, 11/9/2023, 11/13/2023, 11/16/2023, 11/20/2023, 11/22/2023, 11/27/2023
- 2. IV&V September 2023 Pre-Draft MSR Findings Review 11/3/2023
- 3. HI DHS BES September Draft IV&V Report Review –11/16/2023
- 4. Bi-Weekly DHS and IV&V Touch Base 11/9/2023, 11/22/2023
- 5. Weekly BES Infrastructure meeting 11/3/2023, 11/10/2023, 11/17/2023
- 6. DHS/IV&V Check-in 11/14/2023, 11/28/2023
- 7. Weekly Client BES 2023 Project Status Meeting 11/1/2023, 11/8/2023, 11/15/2023, 11/22/2023, 11/29/2023
- 8. Security Touchpoint 11/1/2023, 11/8/2023, 11/15/2023, 11/22/2023, 11/29/2023
- 9. Weekly Data Conversion Workgroup 11/16/2023
- 10. PMO End of Day Huddle 11/2/2023, 11/7/2023, 11/9/2023, 11/14/2023, 11/16/2023, 11/21/2023, 11/28/2023
- 11. (External) Weekly Interfaces Touchpoint 11/6/2023, 11/13/2023, 11/20/2023
- 12. (External) UI Standards Monthly Review 11/1/2023
- 13. (External) Readiness Working Group Meeting- 11/1/2023, 11/14/2023, 11/21/2023, 11/29/2023
- 14. (External) Bi-Weekly Client BES 2023 Schedule Review/Status 11/22/2023
- 15. (External) BES System Security Plan Controls 11/7/2023, 11/21/2023
- 16. (External) Bi-weekly BES CCB Meeting 11/1/2023, 11/15/2023, 11/29/2023
- 17. Epic 228 Absent Parents and Case Management Sprint Demo 11/2/2023
- 18. (External) BES 2023 Test Automation Approach Cont'd 11/13/2023







Appendix A – IV&V Criticality Ratings

Criticality Rating	Definition
Н	A high rating is assigned if there is a possibility of substantial impact to product quality, scope, cost, or schedule. A major disruption is likely, and the consequences would be unacceptable. A different approach is required. Mitigation strategies should be evaluated and acted upon immediately.
M	A medium rating is assigned if there is a possibility of moderate impact to product quality, scope, cost, or schedule. Some disruption is likely, and a different approach may be required. Mitigation strategies should be evaluated and implemented as soon as feasible.
L	A low rating is assigned if there is a possibility of slight impact to product quality, scope, cost, or schedule. Minimal disruption is likely, and some oversight is most likely needed to ensure that the risk remains low. Mitigation strategies should be considered for implementation when possible.

Appendix B – Findings Log



• The complete Findings Log for the BES Project is provided in a separate file.

Appendix C – Acronyms and Glossary



Acronym	Definition
APD	Advance Planning Document
ASI	Application System Integrator
BES	Benefits Eligibility Solution
CCWIS	Comprehensive Child Welfare Information System
CM	Configuration Management
СММІ	Capability Maturity Model Integration
CMS	Center for Medicare and Medicaid Services
CR	Change Request
DDI	Design, Development and Implementation
DED	Deliverable Expectation Document
DHS	Hawaii Department of Human Services
DLV	Deliverable
E&E	Eligibility and Enrollment
EA	Enterprise Architecture
ECM	Enterprise Content Management (FileNet and DataCap)
ESI	Enterprise System Integrator (Platform Vendor)
ETS	State of Hawaii Office of Enterprise Technology Services
FIPS	Federal Information Processing Standard
HIPAA	Health Information Portability and Accountability Act of 1996
IDM	Identity and Access Management (from KOLEA to State Hub)
IEEE	Institute of Electrical and Electronics Engineers
IES	Integrated Eligibility Solution
ITIL	Information Technology Infrastructure Library

Appendix C – Acronyms and Glossary

Acronym	Definition
IV&V	Independent Verification and Validation
KOLEA	Kauhale On-Line Eligibility Assistance
M&O	Maintenance & Operations
MEELC	Medicaid Eligibility and Enrollment Life Cycle
MEET	Medicaid Eligibility and Enrollment Toolkit
MOU	Memorandum of Understanding
MQD	Hawaii Department of Human Services MedQuest Division
NIST	National Institute of Standards and Technology
OE	Operating Environment
OIT	Department of Human Services Office of Information Technology
PIP	Performance/Process Improvement Plan
PMBOK [®]	Project Management Body of Knowledge
PMI	Project Management Institute
РМО	Project/Program Management Office
PMP	Project Management Plan
QA	Quality Assurance
QM	Quality Management
RFP	Request for Proposal
ROM	Rough Order of Magnitude
RMP	Requirements Management Plan
RTM	Requirements Traceability Matrix
SEI	Software Engineering Institute
SLA	Service-Level Agreement
SME	Subject Matter Expert

Appendix C – Acronyms and Glossary

Acronym	Definition
SOA	Service Oriented Architecture
SOW	Statement of Work, Scope of Work
VVP	Software Verification and Validation Plan
XLC	Expedited Life Cycle

Appendix D – Background Information



Systems Modernization Project

The DHS Enterprise Program Roadmap includes contracting with three separate vendors with the following high-level scope:

- ESI or Platform Vendor responsible for the shared technology and services required for multiple Application vendors to implement and support functionality that leverages the DHS Enterprise Platform.
- ASI or ASI Vendor responsible for the DDI of the Benefits Eligibility Solution (BES Project) enhancing the currently implemented Medicaid E&E Solution (KOLEA) and providing support for the combined Solutions.
- CCWIS Vendor responsible for the DDI of the CCWIS Solution to meet the needs of child welfare services and adult protective services (CCWIS Project) and providing support for the Solution.

Systems Modernization IV&V Project

IV&V performs objective assessments of the design, development/configuration and implementation (DDI) of DHS' System Modernization Projects. DHS has identified three high-risk areas where IV&V services are required:

- Transition of M&O from DHS' incumbent vendor to the ESI and ASI vendors
- BES DDI
- CCWIS DDI

On the BES DDI Project, IV&V is responsible for:

- Evaluating efforts performed by the Project (processes, methods, activities) for consistency with federal requirements and industry best practices and standards
- Reviewing or validating the work effort performed and deliverables produced by the ASI vendor as well as that of DHS to ensure alignment with project requirements
- Anticipating project risks, monitoring project issues and risks, and recommending potential risk mitigation strategies and issue resolutions throughout the Project's life cycle
- Developing and providing independent project oversight reports to DHS, ASI vendors, State of Hawaii Office of Enterprise Technology Services (ETS) and DHS' Federal partners

Appendix D – Background Information



What is Independent Verification and Validation (IV&V)?

- Oversight by an independent third party that assesses the Project against industry standards to provide an unbiased view to stakeholders
- The goal of IV&V is to help the State get the solution they want based on requirements and have it built according to best practices
- IV&V helps improve design visibility and traceability and identifies (potential) problems early
- IV&V objectively identifies risks and communicates to project leadership for risk management

PCG's Eclipse IV&V® Technical Assessment Methodology

- Consists of a 4-part process made up of the following areas:
 - 1. **Discovery** Discovery consists of reviewing documentation, work products and deliverables, interviewing project team members, and determining applicable standards, best practices and tools.
 - 2. Research and Analysis Research and analysis is conducted in order to form an objective opinion.
 - **3.** Clarification Clarification from project team members is sought to ensure agreement and concurrence of facts between the State, the Vendor, and PCG.
 - 4. Delivery of Findings Findings, observations, and risk assessments are documented in this monthly report and the accompanying Findings and Recommendations log. These documents are then shared with project leadership on both the State and Vendor side for them to consider and take appropriate action on.

IV&V Assessment Categories for the BES Project

- Project Management
- Requirements Analysis & Management
- System Design
- Configuration and Development
- Integration and Interface Management

- · Security and Privacy
- Testing
- OCM and Knowledge Transfer
- Pilot Test Deployment
- Deployment

Ending Slide



Solutions that Matter

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Finding	Identified Date Category		fi an ifi an an		Forest Hardware - Income	Decksbiller	Analyst Fi	inding			Man das Communits
18 Implementing a Core Solution for go-like Tors, Michael Finding - carries inherin tablet may injoint overall project access and reduce user adoption.	11/30/203 Project Management	development as a Minimum Valle Product (MVP), which is a simplified version of a product that 1) offer information that ments the one needs of version of a product that 1) offer information that the simplified version of a product of the simplified of the simplified of the simplified version of the simplified of t	challenges in securing user boys. This can result in limited user adoption, user distatistication, and engelve publicly particularly condering the financial investment made for the delivery of limited functionality. A financial investment made for the delivery of limited functionality. A financial investment made for the delivery of limited functionality. A financial investment made for the delivery of limited functionality and financial investment and the delivery of limited functionality. A financial investment and the delivery of limited functionality compliance function, the Maximum explanation for advectional table MVP advections may lead to distatilization or a lack of aspect for the advection for the delivery of limited functionality advectional well advectional features can be bailt to the system. Users caude bacene functions are bailt to the system. Users caude bacene instrument of the delivery of the delivery of the delivery of the improvement will be oblighted when bag finance and other features table precedence. Others may lose confidence table the features can increase in OCM officer to both type AS and GHS staff to temper tableholder "receivers to a system with functionality.	development process including code quality, cutting scope to meet development milections, insufficient user and liaition of demonstrated functionality, and hilly defined worknowski. To accommodate for the mellow mellow defined and the scope scope scope scope scope scope mellow mellow defined and the scope scope scope scope scope scope scope provides more comprehensive functionality, requires fever workarounds, and increases user satisfaction.	keen horden model	3 3	Med O	artos 3 Igen	скан уулан с	in Domina	22/5/2023 - Above alrady addressed by DHS/for Campos. Enumediations recommendations reflect. "In Process" or "In Process".
77 The departure of the ISSS lead project Molina, Brad Finding - manager may increase nisk to be project due to the bandwidth challenges for the remaining project manager.	10/31/2023 Project Management	The contracted project manager for BESD left the BES project in September learning the assistant project manager proposable for managing all DHS Project Management tasks and activative. DHS has taken steps to mitigate this risk by recoursing the PM possible on Gef has been extended) and hirring a temporary position to provide short-term back-office support.	requires multiple resources as planned by DHS. Key activities include: -	OPPN- OPS works foll the Assistant Project Manager position as soon as possible. OPS teachers hole for work to assist with project tasks to help with the Project Manager's workload. Completed - DHS brings in temporary help to support the BES Project	Now	2 2	Low O	P (1 11 11 11	11-130-1223 - DHS has filled the Project Manager position with the promotion of the Askitater Project Manager in addition, but bemporary (less than 90 days) positions have been filled to support the BIS Project and the Project Manager. DHS laderships is directly providing project management support while planning to recreat for the Assistant Project Manager position. IV will monitor this concern and assess the impact of the saffing dauges.		
66 Linder Colluboration between the ASI and Molline, Brad. Teinding - DHS in the design process could lead to the DS. Issue usability issues and functionality gaps in the applications and memory of reliad business needs. For DHS and State clients.	K/1/2823 System Design	convirus raixed by the UrS testers regarding the usability of the BES speet calibrings with the user instructs, manying inclusions. Based on layout issues, that would not be reported in a modern application. Based on advances that would not be reported in a modern application. Based on advances that would not be reported in a modern application. Based on advances that would not be reported in a modern application. Based on advances that would not be reported in a modern application. Based on partially build system, a significant amount of design defects was attributable to functionality developed for frelese 11.	the BES solution, with the expectation that the new system will at minimum provide all interchainly found in current spacinoms – but really should provide all distributions of the space	Perform Sprint and paic demois in alignment with development sprint comparison (align bottomally) requirements as they are developed to pair requirement) review during Epic demois, not just the items that were developed and the sprint of the sponder and predenks on possible issue/apics that might not be apparent when focusing on specific functionality. All this reviewed are differentiated in the recorded sprint nerview process to ensure that dispute align with this expectations.	Row	4 3		e tit 11 12 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	International to post-FIGC, creating additional unplaneed work (FD CIN). We BUJ 20223 - Who reading large regards the most in that the DRS Mess are providing more interfacts to the AL of a the BLTS design. The AL of the BLTS design is the DRS Mess provide freedback are used of the recording of the CIN of the Mess of the AL bulkers Analysis and DRS Mess. DRS Mess the Message and the CIN of the CIN of the Message and the AL bulkers Analysis and DRS Mess. DRS Mess the Message and the CIN of the CIN of the Message and the AL bulkers Analysis and DRS Mess. DRS Mess the Message and the CIN of	e items that I clarified with IV&V, that there are feedback given, no	d 10/31/2023 - Vic - Conversions with BES 7M0 about bite demox. Will keep bit we addressed fir - open comments Vic - after demo is complete, feedback and actionoriedgement. Vic - for the next reporting period. We want to keep the Policy and Functional Policy and Functional We are getting off-the- way comments. Nicole is finding comments from staff that were not involved in detail.10/11/2023 Plasas reference
14 The current spotrach to final Acceptance Terring, Enk Concern Testing (RIAm yes to complex, burk) increases the likelihood of missed deadlines.	6/29/2023 Testing	While basic workflow understanding exists, test team members raised many	Without a defined and developed LMT approach and resource plan, here is a portitual risk of metaling LMT imalities. Nearwork, TRe H11 LMT phase does not fail within the critical path of the project, and a deliged completion of the order developed to the count of the project. And a delige completion of the order developed to the count of the project, and a delige completion of the developed to the project of the count of of	planning, including what is in and out of scope for Go-Live DHS and ASI collaborate to define the magnitude of training support the ASI will provide for FAT COMPLETED - Conduct lessons learned session to incorporate into FAT. Including updates of all processes. procedures, roles and	UAT/PAT	3 1	High O	h o en n o n h a titu 1 0 0 N in A titu 2 0 0 N in A titu	11/10/2022 - or Splanning for ATA has continued through Nevember, Morever, there are occurren related to AT programs/site. THS confined over 60 ATA resources will be running tests, the majority without ATA/LAT expension of the structure of the ATA structure of the structure sequences of the Structure of the ATA structure of the structure sequences of the Structure of the structure of structure of the structure of structure of the structure of the structure of the structure of the structure of structure of structure of the structure of the structure of structure of structure of structure of the structure of the structure of structure of structure of structure of the structure of the structure of		12/15/2023 - Weekly FAT Planning Mestings Harning Mestings Lince sarly Neural Lince sarly Neural There are current FAT team preparation items on the schedule on the AT Planning discussed and tracked on the AT Planning tracked in the Comparison tracked in the Comparison of the Intercontrol of the Comparison tracked in the Comparison of the Intercontrol of the Intercontrol of the Intercontrol of the Intercontrol of the Intercontrol of the Intercontrol of the Intercontrol of the Int
83 Sign In black comrage and shown than. Terring Brill, Fridding- oppected oprograms is storing may require that phases is schedule delays if subsequent that phases uncover a high volume of effects and use feedback than initially anticipated.	6/2/2023 testing	progress of testing might be lagging. Concerning testing coverage, it appears that not all epics and use cases in R11 have associated test cases or are testing the correct use cases. In terms of progress, some test cases remain unexecuted, and not all defects have been resolved as the project	 and cost-effective to address issues during the early testing stages. If there is is low progress or incomplete testing in the early stages, it can result in more defects leaking into subsequent testing phases, necessitating more extensive and rigorous testing efforts. Insufficient testing coverage or slower 	processes to confirm early testing is adequate before entering UAT/FAT DH5 and ASI monitor INT/SIT closely for both breadth and depth of testing to r ensure the system is adequately tested The Project team reviews the SIT exit criteria and revises them as needed to ensure UAT/FAT begins with the		4 4	High O	Ippen 1 S P P P P O O O O O O O O O O O O O O O	We ranks the more-to-cale. In low to manusa diffects and how to 10.17/12.13. Jointy (10.17) and (10		when Tricha arts back. 12/15/2023 - The ST 12/15/2023 - The ST 14 and the ST 16 and the ST

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Finding D Title Reporter Type	Identified Date Category	Observation	Significance	Recommendation	Event Horizon Impac	Analy act Probability Priori	ity Status	Status Update Clien	t Comments Vend
	4/27/2023 Security and Privacy	In April, the ASI/DHS system security plan (SSP) authors began writing implementation statements. Currently, the technical documentation	Once the system architecture and design have been completed, the SSP authors may need to edit or rewrite implementation statements. A full draft	- Determine when the infrastructure design baseline will be completed In		4 4 High	Open	11/30/2023 – During November, the ASI and DHS Security SMEs focused on the design of the secure enclave. The Security SMEs have considered the	12/15
led to incorrect implementation statements Bisk or delay the System Security Plan	Privacy	supporting the SSP is unavailable, outdated, or in a draft form. During April.	of the SSP is scheduled to be published August 15th . 2023, and the final SSP	available for the SSP authors In Progress - Collaborate and communicate	SSP is scheduled			"assured workload" service from Google for applying security controls for	12/15 Securi
		decisions on what tools support the SSP controls are still being decided on.	(ready for federal partner review) is scheduled for September 15, 2023. The	with SSP authors about when reliable and correct documentation will be	for completion and			the secure enclave. IV&V is concerned about whether the entire system will	Summ
			SSP is a large technical document with hundreds of controls and control		approval prior to			be built and documented in time for a third-party security assessment to	The de
		of how the system should be designed from the SSP author's perspective instead of how the system is actually designed. The SSP authors need to	enhancements, and each one requires an implementation statement of how the control or enhancement has been met.	content and accuracy that have been written as drafts prior to December 15th, 2023. This will allow the SSP authors to update controls with changes	sharing with			occur in early 2024. Considering the level of effort outstanding and time remaining before Pilot, IV&V is raising the Criticality Rating to "High.	impler Secure
		know and use documentation such as System Architecture and Design.	and control of of enhancement has been met.	from Design through Implementation - Not Started	a reserve paronera.			10/26/2023 - Throughout the month of October, both the ASI and DHS	is bein
		network topology, dataflow, ports and protocols, tools used for logging, etc.						Security SMEs have focused on the design of the secure enclave (to store	with t
								federal tax information and other sensitive data). A significant amount of	Securi
								work remains for both the System Security Plan and the development of required artifacts for the secure enclave that are planned to be complete by	The pu securi
								the end of November 2023. And much of this work requires a logical	descri
								approach in that certain activities must be completed prior to the start of	in sco
								follow-on activities. • The secure enclave is in the design phase. • The	Secure
								Security SMEs are writing over twenty (20) policies and procedures that will be artifacts to the System Security Plan (SSP), planned to be completed by	descri state c
								the end of November 2023. • There are over twelve (12) additional	state o
								documents, including documented plans to support the SSP and required	Furthe
								submissions to federal regulators, most of these documents are planned to	design
								be completed by the end of November 2023. The ESI and ASI have stated	docum
								they are confident the work can be completed on-time. 9/28/2023 - At the beginning of September, the DHS Security SME completed draft	period reflect
								implementation statements for all IRS-specific controls, and the base list of	impler
								draft control implementation statements was also completed. The bulk of	(progr
								the month focused on designing the Secure Enclave. The Secure Enclave is	matur
								an environment used to receive, store, and access regulated data, such as	capab
30 Development delays could negatively impact Fors, Michael Finding -	6/30/2022 Configuration an	ASI had previously reported development activities have been slowed as	If the ASI is unable to achieve a velocity that enables them to meet planned	OPEN + DHS request the ASI strategically add the right project team	Immediate	3 3 Med	Open	Federal Tax Information (FTI). The ASI has presented a draft diagram of the 11/30/23 - The ASI reported delays in interface design and development,	The SS
the project schedule and delay go-live. Risk	Development	they have been unable to achieve and/or maintain their expected	milestones, schedule delays may lead to a delayed system go-live date.	resources to effectively increase velocity. Note that adding additional junior	r			and unplanned development effort required to unwind EBT functionality	10/31
		development velocity. Previously, the development team was challenged	Failure to achieve a level of accuracy in estimating development tasks could lead to a project schedule that is flawed and unrealistic. Previously, DHS	resources may not be as effective as staffing additional expert-level				deferred to post-go-live due to a missing requirement for PIN issuance.	mixed
		with accurately estimating development task level of effort (i.e., story	lead to a project schedule that is flawed and unrealistic. Previously, DHS	development, analysis, and other resources that can lead and mentor junior	r			Additional development sprints were added to address the delays, and these	are m
		points) and the project has been challenged with producing a project schedule that accurately reflects realistic timelines (see Finding #74). The	had indicated, and IVV agreed, that some of these delays were due to some ASI BAs lacking the expertise required to create optimal designs and system	resources. • Request the ASI effectively track and regularly provide DHS (potentially via the weekly DDI status meeting) with an accurate velocity				sprints resulted in a planned overlap of development and INT with SIT. IVV remains concerned that additional development delays could require further	misun ME - II
		ASI continues to be challenged with finding qualified resources in a timely	specifications that developers could consume without requiring extensive	(e.g., story points per day/week/month) and assure that the current velocity	Y			reduction of scope and system features. 10/25/23 - The ASI has noted gaps	MF - II design
		manner.	clarification from the ASI BA/SA team. DHS and IVV observed instances	is accurately and consistently reflected in the project schedule. • ASI provide	le			in communication (design misunderstandings) between ASI BAs and DHS	comm
			where ASI BAs/SAs have presented less than optimal designs and left it to	DHS with the time needed to effectively evaluate the software				SMEs: DHS project management is working with the ASI to determine the	Rama
			DHS (who may lack software or UI design expertise) to improve, which has contributed to unproductive design sessions (see Finding #61). It remains	demonstrations (demos) and elicit productive design discussions with DHS				best way to address this. The DHS SMEs have suggested that design decisions/communications would be more productive if more than a few	under develo
				attendees during each demo. • ASI regularly report estimated story points for the total remaining project work to reach go-live and presents a dynami	ir.			decisions/communications would be more productive if more than a few SMEs were included in the live demos. If these communication challenges	develo two m
			undear in acope creep has contributed to these delays.	burn-down chart to track the progress. COMPLETE CLOSED • ASI reviews				continue, it could lead to development delays. While the ASI added 5	DDI.
				the development process and identifies and mitigates the challenges				developers to focus on ADA defects, it remains unclear If addressing ADA	Vic - w
				preventing them from incorporating Epic demo activities into the project				requirements will incur further development delays. 9/28/23 - DHS SMEs	the dr
				schedule. (9/29/23 - ASI will not be doing this, with DHS approval)				have expressed concerns that the ASI appears to be cutting corners in order to increase their development velocity and meet development milestones.	
								Though the project has elected to minimize scope creep. SMEs remain	
								concerned that the ASI is pushing back on some important design	
								refinements. They have noted that the Projects decision to record demos	
								instead of having live collaboration sessions with SMEs could hinder good	
								design and slow the design feedback loop. If critical refinements are discovered late into the development lifecycle. It may necessitate last-	
								minute revisions and could potentially result in schedule delays.	
								Alternatively, if the project elects to go-live with a system that falls short of	
								users expectations, user buy-in may prove to be a challenge. The ASI	
								continues to identify functionality and scope that they would like to defer to post ap-live. It remains unclear if this is due to development delays or the	
74 A BES Project schedule based on inaccurate Molina, Brad Finding -	11/29/2021 Project	DHS and the ASI have tried multiple times to rework the schedule with	If estimates for project schedule activities are not accurate, this can lead to	OPEN Monitor, evaluate and revise scheduling estimates for accuracy. ASI	Immediate	4 2 Med	Open	11/30/2023 - Additional development and testing sprints were added to the	
estimations diminishes effective planning Issue	Management	results that have not yielded improvement. Concerns with the structure,	constant schedule changes, resources not being available when needed,	plan and execute Epic development so that Epic demos can occur earlier in				schedule, supporting IVV's concern that the effort required for completing	
and resource management, which could result in late deliverables, cost increases.		estimating practices, and ability to manage to the schedule persist. The use of multiple tools to track resources obfuscate resource management.	rushed activities, and general frustration which can lead to schedule delays,	the release schedule and allow time for possible revisions. ASI provide details on how Velocity measures were used to develop estimations for				the core solution for BES continues to be under-estimated; potentially resulting in missed implementation milestones. The additional development	11/17. As me
read in hale deliverables, cost increases, and a hale go how.		of multiple tools to track resources obfuscate resource management. Previous IV&V findings focused on specific schedule components such as	low quality output, scope changes, and budget issues.	details on how Velocity measures were used to develop estimations for development effort in new version of DDI schedule COMPLETE DHS and the				resulting in missed implementation milestones. The additional development sprints for interfaces will overlap with Integration Testing (INT) and the start	As me pre-m
		resource management and critical path analysis, all of which were addressed and closed.		ASI agree to a revised schedule against which project deliverables can be				of SIT in order to meet the Pilot and Go-Live dates. 10/31/2023 - The BES	signifi
				managed. (2/28/2023 - complete) ASI host a weekly meeting with DHS and				project schedule continues to have significant revisions after being re-	made
				IVV to review all changes to the project schedules (Primary and DDI).				baselined, including delays to tasks (a training task was delayed over a	were
				(8/31/2023-complete) CLOSED As requested by DHS, add key milestones to the project schedule, such as Sprint and Epic demos, to show key progress				hundred days due to schedule refinement). IVV continues to monitor the schedule for possible estimation issues that could introduce risk in meeting	refine dates.
				towards completion of Epics. (9/29/23 ASI savs that they will not do this.				key milestones of the project. 9/31/2023 - The ASI re-baselined both the	dates.
				Confirm current assumption that a delay with the current go-live date will				Primary and DDI BES Implementation schedules, adding 8 weeks to release	evolve
				not result in major implications. (6/29/23) Leverage velocity and burn down	n			0.12 and addressing DHS and IV&V's concerns that the prior schedules were	furthe
				charts to adjust development tasks estimates if needed. Leverage velocity and burn down charts to adjust development tasks estimates if needed.				underestimating the effort required to complete the remainder of the Project. As the ASI requested to shift the Portal functionality after statewide	projec
				(4/30/2023 - ASI using Jira) Using the available tools, review the current				Project. As the Asi requested to shift the Portal functionality after statewide implementation. IV&V remains concerned other requirements may also be	consid your s
				estimates to complete each activity compared to past actual hours				delayed. This may cause downstream impacts on UAT planning and	your s
				(1/31/2023 - new ASI - Not Started) Update as necessary and provide the				execution, Training, Organizational Change Management, and Operational	
				DHS/ASI Project Managers with reports and data that accurately reflect the				readiness to plan for any required workarounds and manual processes.	10/31
				DHS/ASI resource needs along with over/under allocations of staff for the duration of the Project (1/31/2023 - new ASI - Not Started) Develop				8/31/2023 - The 8-week implementation delay provides the project team with additional time to develop and test the planned Release 12	Vic - S revisio
				duration of the Project (1/31/2023 - new ASI - Not Started) Develop mitigation and contingency plans that are tracked/managed by DHS/ASI for				with additional time to develop and test the planned Release 12 functionality, including work that was moved from Release 11. Addressing	revisio you co
				all tasks that are behind schedule or are at risk of being behind schedule				NV recommendations for this finding could further remediate risk to the	you co Brad -
				which includes resource management. (1/28/2023 - new ASI) Discuss.				project schedule, 7/31/2023 - The ASI has not provided justification for	the sc
				validate and address additional concerns within the project processes that				reducing development and testing efforts in the schedule for Release 12 as	Vic - T
				may cause the project delays other than inaccurate estimates such as over reliance on POs, slow design sprints, and cadence of development teams.				requested by DHS and IVV. Additionally, IVV is concerned about ASI delays in providing a BES project schedule to DHS that reflects major revisions to	has be refine
				(2/28/2023 - new ASI) The new ASI presents a draft schedule for DHS				Release 12 as reported by the ASI. IVV will continue to monitor the schedule	renne know
73 The planned BES infrastructure is complex Fors, Michael Finding -	10/28/2021 System Design	Current ASI infrastructure plans include a significant number of	If the level of effort to implement and manage the complexities of the BES	 ASI develop a process to closely monitor cloud and other product changes 		2 2 Low	Open	11/30/23 - Some components of the BES system infrastructure have yet to	
which could be difficult to implement and Risk		sophisticated components that make up a complex cloud infrastructure.	infrastructure is not accurately accounted for and staffed by the ASI, the	(software updates/new releases), manage changes, and regression test onc	e months			be finalized and tested, it remains unclear how or if the added complexity	11/17
lead to schedule/cost impacts.		the BES infrastructure and the additional costs and time to configure, test,	project could be met with unexpected costs and schedule delays. Delays in	updates are applied. • The project team work to establish strong governance	ie -			will impact project schedules and budgets going forward. The ASI has	Again,
			finalizing the components being implemented could exacerbate this risks and lead to further delays. Complex platforms often present system	over the utilization and maintenance of the various system tools/components. • ASI allot time in the schedule to conduct proof of				reported they are close to finalizing the Secure Enclave infrastructure to house FTI data. The ASI appears to be making progress on DR plans and	refere the cu
		and implement the planned complex environment remain unclear.		concepts to assure infrastructure components work as expected. • ASI				designs. 10/30/23 - The ASI continues to have productive discussions with	the cu schedi
			increased potential for system failure (i.e., due to the significant number of	maintain a detailed schedule for DevOps implementation tasks to avoid				DHS during their weekly Architecture calls. The ASI has yet to finalize their	is sche
			"moving parts") and increase the level of time and effort to resolve	unexpected delays that could delay project milestones and the critical path.				plans and technical architecture for conducting Disaster Recovery (DR). The	submi
			infrastructure and application-level bugs. Further, some components					cloud technology being implemented offers some benefit and can simplify	of the
			remain in an immature state compared to their legacy counterparts. For					some elements of DR. However, it remains unclear if the complex infrastructure (with the multitude of components being employed) will	Pilot G 2024.
			example, the project recently experienced a system failure because Google Cloud failed to clearly communicate a change that led to failure in another					infrastructure (with the multitude of components being employed) will impact their ability to test and perform DR. 9/28/23 - The ASI has	2024.
			component (i.e., Nexus). Google Cloud is generally viewed as a less mature					experienced turnover of their Enterprise Architect position; this does not	10/31
			component (i.e., Nexus). Google Cloud is generally viewed as a less mature product offering, compared to their rivals (Amazon Web Services, Microsoft					appear to have had a material impact on the overall infrastructure build.	Vic - w
			Azure). IV&V remains concerned that this could lead to failures at critical					The ASI continues to make progress in the build-out of their infrastructure	notun
			points in the project (including post-go live production failures) that could					and is confident that the automation they've implemented will simplify many maintenance tasks Given that, they remain confident they will be able	this re
			be difficult to resolve and lead to project disruption. If DHS intends to eventually reduce M&O outsourcing costs turning over M&O tasks to State						10/11
								to meet infrastructure milestones without hindering development. The ASI has also stated that maintaining the system post-go-live will not require	
			employees they could face challenger supporting tools they may and ha						
			employees, they could face challenges supporting tools they may not be						Diagra
			employees, they could face challenges supporting tools they may not be familiar with in a complex infrastructure environment.					excessive effort and that achieving the SLAs will be possible. IVV remains	Please your u
			employees, they could face challenges supporting tools they may not be					excessive effort and that achieving the SLAs will be possible. IVV remains concerned that some planned elements of the infrastructure have yet to be thoroughly architected, documented, and/or conceptually tested via proof	your u findin
			employees, they could face challenges supporting tools they may not be					excessive effort and that achieving the SLAs will be possible. IVV remains concerned that some planned elements of the infrastructure have yet to be thoroughly architected, documented, and/or conceptually tested via proof of concept (e.g., the secure enclave and disaster recovery environment).	your u findin and Pr
			employees, they could face challenges supporting tools they may not be					excessive effort and that achieving the SLAs will be possible. WY remains concerned that some planned elements of the infrastructure have yet to be thoroughly architected, documented, and/or conceptually tested via proof of concept (e.g., the secure enclave and disaster recovery environment). 8/31/23 - The AB has reported progress in the build out of Chronice, their	your u findin and Pr docum
			employees, they could face challenges supporting tools they may not be					excessive effort and that achieving the SLA will be possible. Wr remains concerned that some planned elements of the infrastructure have yet to be thoroughly architected, documented, and/or conceptually tested vai proof of concept (e.g., the source ancience and disatter recovery environment). §/31(23- The ASI has reported progress in the build out of Oronids, their and forein tool. "The analytic instructure information accordington."	your u findin and Pi docum being
			employees, they could face challenges supporting tools they may not be					excessive effort and that achieving the SLAs will be possible. WY remains concerned that some planned elements of the infrastructure have yet to be thoroughly architected, documented, and/or conceptually tested via proof of concept (e.g., the secure enclave and disaster recovery environment). 8/31/23 - The AB has reported progress in the build out of Chronice, their	your u findin and Pr docum

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ID Title	Finding Reporter Turo	Identified Date Category	Observation	Significance	Recommendation	Impact Proba	Analyst hillity Priosity	Finding	Status Undate Filent Comments	Vendor Commonte
70 Insufficient configuration management	Fors, Michael Finding -	8/23/2021 Configuration and	The BI-6 DDI Plan Deliverable, Section 5.2 establishes the framework for the	Configuration Management is a set of processes and procedures that	OPEN • ASI adhere to plans for configuration management as documented ASAP	2	2 Low	Open	11/30/23 - The ASI has yet to provide a detailed list of configuration items	vendor comments
could lead to development confusion and reduce the effectiveness of defect resolution	Risk	Development	Configuration Management Plan, however, it remains unclear if sufficient progress has been made toward establishing CM processes and governance,	ensures the BES is understood and works correctly. The BES solution	in BI-6 DDI Plan. Section 5.2 and clarify details and/or any changes with DHS.				to DHS and IVV. IVV has restated this request to the ASI so that the level of detail is clear. 10/26/23 - The ASI provided broad information on the	
reduce the effectiveness of defect resolution		progress has been made toward establishing CM processes and governance,	includes tools that may provide a level of automation for Configuration	ASI validate plans for configuration management with DHS and agree on a				detail is clear. 10/26/23 - The ASI provided broad information on the	10/31/2023 -	
		selecting CM tools (e.g., CMDB), and building out the CM infrastructure. The	 Management that may reduce errors and should provide the project team with accurate, dynamic and timely information on some of the configuration 	meaningful set of configuration items or settings they will track. OHS and				configuration items being tracked but have yet to provide detailed configuration items for IVV review. The ASI has deprioritized some	Vic - We provided a listing, working on a	
		requirements or decisions that could impact CM. The project currently	with accurate, dynamic and timely information on some of the configuration items. However, it is critical that DHS/ASI agree to the full list of items that					configuration items for IVV review. The Asi has deprioritized some configuration management activities, which it intends to perform in	plan to implement.	
			relies on Github for tracking of some configurations.	are included in the configuration plan along with the details regarding the	Configuration Management Activities that would provide oversight of				preparation for Maintenance and Operation (M and O). 9/28/23 - The ASI	MF - Broad categorie
		-	management of the configuration items, reporting and audit features.	configuration management activities and assure defined CM steps and plans				gained DHS' approval on the items that will be tracked and monitored as	Vic - we are working	
				are being followed, are effective, and are achieving DHS objectives for CM.				part of configuration management. IVV requested the list last month and is walting on the ASI to respond. 8/31/23 - No material update. 7/31/23 - No	on the details now.	
					7/31/2022				waiting on the ASI to respond. 8/31/23 - No material update. 7/31/23 - No material update. 6/30/23 - No material update. 5/31/2023 - The ASI	This will become mor important and we
									material update: 9/50/23 * No material update: 5/37/2023 * THE P3 continues to make progress with its utilization of the ServiceNow	work to get ahead of
									Configuration Management (CM) tool. They have recently performed an	the M&O plan.
									initial import of Google Cloud Platform server details into the ServiceNow	10/11/2023
									Configuration Management Database. *** Continued work. Setup in	IV&V requested the
									ServiceNow, will be building up instances. Ongoing support and main. Dont' think still a risk, NV to discuss. 4/30/2023 - The ASI finalized the	IV&V requested the list last month and is
									ServiceNow (SN) modules they will utilize for the project. 3/31/2023 - The	waiting on the ASI to
									ASI is currently evaluating which Service Now (SN) modules will be the best	respond - Please
									fit for the project and for DHS going forward. Details of exactly how they'll	see the following list
									be using SN and the level of configuration management they intend to	of configuration
									perform has yet to be determined. 2/28/2023 - The new ASI intends to utilize ServiceNow (SN) for most configuration management tracking.	management items which are/will be
									Details of exactly how they'll be using SN and its multitude of modules and	managed in
									capabilities remain unclear. 1/31/2023 - Activity in the reporting period	ServiceNow:
									concentrated on project restart tasks, and IVV will reassess this finding once	Incident Response
									related project activity has begun. 12/31/2022 - No material update in the	Change/Configuration
67 The Americans With Disabilities Act (ADA)	Torring, Erik Finding -	7/12/2021 Testing	While R0.3 and R0.4 reported that Section 508 compliance had been	There is a contractual obligation and requirement for BES to be ADA	The ADA tool meets contractual and project requirements. The ASI As soon as possible	e 3	3 Med	Open	reporting period as the work stoppage continued and the new ASI conducted 11/30/2023 - Approximately 150 ADA-related defects remained outstanding	Management
Section 508 compliance tool has not been	Risk	.,	successfully completed the ASI confirmed that there is currently no working	compliant to obtain State and Federal funds for the development of the BES					at the end of November. With minimal time remaining for development	
installed timely for the Project, which may			tool installed and that Section 508 compliance testing has not been	The ADA Section 508 intent is to make electronic and information	communicates how the tool will be used to report compliance and non-solution				work and the possibility of more ADA defects identified as development	10/31/2023 -
cause significant rework.			performed. This risk has been discussed with the ASI over the past several	technology accessible to people with disabilities (e.g., color blindness,	compliance and how non-compliance will be addressed/corrected. acceptance.				continues, IV&V has requested reporting on; - functionality to be developed	Rama - Trip to India
			months, but there have been evidence of results to-date. The ASI did state that they are coding to some of the ADA requirements and are using a desk-	vision and hearing disabilities), in a way that is comparable to the access	(Complete) - The ASI provides DHS/W&V reports from the ADA tool				that needs to be ADA-tested - functionality developed that needs to be ADA- tested - functionality developed that has been ADA-tested The ASI has	set up a dedicated ADA team. Dev
			top tool for ADA compliance as an interim solution. IVV has not received	"all applicable State and federal policies, laws, regulations, and Standards,	execution and explain now to interpret the results. (Comprete)				confirmed this information will be provided in the November reporting	ADA team. Dev extension for
			any data to demonstrate the desk-top tool results nor if it provides coverage	including without limitation the Electronic and Information Technology					period, however, the ADA metrics for the month of November have not yet	developers to use to
			for all ADA compliance items.	Accessibility Standards associated with Section 508 of the Rehabilitation					been delivered. If considerable progress is not available for DHS to verify,	check code. Team
				Act., which was verified in the ASI proposed Technical Requirements					the risk criticality rating may increase to High in December. 10/31/2023 -	brought in bugs,
				Approach that states "The system complies with DHS branding standards at defined by DHS and adheres to W3C level 2 accessibility euidelines, sub-					The ADA compliance tool was installed in August 2023 and uncovered approximately 300 ADA-related defects. About 200 defects remained open	examined every screen 5 developers and
				parts of Section 508 of the Americans with Disabilities Act (ADA),					approximately suu Aux-related detects. Adout 200 detects remained open at the end of October. Considering the high number of defects and minimal	scrum master. New
				nondiscrimination safeguards in 45 CFR 85.". If the Hawaii guidelines					time remaining for development work, the ASI reevaluated ADA processes	branch of updates, will
				(https//www.hawaii.edu/access/uh-guidelines-for-accessibility/), FNS					for efficiencies and improved preventative measures. As a result, the ASI	bring into build
			Guidelines from the 901 Handbook, and contractual obligations to adhere to	3				plans to use the Usablenet browser extension to find ADA defects in real time during development. The ASI will address these defects during	pipeline. New developers are	
				the Section 508 compliance guidelines (https://section508.gov/) there may be a significant amount of rework to the solution.					time during development. The ASI will address these detects during development to minimize the number of ADA defects released into	New developers are validating as-built, old
				be a significant amount of rework to the solution.					subsequent testing environments, additionally, the ASI will dedicate 5 ADA-	developers are using
									focused developers and a Scrum master to address the existing ADA defects	plug-in to check their
									and anticipates having sufficient time to address the defects without	code when submitting
										Viv - This week's statu:
									schedule. The ASI reports continued use of UsableNet and is addressing issues the tool is identifying. The ASI created and shared a high-level ADA	report had process
									testing approach and implemented the process. It is too early to determine	improvements.
									if adopting and using the tool after a significant portion of the system was	Rama - We are
									developed will reveal numerous ADA defects that will impact project	confident that we can
63 The lack of early planning and coordination	n Revnolds. Finding -	1/21/2021 Integration and	The following planning and execution items have not yet been addressed	The second state of the se	OPEN 5. Complete all MOAs and obtain formal approvals. 6. Confirm testing Q3 2023		2 Med	Open	timelines or resources. 8/30/2023 - ADA testing started August 1. 2023. and 11-30-2023 - Two of the 23 MOA/MOUs (DLIR and DoTAX) are not signed	fix all of the defects
with interface partners may result in	Mark Issue	1/21/2021 Integration and Interface	and documented by the ASL- Connectivity is planned to utilize a presently	the tasks and activities to successfully implement data sharing. A clearly	dates with interface partners in writing. 7. Complete early proof of concept	-	2 Med	Open	and remain outstanding. DHS continues efforts to complete these	
schedule delays.		Management	undefined ETS API Gateway; however, there is no evidence that details have	defined communication plan and schedule that includes the coordination,	interfaces to avoid unexpected delays due to external organization				agreements to minimize further impact on the project. This finding is now	10/31/2023 - Good
			been determined or documented in this regard There is little evidence of	planning, and execution activities along with milestone dates can minimize	miscommunications or their own internal delays in assisting the BES project.				an issue due to the realized impact to the project. The SSA interface requires	and accurate as of the
			active and sufficient communication with interface partners for	the risk of potential delays. In addition, after planning has been completed,					documentation to be submitted 120 days before the pilot's data usage. This	end of October.
			coordination, design, and testing activities (Unit Test, SIT, UAT) Interface planning and execution tasks and activities, including those for interface	interface partners will have to be available during interface implementation to ensure that the interfaces are properly developed and tested before	were changed without DHS knowledge. COMPLETE 1. Establish a communication plan for each interface partner for the duration of the BES				SSA documentation is expected to be ready by December 15th, 107 days prior to the April 1st pilot. Although the SSA has informally stated that they	Met with DoTAX (Cory) to get appendix
			partners, are neither resident nor managed within the Project Schedule.	deploying the system to production.	DDI activities. COMPLETED 10/29 2. Identify and document all interface				can complete the review within the shorter timeframe, a risk exists to the	details Sent to Scott
				partners' contacts. COMPLETED 3/31/2022 3. Define a release schedule for				availability of the SSA data. The interface testing team was organized in	M. to finalize updates,	
				each interface to include milestone dates, coordination, and execution and				November, but planning has not begun and meetings have not commenced.	then send to AG.	
					share with the interface partners. COMPLETED 01/04 4. Determine which deliverable will include the details associated with the planned connectivity				Interface testing remains unscheduled and is a growing concern as the Pilot date approaches. The ASI in internally reviewing the interface Test Plan and	DoTAX is one of the interfaces that will
					and detailed technical designs of all interfaces. COMPLETED 01/04				will share it with DHS in December. 10-26-2023 - Two out of 23 MOA/MOU	overlap SIT. They are
									are outstanding; the ASI is reporting an agreement was reached with DLIR	busy in the tax season.
								and it is ready for signature; the DoTAX MOU does have some challenges		
								and is currently being addressed by the ASI and DHS. The Functional Design	Vic - Rama has	
								of all 23 Interfaces was completed and approved by DHS. Nine of the twenty-three Interface Control Documents were completed, reviewed, and	updates. Pushback from OIT about	
								approved by DHS. 09-29-2023 - The Memorandums of Agreement and the	sample files.	
									Memorandums of Understanding (MOAs and MOUs) are being reviewed. 7	Rama - set up a batch
									of 28 MOAs, including the DLIR interface, have expired or will expire by the	team for end-to-end
									end of 2024. DHS/ASI has yet to provide a target date for resolving the expiring MOAs and MOUs. IVV will continue to monitor MOA and MOU	coverage. We met with Ryan S. and OIT
									items. The DHS concern that the ASI was changing Functional Design	about sample files. We
									Documents (FDDs) without DHS knowledge has been reviewed and resolved	asked for masked
									through meetings with DHS and the ASI. The review and completion of the Interface Control Documents (ICDs) are in progress, with 4 of 25 ICDs	PROD files for ease of
									Interface Control Documents (ICDs) are in progress, with 4 of 25 ICDs outstanding. The progress of the ICDs and Interface Epics will continue to be	use. OIT said no. We are creating a batch
29 Uncertainty and/or a lack of communication	on Fors, Michael Finding -	5/28/2019 Project	Throughout the last several years since project initiation, platform and RES	The current project architecture and design should be as representative and	OPEN - The ASI continue to make updates to the BI-12 System Architecture ASAP	2	2 Low	Open	11/30/23 - IVV continues to have concerns about certain architecture 06/30/2020 - Combined application is still planned. App still not finalize	d by
around long-term architecture decisions	Issue	Management	system architecture decisions have not always been clearly communicated	inclusive of all known future solution plans as soon as details become	Deliverable with additional details as they become available and with any				components that have yet to be clearly defined, and the extent to which the DHS. From Arch perspective, we are building in Liferay. Future Integration	on 11/17/2023 -
could impact the project budget, schedule,			and socialized to all relevant project stakeholders. For example, the ASI and	available. These architecture plans and future state designs and capabilities	finalized architectural changes - DHS should continue to ask the ASI to				functionality of these components has been widely communicated. of the portals is still to be determined, but is not more complex than	Both the Secure
system design, and planning decisions.			DHS had not broadly communicated their decision implementing two Siebel	should be thoroughly vetted by a broad base of relevant stakeholders and	perform due diligence in any recommendation for foundational architecture				Comprehensive details about the secure enclave, disaster recovery, and time originally planned for data sharing. If change is made to Adobe, this would be been able to be been able to adobe, the secure accession of the sec	ald Enclave and DR
			instances (one for KOLEA, one for BES) in a timely manner, and the decision was not immediately reflected in the project change log or the project		change decisions and continue to review with appropriate DHS stakeholders to assure a common understanding of the implications of these decisions				travel have yet to be broadly communicated. 10/26/23 - The ASI completed require a CR. another iteration of the BI-12 System Architecture Deliverable, however,	Infrastructure are works in progress.
			was not immediately reflected in the project change log or the project decision log. Further, the details of the rationale for this decision or the plan	communicated can lead to confusion and rework. For example, if	to assure a common understanding of the implications of these decisions The Project should continue to ensure communication between				another iteration of the Bi-12 system Architecture Deliverable, however, some elements of their architecture may not have been fully described. For	Why does IV&V
				infrastructure tools, governance for these tools, and important	development leads and architecture leads to assure optimal collaboration				example, details of the secure enclave and the disaster recovery	continue to report
			communicated.	capabilities/features of these tools are not clearly communicated to	on possible architecture changes that could impact decisions in each area.				infrastructure have yet to be described and/or communicated broadly. IVV	items that are in
				development teams, they may have to rework their designs once they realize					will continue to monitor this finding throughout implementation to assure	progress work? Where do you draw the line?
				more advanced platform capabilities/features are available after development planning has completed.	details and clearly communicate out to stakeholders and project teams. Complete 3/31 CLOSED - Maintain current communication processes to				new components and changes to existing components are thoroughly vetted and communicated to stakeholders. 9/28/23 - The ASI updated and	uo you draw the line?
					ensure regular communication between the architecture team and the rest				delivered four chapters of the BI-12 System Architecture Deliverable,	10/11/23 Vic - Per out
					of the project team to assess impacts of architecture decisions to the				currently under DHS/IVV review. If DHS agrees to postpone the	discussion with Joe,
					Project. CLOSED 11/30/2022				implementation of the BES Portal functionality until after Go-Live, further	Rama mentioned then
								changes may be necessary to the overall architecture to include the planned architecture for the interfaces and PAIS application (PAIS is the current	will not be a need to make changes to the	
								arcintecture for the interfaces and PAIs application (PAIs is the current solution for Hawaii citizens to complete an application for BES benefits).	architecture	
								The four chapters currently under review are BI-12 Audit System Chapter BI-	documentation as a	
									12 BES Shared Services Chapter BI-12 Self-Service Portal Chapter BI-12	result of the BES-SSP
									Physical Architecture Chapter 8/31/23 - The ASI continues to work on the Bi	deferral.4/23/21 rap -
									12 System Architecture Deliverable, with chapters for Common Functions,	The ASI and DWS
									12 System Architecture Deliverable, with chapters for Common Functions, Shared Services, System Security Plan, Audit System, and Physical Architecture currently under Interna review. DHS and IV are expected to	
									12 System Architecture Deliverable, with chapters for Common Functions, Shared Seriols, System Security Plan, Aud System, and Physical Architecture currently under internal review. DeS and IVI are expected to review these charters for curvies in the month of Sectombers 7, 271213. The	The ASI and DHS continue to refine the final plan for the two portal vision. We
									12 System Architecture Deliverable, with chapters for Common Functions, Shared Seriols, System Security Plan, Aud System, and Physical Architecture currently under internal review. DeS and IVI are expected to review these charters for curvies in the month of Sectombers 7, 271213. The	The ASI and DHS continue to refine the final plan for the two portal vision. We expect that final
									12 System Architecture Deliverable, with chapters for Common Functions, Shared Services, System Security Plan, Audit System, and Physical Architecture currently under Interna review. DHS and IV are expected to	The ASI and DHS continue to refine the final plan for the two portal vision. We