

OFFICE OF ENTERPRISE TECHNOLOGY SERVICES

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March 18, 2019

The Honorable Ronald D. Kouchi,
President, and
Members of The Senate
Twenty-Ninth State Legislature
Hawaii State Capitol, Room 409
Honolulu, Hawaii 96813

The Honorable Scott K. Saiki,
Speaker, and
Members of The House of Representatives
Twenty-Ninth State Legislature
Hawaii State Capitol, Room 431
Honolulu, Hawaii 96813

Dear President Kouchi, Speaker Saiki, and Members of the Legislature:

Pursuant to HRS section 27-43.6, which requires the Chief Information Officer to submit applicable independent verification and validation (IV&V) reports to the Legislature within ten days of receiving the report, please find attached the IV&V report the Office of Enterprise Technology Services received for the State of Hawaii Department of Human Services Systems Modernization Project.

In accordance with HRS section 93-16, this report may be viewed electronically at http://ets.hawaii.gov (see "Reports").

Sincerely,

DOUGLAS MURDOCK Chief Information Officer State of Hawai'i

Attachment (2)



Hawaii Department of Human Services Systems Modernization Project

Final IV&V Monthly Status Report For Reporting Period: February 1 – 28, 2019

Final submitted: March 17, 2019

Overview

- Executive Summary
- IV&V Findings and Recommendations
- IV&V Engagement Status
- Appendices
 - A IV&V Criticality Ratings
 - B Risk Identification Report
 - C Acronyms and Glossary
 - D Background Information



Executive Summary

Executive Summary



Overall, IV&V assessed the category of Project Management at a High criticality rating due to the activities and plans remaining to be implemented for the project management category. Key project management artifacts such as the Project Management Plan and Project Schedule continue to remain incomplete and/or unapproved, although IV&V acknowledges that incremental progress has been made. IV&V assessed a Medium criticality for the category of Configuration and Development. During the reporting period, two risks were retired, no new risks or issues were opened, and four new concerns were logged. Several IV&V findings (risks/issues) remain open in the areas of project management and configuration and development, which are summarized at a high level below and discussed more in-depth in the Findings and Recommendations section of this report.

| Dec | Jan | Feb | Category | IV&V Observations |
|-----|-----|-----|-----------------------|---|
| Н | I I | H | Project Management | During this reporting period the IV&V team noted continued incremental progress and increasing momentum in strengthening project management discipline. Notably, a JAD Performance Improvement Plan (PIP) was presented, a second draft of the Project Management Plan (PMP) was submitted and is in review, the Weekly Project Status has been improved, and a Deliverable Management process has been developed. However, the DDI Plan remains undelivered, the PIP has not yet been implemented nor have JAD sessions resumed. The ASI informally shared a revised draft baselined project schedule with the DHS BESSD Project Manager on February 28th. Previously expected to be formally submitted in February, the revised project schedule is slightly delayed and is now expected to be formally submitted in early March. Further, IV&V logged four new concerns related to Project Management. These concerns require additional observation and analysis and may be resolved or influenced by the activities expected to occur in March. IV&V acknowledges that the project team has made strides in establishing project management discipline and reducing the criticality for the project management category. The overall category continues to be rated at a High criticality due to the efforts to be completed or implemented. |

Continued on following page

Executive Summary (cont.)

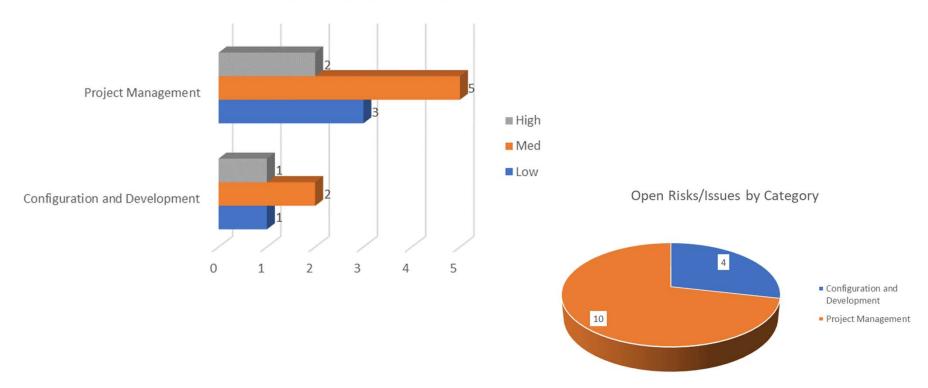


| Dec | Jan | Feb | Category | IV&V Observations |
|-----|-----|-----|-------------------------------------|---|
| M | M | M | Configuration and Development | The Configuration and Development findings continue to focus on the Project's inability to reach an understanding between DHS and its vendors (ASI and/or Enterprise Systems Integrator [ESI]) on preferred tools, solutions (e.g., portal development), and environments to support DDI. The number of Siebel instances and the necessary development environments continue to be the primary drivers of risk in this category. Resolutions to these topics are under discussion, but remain unfinalized and without approval. |



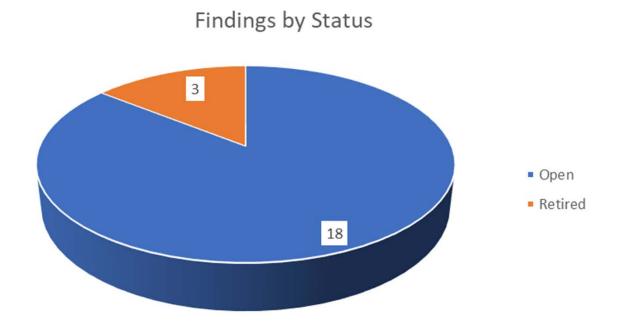
As of this reporting period, PCG has identified a total of 14 open findings (0 issues, 14 risks), 3 retired findings, and 4 concerns. Of the open risks and issues, 10 are related to Project Management and 4 are related to Configuration and Development. No new risks or issues were recorded during the period. 2 risks were closed, and 4 concerns were recorded. The following figures provide a breakdown of our open risks and issues by priority and category.

Open Risks/Issues by Category/Priority





The following figure provides a breakdown of <u>all</u> IV&V findings (risks, issues, concerns) by status (open, retired).





New Findings During the Reporting Period

No new risks or issues were opened during the reporting period.



Closed Findings During the Reporting Period

| # | Finding | Category |
|----|---|-------------------------------|
| 6 | The BES Risk and Issues Log lacks necessary data elements, which are needed to afford complete transparency. | Project Management |
| 11 | Changes in direction regarding the preferred business intelligence (BI)/reporting tool may impact project schedule and cost. [Cognos vs. OBIEE] | Configuration and Development |



Concerns Requiring Further Investigation Logged During the Reporting Period

| # | Finding | Category |
|----|--|--------------------|
| 18 | Failure to identify project issues (i.e., follow-up/research activities) may result in the development of the application that does not meet the Project goals, objectives and requirements. | Project Management |
| 19 | The lack of a baselined project schedule obscures the ability of stakeholders to accurately measure project progress and/or impacts to the schedule. | Project Management |
| 20 | Change Request decision process is inordinately slow, which may delay the project schedule. | Project Management |
| 21 | The ASI (Unisys) PMO Lead and Data Conversion Lead roles are held by a single staff member, which may cause the Project to suffer due to staff over-allocation and competing priorities. | Project Management |



| # | Key Findings | Criticality Rating |
|---|--|-----------------------|
| 1 | Risk – Current project management techniques in the JAR and JAD sessions may negatively impact system design. IV&V notes significant momentum in resolving this risk was achieved in February. The ASI continued to refine the Process Improvement Plan (PIP) for JADs. Issues cited within the JAR and JAD processes have been addressed, and Stakeholders are becoming more comfortable with the revised approaches. Unisys asserts that data collected in the first few JADs is considered useful and will be documented in use cases and functional design documents, notwithstanding the volume of process and output changes in the PIP. IV&V will assess the early JAD outputs when the ASI states that they have been updated to align with the elements of the PIP. | M |
| | The risk remains a Medium priority pending execution of the PIP and evaluation of its success. This is expected to occur in March 2019. | |

| Recommendations | Progress |
|---|------------|
| Implement project management best practices and identify opportunities to improve meeting management techniques. Publish/post missing JAR/JAD session notes on SharePoint, and moving forward, publish notes within a reasonable period of time (e.g., 24 hrs) after completion of any given session. | In Process |



| # | Key Findings | Criticality Rating |
|---|---|-----------------------|
| 2 | Risk – Late Delivery of project deliverables may result in schedule delays. The PMP is in its second review cycle by DHS and IV&V. A revised project schedule had not been published by the end of this review period, however, Gary Hirahata, DHS BESSD Project Manager reported that a draft project schedule been shown to him on February 28. The revised project schedule is expected to be formally submit for review and approval in early March, and will be preceded by a walk through of the schedule and tractions and format. | dule |
| | The risk remains at a High priority pending formal submission of the revised project schedule, and evaluation of the impact to project dates. | |

| Recommendations | Progress |
|---|------------|
| Review the project schedule to capture and discuss the late deliverables and delivery thereof; complete the Project Management Plan and deliver it for review to DHS and IV&V for review; attain approval of the PM | In Process |



| # | Key Findings | Criticality Rating |
|---|---|-----------------------|
| 3 | Risk – Project Status Reporting does not meet with expectations or Best Practices for presenting status updates of schedule, cost, scope, risks, issues, and change management, which may inhibit effective project management and limit project transparency. IV&V observed that several additional incremental changes have resulted in a Weekly Status Report format that generally meets with stakeholder expectations. Project management is an evolving practice within any project, and IV&V anticipates that status reporting will adjust to meet the needs of the client and the project as the Project progresses. IV&V has reduced the overall exposure to Low, and will continue to monitor through the next reporting period for potential retirement. | L |
| 4 | Risk – An unclear deliverable review and acceptance process may be contributing to project delays. The project made progress in mitigating this risk in February. DHS developed, and the project team adopted, a deliverable review and approval process. The project team is adjusting to the process along with revisions to the tracking/reporting methodology for deliverables. With consideration to the deliverables expected to be received in March, IV&V will observe the deliverable review process and potential retirement of this risk. | M |

| Recommendations | Progress |
|--|------------|
| Meet jointly (DHS, the ASI, and IV&V) to determine revisions to the Project Status Report that would meet the needs of reporting on all active tasks and activities, and eliminate redundancy between the data contained in the Project Status Reports and SharePoint logs. | In Process |
| Develop a deliverable review and acceptance process that clarifies to whom the deliverables are to be submitted, how the deliverables are to be provided, how the recipients are to be notified (e.g., SharePoint alert or email notification), and when review comments are due in order to finalize the deliverables on a timely basis. Include this process in the PMP. | In Process |





| # | Key Findings | Criticality Rating |
|---|---|-----------------------|
| 5 | Risk – The Project Partnership Understanding (PPU) for the BES Project has not been approved by CMS, which may impact the project schedule and funding. DHS reports that CMS is moving to a new organizational structure where one person will handle all APDs (IAPD-U, OAPD-U) for the state. Steven Chang is Hawaii's State Officer. The PPU will be transitioned to Steven Chang for disposition. The risk remains a High priority pending CMS approval. | Н |

| Recommendations | Progress |
|--|----------|
| Submit the updated PPU to CMS for review and approval; determine the imp Project and incorporate all federal reporting and process requirements into the deliverables. | |



| # | Key Findings | Criticality Rating |
|---|--|-----------------------|
| 7 | Risk – The Change Management Process is not fully documented and approved, which could delay Change Requests and affect scope, schedule, cost, and quality. The ASI updated the Change Management Plan as component of the second draft of the PMP. There remain some outstanding comments to be addressed by the ASI, however, the Change Management Plan is now closer to meeting stakeholder expectations. The risk remains at a Medium priority pending finalization and approval of the plan. | M |
| 9 | Risk – BESSD leads and/or teams have not been assigned to the Project, which negatively impacts the schedule and workload. JAD sessions remained on hold in February. This risk remain open pending resumption of JAD sessions and observation of the results of the BES staffing assignments made in late December. | M |

| I | Recommendations | |
|---|---|------------|
| • | ASI complete the development of the Change Management Plan and collaborate with DHS to ensure the process is institutionalized for the BES Project. | In Process |
| • | Identify high-priority areas where BESSD Leads are needed and obtain executive level support to reallocate BESSD staff to the project soon as possible. Re-assess the need for support throughout the project life cycle to ensure that the appropriate subject matter experts are available as required. | In Process |



H

| # | Key Findings | Criticality Rating |
|----|--|-----------------------|
| 14 | Risk – The Decision Log process is undefined, which may hamper communication and discovery of Project Decisions. Review of the second draft of the PMP is complete, however, the Decision Log process was not present in the second draft of the PMP. | L |
| 15 | Risk – The Decision Log lacks data elements needed for tracking and reporting on key Project Decisions, which may hamper discovery of decisions. Review of the second draft of the PMP is complete, however Decision Log elements were not present in the second draft of the PMP. | L |

| Recommendations | Progress |
|---|-------------|
| DHS, the ASI, and IV&V meet to determine the parameters that will be used to identify the level and types of decisions that will be entered in the log. This information should then be recorded in the Project Management Plan, Communications Plan, or other appropriate document/artifact. | Not started |
| DHS, the ASI, and IV&V meet to determine all elements needed to support the Decision Log and associated processes. Following that activity, IV&V recommends that the DHS SharePoint Decisions log is updated to reflect all agreed-to needed elements and decisions. | Not started |



| # | Key Findings | Criticality Rating |
|----|--|-----------------------|
| 17 | Risk – The Project may experience the situation where several deliverables may be presented to DHS for review and approval within a short period of time, which may cause schedule delays. Progress was made this month in that DHS developed, and the Project Team adopted, a deliverable review and approval process. The ASI has not yet published the revised project schedule. It is noted many of the DED's are now approved, however the downstream impact will not be known until the revised schedule is published. | M |

| Recommendations | Progress |
|--|-------------|
| Options to mitigate the risk include: Prioritizing the deliverables to identify those that should be reviewed first based on the criteria of schedule impact and/or cross-deliverable integration; Review of interim drafts; Addition of DHS resources to review/approve deliverables; Addition of DHS review time for the larger deliverables; and/or Adopt an option of 'conditional' approval with specific criteria that must be met to achieve final approval. | Not started |





Configuration and Development

| # | Key Findings | Criticality Rating |
|----|---|-----------------------|
| 10 | Risk – The number of instances of Siebel to be implemented for BES Project is undecided, which may impact the project schedule and project costs. In February, DHS has initiated a CR in order to better understand the associated costs of the single instance. This risk remains open with high criticality due to increasingly high potential for rework the longer the decision is pending. | Н |

| Recommendations | |
|--|------------|
| Work collaboratively (DHS, ASI and ESI) to develop a long term infrastructure strategy along with 5+ year ROI, cost/benefit, license strategy, and risk proposition that includes an assessment of a single vs. dual instance assessment. Record the decision in the Decision Log – even if the decision remains within project scope – to memorialize the outcome and alleviate the impact of the topic resurfacing later. | In Process |



M

Configuration and Development

| # | Key Findings | Criticality Rating |
|----|---|-----------------------|
| 12 | Risk – Changes in direction regarding the preferred platform for portal development may impact project schedule and cost. A Project Impact Analysis (PIA) was submitted by the ASI, with a cost estimate of \$3.76M. Recent DHS analysis of the PIA estimate indicates a discrepancy between the hourly rate quoted in the Unisys proposal and rates quoted in the PIA. DHS has requested the ASI provide a more detailed PIA with itemized costs/tasks. | L |
| 13 | Risk – Differing ASI and ESI expectations regarding DDI environments may impact project schedule and cost. The ASI has stated their intention to implement development environments in the cloud and will soon submit a proposed solution to implement this change. Costs to DHS remain unclear. Some environments will remain on premise and be managed by the ESI (e.g., the DR environment). ASI has also stated their intention to utilize cloud environments to mitigate DHS security concerns with regard to Unisys off-shore resources. To date, however, details for implementation and finalization of the CR are incomplete. This risk has been downgraded to a Medium priority in light of the proposed solution(s), and pending implementation details. | M |

| Recommendations | |
|--|------------|
| Complete the CR process to obtain a Rough Order of Magnitude (ROM) estimate and/or impact analysis as appropriate. | In Process |
| ASI work with the State to reach a common understanding of the requirements for the BES DDI environments ESI and ASI work together to formulate an environment strategy that will meet the project platform and development needs and minimize impact to the State. | In Process |



Configuration and Development

| # | Key Findings | Criticality Rating |
|----|---|-----------------------|
| 16 | Risk – Lack of clear understanding of SI DDI approach may reduce effectiveness of JARs and JADs. The ASI has included some high-level information in recent Process Improvement Plan (PIP) sessions with DHS leadership to help clarify their DD&I approach and methodology. The high-level representation of the DD&I approach lacked sufficient details to fully evaluate. JAD packets also include some of this information, but more comprehensive documentation has yet to be made available. The ASI intends to include further details in the DDI Plan (BI-06) that has yet to be delivered. | М |

| Recommendations | Progress |
|---|--------------------|
| PCG recommends one or more of the following to mitigate this risk: SI provide an additional DDI approach overview session for stakeholders and allow for Q&A SI provide DDI approach documentation/materials for stakeholders to review and/or refresh their knowled on demand; the materials could be made available via the project SharePoint SI and DHS accelerate review, resubmission and approval of an acceptable DDI Plan DED to facilitate submission of DDI Plan deliverable SI submit DDI Plan deliverable and make it easily available to all project stakeholders | edge In Process |

IV&V Status

IV&V Engagement Status



| IV&V Engagement Area | Dec | Jan Feb Comments | | | | | | |
|---|-----------|------------------|--|---|--|--|--|--|
| IV&V Budget | | | | | | | | |
| IV&V Schedule | | | | | | | | |
| IV&V Deliverables | | | | | | | | |
| Centers for Medicare and Medicaid Services (CMS) IV&V Progress Reports | | | | The first quarterly CMS Eligibility and Enrollment (E&E) IV&V Progress Report is expected at the end of March 2019 (refer to the PPU submitted to CMS). The PPU has not been approved by CMS. | | | | |
| CMS Milestone Reviews | | | | The first CMS Milestone Review date has not yet been determined. | | | | |
| IV&V Staffing | | | | Brian Nagy will transition into the role of IV&V Project Manage in March. LeAnne Scott will remain on the project in the role of Senior Advisor and MEELC/MEET SME. | | | | |
| IV&V Scope | /&V Scope | | | | | | | |
| | | | Engage | ment Rating Legend | | | | |
| The engagement a within acceptable parameters. | | | gagement area is hat outside acceptable eters. | The engagement area poses a significant risk to the IV&V project quality and requires immediate attention. | | | | |



IV&V Activities

- IV&V activities in monthly reporting period:
 - Completed January Monthly Status Report
 - Submitted ESI M&O Progress Assessment; Comments Received
 - Discussed results of preliminary analysis of Medicaid Eligibility and Enrollment Toolkit (MEET) requirements applicable to BES project with DHS PMO and BES Project Director
 - Ongoing analysis of Medicaid Eligibility and Enrollment Toolkit (MEET) requirements applicable to BES project
 - Ongoing Observe BES JAD Process Improvement meetings
 - Ongoing Review DEDs and Deliverables for BES project
 - Ongoing Attend ASI project meetings (see Additional Inputs pages for details)
- Planned IV&V activities for next reporting period:
 - Continued discussion and analysis of Medicaid Eligibility and Enrollment Toolkit (MEET) requirements applicable to BES project with DHS PMO and BES Project Director
 - CMS E&E IV&V Progress Report Draft submission (dependent on CMS PPU approval/ comments)
 - Ongoing Observe BES JAD sessions
 - Ongoing Observe Weekly Project Status meetings
 - Ongoing Observe bi-weekly BES Project Risk and Issue meetings
 - Ongoing Participate in weekly DHS and IV&V Touch Base meetings
 - Ongoing Review BES artifacts and deliverables





| Deliverable Name | Deliverable Date | Version |
|---|---|---------|
| BI-02 Project Status Report Deliverable | 2/6/2019 2/13/2019 2/20/2019 2/27/2019 | |
| BI-03(a) Project Information Library Deliverable | 10/1/2018 | V1.0 |
| BI-05 Project Schedule Deliverable | Weekly | |
| BI-04 Project Management Plan Deliverable – Base Document | 01/21/2019 | V0.1 |
| BI-04 Project Management Plan Deliverable – Base Document Re-Assessment | 02/15/2019 | v1.1 |
| BI-04 Project Management Plan Deliverable – Budget/Cost Management Sub-Plan | 02/04/2019 | V0.1 |
| BI-04 Project Management Plan Deliverable – Budget/Cost Management Sub-Plan Re-Assessment | 02/12/2019 | V1.1 |
| BI-04 Project Management Plan Deliverable – Resources Management Sub-Plan | 02/04/2019 | V0.1 |
| BI-04 Project Management Plan Deliverable – Resources Management Sub-Plan Re-Assessment | 02/15/2019 | V1.1 |
| BI-04 Project Management Plan Deliverable – Procurement Management Sub-Plan | 02/04/2019 | V0.1 |
| BI-04 Project Management Plan Deliverable – Procurement Management Sub-Plan Re- Assessment | 02/13/2019 | V1.1 |
| BI-04 Project Management Plan Deliverable – Change Management Sub-Plan | 02/04/2019 | V0.1 |
| BI-04 Project Management Plan Deliverable – Change Management Sub-Plan Re-Assessment | 02/13/2019 | V2.1 |

Deliverables Reviewed



| Deliverable Name | Deliverable Date | Version |
|---|------------------|---------|
| BI-04 Project Management Plan Deliverable – Communication Management Sub-Plan | 02/05/2019 | V0.1 |
| BI-04 Project Management Plan Deliverable – Communication Management Sub-Plan Re-Assessment | 02/13/2019 | V1.1 |
| BI-04 Project Management Plan Deliverable – Quality Management Sub-Plan | 02/05/2019 | V0.1 |
| BI-04 Project Management Plan Deliverable – Quality Management Sub-Plan Re-Assessment | 02/15/2019 | V1.1 |
| BI-04 Project Management Plan Deliverable – Schedule Management Sub-Plan | 02/05/2019 | V0.1 |
| BI-04 Project Management Plan Deliverable – Schedule Management Sub-Plan Re-Assessment | 02/15/2019 | V0.2 |
| BI-04 Project Management Plan Deliverable – Scope Management Sub-Plan | 02/05/2019 | V0.1 |
| BI-04 Project Management Plan Deliverable – Scope Management Sub-Plan Re-Assessment | 02/15/2019 | V1.1 |
| BI-04 Project Management Plan Deliverable – Issues and Risk Management Sub-Plan | 02/05/2019 | V0.1 |
| BI-04 Project Management Plan Deliverable – Issues and Risk Management Sub-Plan Re-Assessment | 01/29/2019 | V0.3 |
| BI-05 Project Schedule | Various | |
| BI-06 System DD&I Plan DED | 02/01/2019 | V1.2 |
| BI-08 Technology Environments Specifications (5 of 9 specifications) | 01/14/2019 | V1.0 |
| BI-09 Updated and Validated BPA Document and RTM DED Re-Assessment | 02/04/2019 | v1.1 |

Deliverables Reviewed



| Deliverable Name | Deliverable Date | Version |
|---|------------------|---------|
| BI-09 Updated and Validated BPA Document and RTM DED Re-Assessment-2 | 02/07/2019 | V1.2 |
| BI-10 Functional and System Design Document DED Re-Assessment -2 | 01/31/2019 | v1.2 |
| BI-11 Data Integration and Interface Design DED Re-Assessment-2 | 01/31/2019 | v1.3 |
| BI-13 System Security Plan DED | 02/11/2019 | V2.04 |
| BI-13 System Security Plan DED Re-Assessment | 02/22/2019 | V2.05 |
| BI-18 Test Strategy Deliverable | 02/07/2019 | V1.4 |
| BI-18 Test Strategy Deliverable Re-Assessment | 02/12/2019 | V1.5 |
| BI-21 Updated and Completed Detailed Functional and Technical RTM Re-Assessment | 02/04/2019 | v1.1 |
| BI-21 Updated and Completed Detailed Functional and Technical RTM Re-Assessment-2 | 02/08/2019 | V1.2 |
| | | |
| | | |
| | | |
| | | |



Additional Inputs – Artifacts

| Artifact Name | Artifact Date | Version |
|---|---------------|---------|
| Functional Process Improvement Plan Presentation | 02/12/2019 | |
| BES Project Risk and Issue Log (SharePoint) and (Excel Spreadsheet) | N/A | |
| BES Project Decision Log (SharePoint) | N/A | |
| | | |
| | | |
| | | |
| | | |
| | | |
| | | |
| | | |

Additional Inputs



- Meetings and/or Sessions Attended/Observed:
- Core JAD 3 (Feb 1)
- BI-09 Updated and Validated BPA Document DED Review (Feb 6)
- BI-21 Updated and Completed Detailed Functional and Technical RTM DED Review (Feb 6)
- BI-13 System Security Plan DED Walkthrough (Feb 7)
- BI-18 Test Strategy deliverable walkthrough (Feb 12)
- Initial Business Review CR 2018-0005a One Siebel Instance (Feb 27)
- Project Risk and Issue Meetings (Feb 12, Feb 27)
- Change Control Bi-Weekly (Feb 6, Feb 20)
- BES Project Status Meetings (Feb 6, Feb 13, Feb 20, Feb 27)
- BESSD PMO, IV&V Meeting (Feb 6, Feb 13, Feb 20, Feb 27)
- Internal PCG Team Meetings (Feb 4, Feb 6, Feb 7, Feb 11, Feb 18, Feb 25, Feb 26, Feb 27)
- JAD Business RoundTable Process Improvement Plan Meetings (Feb 7, Feb 12, Feb 22)
- JAD Schedule and Use Case Walkthrough (Feb 12)

Appendices



Appendix A – IV&V Criticality Ratings

| Criticality Rating | Definition |
|-----------------------|---|
| Н | A high rating is assigned if there is a possibility of substantial impact to product quality, scope, cost, or schedule. A major disruption is likely and the consequences would be unacceptable. A different approach is required. Mitigation strategies should be evaluated and acted upon immediately. |
| M | A medium rating is assigned if there is a possibility of moderate impact to product quality, scope, cost, or schedule. Some disruption is likely and a different approach may be required. Mitigation strategies should be evaluated and implemented as soon as feasible. |
| L | A low rating is assigned if there is a possibility of slight impact to product quality, scope, cost, or schedule. Minimal disruption is likely and some oversight is most likely needed to ensure that the risk remains low. Mitigation strategies should be considered for implementation when possible. |

Appendix B – Findings Log



• The complete Findings Log for the BES Project is provided in a separate file.

Appendix C – Acronyms and Glossary



| Acronym | Definition |
|---------|---|
| APD | Advance Planning Document |
| ASI | Application System Integrator |
| BES | Benefits Eligibility Solution |
| CCWIS | Comprehensive Child Welfare Information System |
| CM | Configuration Management |
| CMMI | Capability Maturity Model Integration |
| CMS | Center for Medicare and Medicaid Services |
| CR | Change Request |
| DDI | Design, Development and Implementation |
| DED | Deliverable Expectation Document |
| DHS | Hawaii Department of Human Services |
| DLV | Deliverable |
| E&E | Eligibility and Enrollment |
| EA | Enterprise Architecture |
| ECM | Enterprise Content Management (FileNet and DataCap) |
| ESI | Enterprise System Integrator (Platform Vendor) |
| ETS | State of Hawaii Office of Enterprise Technology Services |
| FIPS | Federal Information Processing Standard |
| HIPAA | Health Information Portability and Accountability Act of 1996 |
| IDM | Identity and Access Management (from KOLEA to State Hub) |
| IEEE | Institute of Electrical and Electronics Engineers |
| IES | Integrated Eligibility Solution |
| ITIL | Information Technology Infrastructure Library |



Appendix C – Acronyms and Glossary

| Definition |
|---|
| Independent Verification and Validation |
| Kauhale On-Line Eligibility Assistance |
| Maintenance & Operations |
| Medicaid Eligibility and Enrollment Life Cycle |
| Medicaid Eligibility and Enrollment Toolkit |
| Memorandum of Understanding |
| Hawaii Department of Human Services MedQuest Division |
| National Institute of Standards and Technology |
| Operating Environment |
| Department of Human Services Office of Information Technology |
| Performance/Process Improvement Plan |
| Project Management Body of Knowledge |
| Project Management Institute |
| Project/Program Management Office |
| Project Management Plan |
| Quality Assurance |
| Quality Management |
| Request for Proposal |
| Rough Order of Magnitude |
| Requirements Management Plan |
| Requirements Traceability Matrix |
| Software Engineering Institute |
| Service-Level Agreement |
| Subject Matter Expert |
| |



Appendix C – Acronyms and Glossary

| Acronym | Definition |
|---------|---|
| SOA | Service Oriented Architecture |
| SOW | Statement of Work, Scope of Work |
| VVP | Software Verification and Validation Plan |
| XLC | Expedited Life Cycle |

Appendix D – Background Information



Systems Modernization Project

The DHS Enterprise Program Roadmap includes contracting with three separate vendors with the following high-level scope:

- ESI or Platform Vendor responsible for the shared technology and services required for multiple Application vendors to implement and support functionality that leverages the DHS Enterprise Platform.
- ASI or ASI Vendor responsible for the DDI of the Benefits Eligibility Solution (BES Project) enhancing the currently implemented Medicaid E&E Solution (KOLEA) and providing support for the combined Solutions.
- CCWIS Vendor responsible for the DDI of the CCWIS Solution to meet the needs of child welfare services and adult protective services (CCWIS Project) and providing support for the Solution.

Systems Modernization IV&V Project

IV&V performs objective assessments of the design, development/configuration and implementation (DDI) of DHS' System Modernization Projects. DHS has identified three high-risk areas where IV&V services are required:

- Transition of M&O from DHS' incumbent vendor to the ESI and ASI vendors
- BES DDI
- CCWIS DDI

On the BES DDI Project, IV&V is responsible for:

- Evaluating efforts performed by the Project (processes, methods, activities) for consistency with federal requirements and industry best practices and standards
- Reviewing or validating the work effort performed and deliverables produced by the ASI vendor as well as that of DHS to ensure alignment with project requirements
- Anticipating project risks, monitoring project issues and risks, and recommending potential risk mitigation strategies
 and issue resolutions throughout the project's life cycle
- Developing and providing independent project oversight reports to DHS, ASI vendors, State of Hawaii Office of Enterprise Technology Services (ETS) and DHS' Federal partners





What is Independent Verification and Validation (IV&V)?

- Oversight by an independent third party that assesses the project against industry standards to provide an unbiased view to stakeholders
- The goal of IV&V is to help the State get the solution they want based on requirements and have it built according to best practices
- IV&V helps improve design visibility and traceability and identifies (potential) problems early
- IV&V objectively identifies risks and communicates to project leadership for risk management

PCG's Eclipse IV&V® Methodology

- Consists of a 4-part process made up of the following areas:
 - 1. **Discovery** Discovery consists of reviewing documentation, work products and deliverables, interviewing project team members, and determining applicable standards, best practices and tools.
 - 2. Research and Analysis Research and analysis is conducted in order to form an objective opinion.
 - **3.** Clarification Clarification from project team members is sought to ensure agreement and concurrence of facts between the State, the Vendor, and PCG.
 - **4. Delivery of Findings** Findings, observations, and risk assessments are documented in this monthly report and the accompanying Findings and Recommendations log. These documents are then shared with project leadership on both the State and Vendor side for them to consider and take appropriate action on.

IV&V Assessment Categories for the BES Project

- Project Management
- Requirements Analysis & Management
- · System Design
- Configuration and Development
- Integration and Interface Management

- · Security and Privacy
- Testing
- OCM and Knowledge Transfer
- Pilot Test Deployment
- Deployment



| Title Finding Type Identified Date Date Retired Category 1 Current project management techniques in the JAR and JAD sessions may negatively impact system design Finding Type Identified Date Date Retired Category 1 Current project management techniques in the JAR and JAD sessions may negatively impact system design | ager Observation Finding: IV&V has observed weak meeting facilitation skills and noted that If JAR and JAD notes are not consistently posted, meeting minutes or notes from all of the Joint Application Review (JAR) and Joint session participants are unable to validate if inpu | | O3/13/2019 - February comments updated as noted. 02/28/2019 - IV&V notes significant momentum in resolving this risk was achieved in February. The ASI continued to refine the Process Improvement Plan (PIP) for JADs. Issues cited within the JAR and JAD processes have been | Vendor Comments Project Risk Sta Project Risk 2019/03/13 Bill Thornton, Unisys: •Data collectedin the initial JADs is useful and will be documented in the use cases and FDDs for those |
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| | General Observation from October reporting period: During requirements validation, all Policy requirements were 'docked', or tabled, for further research and discussion. It is unclear whether Policy requirements should be met within the BES solution, or outside of the BES solution. How the requirements and processes for Preliminary Eligibility requirements can or should be satisfied within BES is a large process change for DHS. It was clear during requirements validation that there was not agreement on how this should work within BES and DHS, so all Preliminary Eligibility requirements were docked for further research. | JAR/JAD session notes on SharePoint, and moving forward, publish notes within a reasonable period of time (e.g., 24 hrs) after completion of any given session. | addressed, and Stakeholders are becoming more comfortable with the revised approaches. Unisys asserts that data collected in the first few JADs is considered useful and will be documented in use cases and functional design documents, notwithstanding the volume of process and output changes in the PIP. IV&V will assess the early JAD outputs when the ASI states that they have been updated to align with the elements of the PIP. The risk remains a Medium priority pending execution of the PIP and evaluation of its success. This is expected to occur in March 2019. 01/29/2019 - The ASI presented their 3rd iteration of the Process Improvement Plans for JADs on 1/23, which should provide improvements in overall JAD planning and structuring of associated outputs. IV&V assessed the draft BES JAD Schedule Management Process, Document Change Management Process, and RTM Mapping to JAD Topics outputs, and all three documents indicated that previously identified JAD issues could be addressed by these incremental changes. Additional process changes and documentation are now planned for delivery by 2/4. 01/16/2019 - In early January, DHS placed JAD sessions on hold, excepting those for which travel from neighboring islands had been planned, pending a plan to improve JAD session planning and delivery. The ASI presented the draft of their Process Improvement Plan (PIP) for the conduct of JAD's, including timing, attendees, input and outputs, and presented it to DHS and IVV on 1/14/2019. Since the PIP did not directly answer address all open items, DHS and the ASI scheduled a workshop for 1/17/19 to drive the PIP deeper. 12/31/18: The JADs relating to the docked items have not yet been held. IVV observed that some JAR and JAD notes have been published, however all have not yet been documented and published. Robert Plummer was been brought on board in December to assist in developing and detailing the processes, inputs, and outputs for the JAD's. IV&V will review his completed data when submitted, which is planned for January. 11/29 | subject areas. |
| 2 Late delivery of project deliverables may result in schedule delays. Project Manageresult in schedule delays. | Based upon the project schedule dated 11/26/18 (refer to schedule for specifics), Without a PMP that depicts all Project Managem several due dates for project deliverables have been missed. As of the date of this processes, the Project can suffer unplanned report, these deliverables include the Project Management Plan (PMP), which is the formal document that is used to manage the execution of the project. In some instances, this risk may be compounded by a backlog of Deliverable Expectation Documents (DED) requiring approval and acceptance from the State. | the Project Management Plan deliverable, work | 2/28/2019 - The PMP is in its second review cycle by DHS and IV&V. A revised project schedule had not been published by the end of this review period, however, Gary Hirahata, DHS BESSD Project Manager reported that a draft project schedule had been shown to him on February 28. The revised project schedule is expected to be formally submitted for review and approval in early March, and will be preceded by a walk through of the schedule and tracking tools and format. The risk remains at a High priority pending formal submission of the revised project schedule, and evaluation of the impact to project dates. 1/31/2019 - The ASI delivered the Draft PMP for review by DHS and IVV. The project schedule has not been updated and the Deliverable Review Process has not been finalized. The project schedule lacks baseline dates for many tasks, and there is no evidence that the project schedule deliverable has been approved. A project schedule is posted weekly, however, a review of the weekly project schedule shows that it has not been updated (i.e., percent complete, actual start and/or finish dates, et al). Delays in achieving approved DEDs may necessitate that the project schedule be re-evaluated (baselined for tasks lacking baseline dates; re-baselined for tasks containing proposed baseline dates). 12/31/2018 - The ASI acknowledges the late delivery issues which are compounded by the lack of a defined deliverable review and acceptance with the ASI, DHS and IVV. The ASI is currently working on updating the schedule and DHS is actively working on the defined process to review/accept deliverables.12/6/18: Our collective experience is that we have seen more than one project where delayed deliverables have a 'snowball' effect that sometimes has resulted in disruption. The schedule is impacted and it could result in a project delay. One approach to mitigation would be to re-schedule the deliverables such that a project delay would not occur. It is certainly too early to say that a delay in the implementation will occur (then it | 3/13/19 Bill Thornton, Unisys: Specific to thePMP, the DED was approved by DHS on 1/15/2019 and the deliverablesubmitted on 1/21/2019. Specific to theproject schedule, the DED was approved by DHS on 1/23/2019 and thedeliverable is planned for submission the week of 3/18/2019. 2/6/19, Bill Thornton, Unisys: Executive Summary Risks Feedback The project schedule has been baselined but it needs to be re-baselined based on the approval dates of the DED's. Deliverable delays – as deliverables are not supposed to be started until the DED is approved, the deliverables are not delayed, they need to be re-baselined based on the DED approval. Findings and Recommendations (#2) – Project Management ASI submitted 19 deliverables and DEDs – Clarification - there were 2 deliverables submitted (BI-8 Technical specs for the non-prod environments and BI-4 the PMP) – the rest were DEDs Deliverable Review process has not been finalized — this is part of the PMP document Late deliverables — as deliverables are not supposed to be started until the DED is approved, the deliverables are not delayed, they need to be re- baselined based on the DED approval 12/6/18, |
| 3 Project Status Reporting does not meet with Finding - Risk 11/19/2018 Project Manage expectations or Best Practices for presenting status updates of schedule, cost, scope, risks, issues, and change management, which may inhibit effective project management and limit project transparency. | observed that the Status Report does not list/track of all of the current project of the project provides an incomplete tasks and activities, and appears to primarily reflect tasks and activities requiring understanding of the status of the entire project. DHS participation. Additionally, the content of the Project Status Report in some complete understanding is necessary to ensure the complete of the project provides an incomplete understanding of the status of the entire project. | | 02/28/2019 - IV&V observed that several additional incremental changes have resulted in a Weekly Status Report format that generally meets with stakeholder expectations. Project management is an evolving practice within any project, and IV&V anticipates that status reporting will adjust to meet the needs of the client and the project as the Project progresses. IV&V has reduced the overall exposure to Low, and will continue to monitor through the next reporting period for potential retirement. 01/29/2019 - During this reporting period, IV&V observed Unisys and DHS refining incremental changes made to the Status Report on a weekly basis. The State and the ASI are in process of closing these reporting gaps. The risk remains a High priority for resolution pending a baselined project schedule and finalization of project status reporting. 12/31/18: IV&V observed and contributed to continued discussions in weekly Status Meetings surrounding upcoming changes to the Weekly Status Report. Unisys has made small, incremental changes to the report, however these changes have not met with DHS satisfaction and additional status reporting changes are still needed. The meeting to discuss and revise is anticipated to be held in early January. Further, the project schedule has not yet been baselined and it is generally known that the dates in the schedule require adjustment. The risk is raised to a High priority for resolution due to the relative lack of progress, lack of a baselined project schedule, reduced project transparency, and potential downstream impacts resulting from incomplete project status reporting. 12/06/2018: IV&V recognizes that the ASI and the State agree that changes need to be made to the Status Report. A meeting to review, discuss, and update accordingly is expected to take place during December. | Keith Stock. Unisys: 2/6/19, Bill Thornton, Unisys: Findings and Recommendations (#3) – Project Management Status reporting – The original status report adhered to the DED – it has been adjusted multiple times based on feedback. 12/6/18, Keith Stock, Unisys: 3) Status report structure is dictated by the RFP. There is an ongoing action item to modify structure and content by mutual agreement |
| 4 An unclear deliverable review and Finding - Risk 11/28/2018 Project Managacceptance process may be contributing to project delays. | Project processes for delivering, noticing and reviewing project deliverables are an unclear deliverable review and approval cycle unclear. In order to identify whether a deliverable is available for review, the IV&V can lead to project delays. team must review the project schedule and check for deliverable postings to SharePoint. While the ASI may be submitting deliverables to the BES Project Manager, neither the IV&V team nor the PMO are notified. As a result, review cycle-times may be missed and deliverable acceptance can be delayed, which may inhibit the ASI's ability to move forward on future tasks. | Finalize the deliverable review and acceptance December 2018 3 3 Medium Med Open process that clarifies to whom the deliverables are to be submitted, how the deliverables are to be provided, how the recipients are to be notified (e.g., SharePoint alert or email notification), and when review comments are due in order to finalize the deliverables on a timely basis. Include this process in the PMP. | 2/28/2019 - The project made progress in mitigating this risk in February. DHS developed, and the project team adopted, a deliverable review and approval process. The project team is adjusting to the process along with revisions to the tracking/reporting methodology for deliverables. With consideration to the deliverables expected to be received in March, IV&V will observe the deliverable review process and potential retirement of this risk. 1/31/2019 - Both the ASI and DHS proposed deliverable review and approval processes in January. The DHS PMO and BES Project Manager drafted a deliverable review/approval process that includes the PMO preferred Deliverable Comment Form (DCF) to aggregate reviewer comments. The ASI included a deliverable review/approval process along with an alternate comment form within the draft PMP. The DHS PMO is working with the ASI to determine the process to be implemented and, when agreed upon, roll-out to the Project Team. 12/31/2018 - IVV provided a sample of a deliverable management process on 12/20/18 to the DHS Project Manager that could be modified for the BES Project. The DHS PM and the PMO are developing a review and approval process and are in discussions with the ASI to mitigate the risk. Until a process is developed, finalized, and executed, DHS, the ASI and IV&V will use email notifications to ensure new and/or updated deliverables will be reviewed timely. Additionally, the ASI and IV&V developed MS-Excel spreadsheets to track status. | |
| 5 The Project Partnership Understanding (PPU) Finding - Risk 11/26/2018 Project Manage for the BES Project has not been approved by CMS, which may impact the project schedule and funding. | The CMS Project Partnership Understanding (PPU) is not finalized between the State and CMS for this project. If funding is expected from CMS, they may require alignment to the MITA Framework, Gate Reviews and/or use of the Medicaid Eligibility and Enrollment Toolkit (MEET) Checklists. The MEET checklists are developed prior to the CMS gate reviews and are part of the Medicaid Eligibility and Enrollment Life Cycle (MEELC) that defines the CMS processes for Eligibility and Enrollment projects. | The State and CMS complete the PPU and the Prior to Functional 5 3 High High Open project incorporate all Federal reporting and process requirements into the appropriate project deliverables. | 2/28/2019 - DHS reports that CMS is moving to a new organizational structure where one person will handle all APDs (IAPD-U, OAPD-U) for the state. Steven Chang is Hawaii's State Officer. The PPU will be transitioned to Steven Chang for disposition. The risk remains a High priority pending CMS approval. 1/31/2019 - No update. 12/31/2018 - On December 17, 2018, the State submitted the PPU to CMS for their review and approval. The PPU limits scope to any new Medicaid Functionality and includes the CMS Status Report Schedule and overall BES high-level schedule. | |
| 6 The BES Risk and Issues Log lacks necessary Finding - Risk 11/26/2018 2/28/2019 Project Managed data elements, which are needed to afford complete transparency. | necessary data elements to effectively mitigate risks and contain issues. These to mitigate risks on current projects and prevent elements include Risk Exposure, Required Mitigation / Closure Timeframe or Date, similar issues on future projects. Without the | needed to support the Risk and Issue Management processes. Following that activity, update the Risk and Issues log to reflect all agreed-upon elements. | 02/28/2019 - IVV has reviewed the Excel workbook to determine if all needed elements for tracking have been included. The date of last update was missing, and has since been corrected by the ASI. IVV recommends retiring this finding. 01/31/2019 - Late in the month (1/29), the Project decided to abandon the SharePoint log in favor of an Excel workbook developed by the ASI. IVV will review and assess the new workbook in early February to determine if "Risk Exposure" the same all needed elements for risk and issue tracking have been included. 12/31/18: The planned meeting to review, discuss, and tailor the Risk and Issues Log was not held in December, but is anticipated to be held in early January. 12/06/2018; IVV recognizes that the SharePoint Log was provided by DHS. A meeting to review, discuss, and tailor the log to meet the needs of the BES Project is expected to take place during December. Recommendation(s) in the log to meet the needs of the BES Project is expected to take place during December. Hit is en update into the comments so item. If needed, the field title | as the Severity or clarification from IV and V and will likely agree to add additional fields re" is?I think the same as g? If yes, the title can ps.For the "Updates to ered with a date of the action of the logged |
| 7 The Change Management Process is not fully Finding - Risk 11/27/2018 Project Managemented and approved, which could delay Change Requests and affect scope, schedule, cost, and quality. | The Change Management Process is not yet documented and approved. All three (3) risks currently tracked in the SharePoint Risk and Issues log indicate the potential need for a formalized Change Management process. Change Requests could be delayed, which could negatively affect scope, schedule, cost, and quality and process. | ded development of the Change Management Plan, and collaborate with DHS to ensure the process is | 02/28/2019: The ASI updated the Change Management Plan as component of the second draft of the PMP. There remain some outstanding comments to be addressed by the ASI, however, the Change Management Plan is now closer to meeting stakeholder expectations. The risk remains at a Medium priority pending finalization and approval of the plan. 01/29/19 - The ASI updated the Change Management Plan sub component of the PMP, and delivered it as a draft. IV&V is in process of review and assessment of all PMP sub plans. 12/31/18: IV&V reviewed the Change Management Plan artifact, and provided assessment comments to DHS and the ASI for resolution. The risk remains open at a Medium criticality pending finalization of the Plan. 12/6/18: IV&V was provided a copy of the Change Management artifact in early December. IV&V will review the document during December and update this finding accordingly. | s is documented |
| 8 The SharePoint Decision Log is not being Finding - Risk 11/27/2018 12/6/2018 Project Managused to record project decisions, which will hamper communications and cause decisions to be revisited | decisions, and it requires additional data elements for tracking and reporting on repository (such as the SharePoint Log developed | IV&V recommends that DHS, the ASI, and IV&V January 2019 3 3 Medium Med Retired meet to determine all elements needed to support ect the Decision Log and associated processes, and that the project institutionalizes the process. Following that activity, IV&V recommends that the DHS SharePoint Decisions log is updated to reflect all agreed-to needed elements and decisions. | 12/06/2018: Per the ASI, there are no Decisions to enter into the Decisions Log. This is confirmed with DHS BES. Based on this correction of fact, IV&V will retire this finding, and will open up new findings to address the separate topics of the lack of a documented decision making process and the need for additional data elements in the Decision (requirements, design, etc.) Log. BES Scope (Change Manager logged here or both? | e logged here or yet to log |
| 9 BESSD leads and/or teams have not been Finding - Risk 11/30/2018 Project Managassigned to the Project, which negatively impact the schedule and workload. | BESSD leads to support the project. In addition, although the SharePoint site for the project indicates that BESSD teams have been envisaged for BI and Reporting, Data Conversion, Functional, Organizational Change Management, Project Management, Security, Technical, Testing and Training, team members have not been identified. Without committing dedicated BESSD resources the project, the schedule is at risk as project demands (e.g., meeting attendance, document review) and workloads increase. For a project of this size and significance, the involvement of submatter experts to ensure that the solution is designed to meet the business needs is critical. | •Identify high-priority areas where BESSD Leads are needed and obtain executive level support to | | ept the JAD/workgroup sessionschedule has been published and agreed to egun on both. Only the on March 6th and JADs/Workgroups are in progress. |
| IO The number of instances of Siebel to be Finding - Risk 11/28/2018 Configuration implemented for BES Project is undecided, which may impact the project schedule and project costs. | Discussions are ongoing regarding the need for single vs. dual instances of Siebel to support the ability to share data between MQD and BESSD. Although the ASI's BAFO proposed dual instances and the ASI has indicated the need to memorialize this in the project Decision Log, DHS has expressed an interest in a single instance. This scope change could introduce a significant cost/schedule impact to the project. The ASI is currently tracking this as a high risk to the project and has indicated this could incur a 1 year delay. Details of moving to a single instance have yet to be resolved. Such a move would be out of scope of the existing contract. The decision on one versus two instances of Siebel could have negative impact to scope, cost and schedule. This scope change could introduce a significant cost/schedule impact to the project. A decision to move forward with one versus two Siebel instance could result in additional project costs and schedule delay, and would likely be a significant effort that out of scope of the existing contract. If the decision is delayed, the vision of data sharing between the departments could be compromised. The sooner this decision is finalized, the better the chances for successful mitigation in the best interest of the project. | develop a long term infrastructure strategy along with 5+ year ROI, cost/benefit, license strategy, and risk proposition that includes an assessment of a single vs. dual instance assessment. 2. Record the decision in the Decision Log – even if the decision remains within project scope – to memorialize the outcome and alleviate the impact of the topic resurfacing later. | 2/28/19 - DHS has initiated a CR in order to better understand the associated costs of the single instance. This risk remains open with high criticality due to increasingly high potential for rework the longer the decision is pending. 1/31/18 - ASI has provided DHS with Use cases which DHS has reviewed. DHS to determine if a CR will be submitted to develop ROM pricing and schedule impacts for a single instance. 12/31/18: DHS PMO is developing use cases that will describe the DHS business need (i.e., the overarching need for all of DHS vs only BESSD), and intends to discuss the business need for a single instance with Unisys in January to help bring about an understanding of the importance and urgency. This risk remains high due to increasingly high potential for rework the longer a decision is pending.12/6/18: The language about a CR caused the finding to be a bit misleading and we have removed the language. Our intent was simply to state that we cannot yet fully analyze the impact. Nevertheless the finding remains open. | 12/6/18, Keith Stock, Unisys:10) We agree that this "decision" needs to be finalized and memorialized. However, we are unclear as to how a potential change request (i.e. potentially changing from the proposed dual instance approach to a single instance) is a high risk to the project. It would be a change. If a change is requested, the change would go through the Change Request process where DHS could assess the impact of cost, time, etc. and determine to move forward or not. In other words, if we do nothing, no issue, we are moving forward as proposed no risk. If they decide to change, they will do so via the CR process with all available information and schedules and costs would be adjusted accordingly. |
| 11 Changes in direction regarding the preferred Finding - Risk 11/28/2018 2/28/2019 Configuration business intelligence (BI)/reporting tool may impact project schedule and cost. [Cognos vs. OBIEE] | The project intends to utilize OBIEE, instead of Cognos, for the BES project business intelligence (BI)/reporting solution. The Change Request (CR) for this change to the original contract has been drafted and is currently under review. Unclear if DHS will be able to fund this CR or if it will involve de-scoping/scope swaps. | of Magnitude (ROM) estimate and/or impact | 2/28/19 - ASI has stated the move to OBIEE will incur no addition cost to DHS and will submit a no cost CR. 1/31/19 - No progress.12/31/18: A draft CR was initiated by DHS but has not yet been provided to Unisys to start the change management process. The draft CR contains no stated impacts to the schedule, project cost, or platform costs (e.g., licensing, et al). This low criticality risk remains open pending completion of the CR process. | |

3/17/2019

BES IV Findings Log

| | ntified Date Date Retired Category Source | | 5 | | vent Horizon Impact Proba | pility Priority Analyst Pric | | • | | • | ct Risk Sta Project Ris |
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| 12 Changes in direction regarding the preferred Finding - Risk platform for portal development may impact project schedule and cost. [LifeRay vs. Adobe] | 11/28/2018 Configuration an Observation | development, instead of LifeRay (which is currently used for the existing KOLEA portal platform), as the BES project web portal solution. Adobe Forms is currently out of scope for the BES portal but is in scope for BES PDF production. This | Adobe as the BES portal solution, there will be a significant impact to the project budget. The ASI has stated that if the portal platform is not decided soon there will be schedule impacts as they need to staff for the appropriate skillset. ASI has also stated they may begin developing a solution in LifeRay until | understand the ASI's urgency to begin portal development now instead of focusing on other | 21 2019 3 | 3 Medium Low | Un cos 1/3 RO \$14 ite po 12, wa on | 28/19 - Recent DHS analysis of the PIA estimate indicates a discrepancy between the hourly rate quoted in the hisys proposal and rates quoted in the PIA. DHS has requested the ASI provide a more detailed PIA with itemized insts/tasks. 2/13/19 - A Project Impact Analysis (PIA) was submitted by the ASI, with a cost estimate of \$3.76M. 31/19 - A project impact assessment (PIA) is being created by the ASI. The ASI previously estimated the overall DM cost to be approximately \$2.8M. ASI has estimated annual license costs for LifeRay to be \$80k/yr and Adobe at .40k/yr. 3/1/19 - The ASI has provide PIA (detailed CR estimate) but DHS has requested the ASI update to provide emized costs to help them understand the seeming high cost. Unclear how much of the existing KOLEA Liferay ortal solution will be reusable for the new Adobe solution and whether reuse could help reduce the cost. 12/29/18: A CR was initiated by DHS and provided to Unisys in December. An Initial Business Review (IBR) of the CR as originally scheduled for 12/28/18 but subsequently moved to early January. The IBR confirms the CR goals. The analy impact identified to date is an increase in licensing costs. The CR has not been evaluated for impacts to ASI and costs or project schedule changes. However, Adobe is the department's standard for websites. This low iticality risk remains open pending completion of the CR process. | | 03/13/2019 Bill Thornton, Unisys: Olarificationhas been provided to the composite rate applying to DDI enhancements withthe existing technology stack. Adobe is a new technology and thecomposite rate does not apply. We will update the PIA with effortand the roles utilized. | |
| 13 Differing ASI and ESI expectations regarding Finding - Risk DDI environments may impact project schedule and cost | 11/28/2018 Configuration an Observation | requesting development environments for the BES Project that are aligned with the platform and application software upon which the BES solution will reside in production. It is IV&V understanding that the existing KOLEA development environments have not been kept up to date (e.g., tool and operating system patches and updates) and that a concerted effort to bring those environments current would be necessary if the ASI could use the KOLEA environments. However, since the BES solution is planned to be implemented on a higher version (version 17) of Siebel than KOLEA uses (version 15), the ASI cannot use existing KOLEA environments even if those environments were up to date for their platform version(s). The Project requires development environments that align with the future production environment and platform. The cost impact of acquiring suitable development environments could be substantial. The Project is tracking this and has rated the ESI and Platform items as Yellow in the most current status report; nevertheless, IV&V considers this risk to be Red due to the level of complexity and potential cost and schedule impacts. | BES solution in the existing KOLEA development environments (regardless whether those environments are up to date), the quality of the BES solution may be negatively affected. The BES solution could not be fully tested on a production-like platform prior to roll-out or go-live. Nuances between Siebel versions, among other supporting software versions, between development and production can cause unexpected defects ranging from catastrophic to annoying. Creating suitable development environments for BES is a task that, from all appearances, was not anticipated by the ESI or DHS. Contract details notwithstanding, creation of new or re-purposed environments is complex and | understanding of the requirements for the BES DDI environments. • ESI and ASI work together to formulate an environment strategy that will meet the project platform and development needs and minimize impact to the State. | Q1 2019 4 | 4 High Med | 2/2 sub on en for ligh Pro en lea eva we lac wa Un | 28/19 - The ASI has stated their intention to implement development environments in the cloud and will soon bmit a proposed solution to implement this change. Costs to DHS remain unclear. Some environments will remain of premise and be managed by the ESI (e.g., the DR environment). ASI has also stated their intention to utilize cloud a prironments to mitigate DHS security concerns with regard to Unisys off-shore resources. To date, however, details er implementation and finalization of the CR are incomplete. This risk has been downgraded to a Medium priority in the office of the proposed solution(s), and pending implementation details. 1/31/19 - This risk was also logged by the opject on 12/5. The Project has since escalated the risk to an Issue. The ASI stated on 1/30 that it needs the DEV2 divinonment by 2/12 in order not to impact the start of development. Discussion have taken place with DHS addreship concerning provision of the environment, however final decisions have not been made. Alternatives being in aluated include an Oracle cloud-based solution (7-8 weeks for order to be ready), an ESI on-premise solution (3-4 areas to be ready), or a Unisys solution using the AWS Cloud (3-4 weeks to be ready). Further, there seems to be a veck of effective communication around the urgent need for the DEV2 environment as OIT (DHS ESI vendor manager) of the proposals for solution, both of which are cloud based. Doug Murdock is epherding the mitigation and resolution. [See also client comments.] 12/6/18; Finding clarified to focus on the itability of the environments rather than the 'number' | dracle, Unisys and BIAS to find a resolution. BIAS and Unisys have indicated a need for more invironments than expected and we have a isagreement about exactly what the contracts equire or allow. We had a big meeting at Unisys to iscuss the problem and BIAS and Unisys have ubmitted preliminary solutions. Both solutions involve setting up BES environments on the cloud and they require additional funding. I plan to meet with both next week and I have a meeting with dracle on Thursday to discuss price of cloud apacity. We recently signed the year 2 extension for BIAS and there is a priced option for them to wild the environments. I would also note that Unisys has a deliverable for their environments plan that we have not received yet, so I believe requests or environments without an approved plan is remature. | •ASI hassubmitted a proposed solution for the environment issue – not a no-costCR. 2/6/19, Bill Thornton, Unisys: Findings and Recommendations (#13) – Configuration and Development DEV environment –This issue was entered into the risk register on December 5thnot 1/30 as implied in this risk write-up. 12/6/18, Keith Stock, Unisys: 13) The comment that the ASI vendor is requesting "additional environments" is misleading. The ASI vendor is requesting the number of environments as described in our proposal and subsequent contract. The recommendation that the ESI and ASI vendors work together to come up with an environment strategy that "will not incur | m |
| 14 The Decision Log process is undefined, which Finding - Risk 1 may hamper communication and discovery of Project Decisions. | 11/27/2018 Project Manager Observation | undefined and unclear. While it is not realistic to add each and every detailed project decision to a Decision Log, parameters need to be determined and documented that clearly indicate which decisions should be added to the log versus which decisions should not be added to the log. | Decision Log will be utilized, it is highly likely that the log's purpose will not be met. Decisions at a toodetailed level will 'clutter' the log, and decisions at a too-broad level will cause decisions to be remain undiscovered; both of which will cause team | meet to determine the parameters that will be used to identify the level and types of decisions that will be entered in the log. This information should then | irst Key Decision 3 | 3 Medium Low | in t Log Log do | 2/28/2019: Review of the second draft of the PMP is complete, however, the Decision Log process was not present the second draft of the PMP. 01/29/19: No change. Review of the draft PMP is underway, however the Decision of process was not found in the initial review of the PMP. 12/31/18: No change. Parameters for how the Decision of will be utilized have not yet been documented by the ASI or DHS PMO. It is assumed that this may be be because the project Management Plan, which has not yet been delivered to DHS. 12/6/18: Rated Low by the halyst due to only one Decision in play at this point in time. | | | |
| 15 The Decision Log lacks data elements Finding - Risk 1 needed for tracking and reporting on key Project Decisions, which may hamper discovery of decisions. | 11/27/2018 Project Manager Observation | reporting on Decisions such as: Decision Types, Decision Sub-Categories, etc. | decisions and ultimately obscure discovery of key | elements needed to support the Decision Log and | irst Key Decision 3 | 3 Medium Low | no De ele do | 2/28/2019: No Change. Review of the second draft of the PMP is complete, however Decision Log elements were of present in the second draft of the PMP. 01/29/19: No change. Review of the draft PMP is underway, however ecision Log elements were not found in the initial review of the PMP. 12/31/18: No change. The necessary data ements for the Decision Log have not yet been finalized by the ASI or PMO. It is assumed that this may be occumented in the Project Management Plan, which has not yet been delivered to DHS. 12/6/18: Rated Low by the halyst due to only one Decision in play at this point in time. | | | |
| 16 Lack of clear understanding of SI DDI Finding - Risk 1 approach may reduce effectiveness of JARs and JADs | | Cu Several DHS stakeholders have commented that the SI Design, Development, and Implementation (DDI) approach is unclear. While stakeholders can observe SI activity and have participated in some SI activities, they do not understand how it all fits together and some activity objectives seem unclear. The SI conducted a DDI approach overview session during an initial JAR session, however not all stakeholders were present. IV&V did not locate any DDI approach documentation or materials that could be referenced by stakeholders who may have missed to the overview session, by new members of the team, or by other interested parties. | SI DDI approach and project activity objectives may reduce the effectiveness of JAR and JAD sessions as well as other BES project activities and decisions. | mitigate this risk: • SI provide an additional DDI approach overview session for stakeholders and | /31/19 4 | 3 High Med | DH appl con Pla to pro (DO (PI ses | proach lacked sufficient details to fully evaluate. JAD packets also include some of this information, but more symprehensive documentation has yet to be made available. The ASI intends to include further details in the DDI pan (BI-06) that has yet to be delivered. 1/31/19: There remains some confusion over what the ASI has agreed to do we | neeting, DHS did not decline the offer and made uggestions. To my understanding, Unisys offered to resent the orientation during each JAD session. It was suggested by DHS that the pre-JAD packet be laced in the SharePoint project site. For new articipants in the JADs, a separate orientation efore the JAD should be held for those new | 1/3/19 - Unisys (Bill Thornton) reports that they offered to provide the approach materials in the pre-JAD package and conduct an overview prior to each JAD session, however, DHS has declined this offer. | |
| 17 The Project may experience the situation Finding - Risk where several deliverables may be presented to DHS for review and approval within a short period of time, which may cause schedule delays. | 1/16/2019 Project Manager Observation | The lack of a deliverable review process, delays occurring in the DED review and approval process and final approved DED's may result in the ASI to submitting multiple deliverables for review/approval at the same time or within a short time frame. Following the early identification of this risk, DHS, ASI and IV&V met to gain a better understanding of revised deliverable schedule. The ASI has not published an updated schedule (as of the end of January), therefore it is unknown at this point when the project deliverables will be available for review. | for review in the same general time frame may be more than available State staff are able to process in desired review cycle times. This will in turn cause new delays in approvals of the submitted deliverables; increasing the risk for negative project schedule impact. | the deliverables to identify those that should be reviewed first based on the criteria of schedule impact and/or cross-deliverable integration; * Review of interim drafts; * Addition of DHS | Jnknown at this tir 4 | 5 High Med | rev DE | 2/28/2019 - Progress was made this month in that DHS developed, and the Project Team adopted, a deliverable view and approval process. The ASI has not yet published the revised project schedule. It is noted many of the ED's are now approved, however the downstream impact will not be known until the revised schedule is published. 2/31/2019 - The ASI has not published the revised schedule yet. We will continue to monitor this risk. | | | Jolene |
| 18 Failure to identify project issues (i.e., follow- Concern up/research activities) may result in the development of the application that does not meet the Project goals, objectives and requirements. | 2/27/2019 Project Manager Observation | . IV&V is concerned that there are few issues raised by the project team. IV&V understands the Issue Management process was only recently approved and are in the early stages of identifying and managing issues; and that JAD sessions are on hold until the PIP is completed. However, requirement research to include DHS/MQD/BES discussions and research of the KOLEA should continue. In Project meetings, DHS has asked the ASI team to research KOLEA, and BES has offered to assist the ASI on multiple occasions. Issues are a proven method to manage tasks/activities that are in question and work to a common resolution between DHS and the project team. At this phase of the project, it is typical for there to be many issues raised by the project team as requirements are researched and discussed with the users (DHS PMO/BIAS/BES/MQD). This concern requires further observation and discovery by IV&V. | situation where the end solution does not meet the business needs or intent of the requirements in some or multiple areas. The sooner issues are identified and resolved by the project team, the less | the project team to identify and document issues so that they are resolved timely with the appropriate staff. Reinforce the concept that the Issue | Requirement Phase 3 | 3 Medium Med | JAI add | Is/06/2019: The DHS PMO noted that the subject follow-up/research activity items are understood to be buried in D notes. There may not be any action on these items given that JADs are presently on hold. IV&V will seek Iditional information on how these items are catalogued, tracked, and incorporated back into requirements and esign. | | | Jolene |
| 19 The lack of an approved, baselined project Concern schedule obscures the ability of stakeholders to accurately measure project progress and/or impacts to the schedule. | | rn schedule baseline is still not completed by the ASI nor accepted by DHS. The existing schedule cannot be utilized to measure or assess impact to project progress. The ASI has made assertions that delays on some tasks have affected the project timeline, however without a completed baselined schedule, transparency in this regard is obscured. IV&V acknowledges that the ASI has been | Without a baselined schedule, project team members are unaware when tasks and activities are due to be completed, and it is nearly impossible to fully understand the impact of delayed tasks. Without an realistic, approved baselined project schedule, the project is likely to miss deadlines without knowing the overall impact to the project. | | NOW 5 | 4 High High | Open Ob | oservation logged 2/28/2019 | | | |
| 20 The Change Request decision process is Concern inordinately slow, which may delay the project schedule | 2/28/2019 Project Manager Observation | IV&V has observed that the Change Management process, specifically the Change Request decision process, has been inordinately slow, and certainly slower than needed for the project. The same Change Requests have been outstanding for several months, without final approval or denial. These include Liferay to Adobe; One Siebel Instance; Review Updated BPR Manual; and IDM Migration. This finding is entered as a concern with further observation and discovery to be conducted by IV&V. | some level of expediency. Delays in decisions regarding Change Requests can negatively affect | IV&V recommends that the project determines acceptable durations for each step of the Change Management process, in order to ensure that they are fully evaluated and adjudicated on a predictable and timely basis. | Q2 2019 3 | 3 Medium Med | abo de | 6/2019: The DHS PMO noted that the CRs to date have been fairly large, and there have been many questions rout the ROM and Project Impact Assessments (PIA) given. The decision process in these situations needs to be eliberate and careful to assure Hawaii funds are expended properly. IV&V will investigate further, and make commendations for target timeframes or other process improvements. | | | |
| 21 The ASI (Unisys) PMO Lead and Data Conversion Lead roles are held by a single staff member, which may cause the Project to suffer due to staff over-allocation and competing priorities. | 2/28/2019 Project Manager Observation | | runs into unexpected challenges for either role, both workstreams may end up suffering from lack of | Data Conversion Lead position are both resourced | Q2 2019 | 2 Low Low | Open | | | 3/13/19 Bill Thornton, Unisys: •ASI agrees with this recommendation and has added an additional full time, dedicatedresource for the PMO Lead position. | |

3/17/2019